Rules of
Elected Officials
Division 50—Treasurer
Chapter 4—Missouri Education Savings Program

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PURPOSE: This regulation provides the public with a description of the Missouri Higher Education Savings Program Board's operations and the methods and procedures where the public may obtain information. This rule is adopted to fulfill the statutory requirement of section 536.023(3), RSMo.

(1) House Bill No. 959, 2nd Regular Session, 92nd General Assembly (2004), as amended by Senate Bill No. 882, 2nd Regular Session, 99th General Assembly (2018) (effective Aug. 28, 2018), codified at sections 166.400 through 166.456, RSMo creates the Missouri Education Savings Program (the program), to be administered by the Missouri Education Savings Program Board (the board). The board consists of the state treasurer (who serves as chairman), the commissioner of the state Department of Higher Education, the commissioner of education, the commissioner of the state Office of Administration, the director of the state Department of Economic Development, two (2) persons having demonstrable experience and knowledge in the areas of finance or the investment and management of public funds, one of whom will be selected by the president pro temp of the state Senate and the other selected by the speaker of the state House of Representatives, and one (1) person having demonstrable experience and knowledge in the area of banking or deposit rate determination and placement of certificates of deposit or other deposit investments, to be appointed by the Governor with the advice and consent of the senate. The board’s primary purpose is to administer the program and the board possesses all powers necessary to carry out and effectuate the purposes, objectives and provisions of the statute.

(2) The program is designed to promote access to higher education by providing individuals with a convenient method to fund the increasingly expensive cost of post-secondary education. By allowing participants to make current contributions for designated beneficiaries and by investing these contributions with the goal of achieving a rate of return that reflects increases in educational costs, the program is intended to provide designated beneficiaries with funds needed for the costs of their post-secondary school education. Within limits set by state and federal law, contributions to a savings account pursuant to the program are deductible from the contributor’s state income tax, and income earned or received from the program by a contributor or beneficiary are not subject to state income tax.

(3) Pursuant to the statute, the board has selected and approved a program manager to administer the program. The program manager manages the day-to-day operation of the program.

(4) The public may obtain information or make submissions or requests to the State Treasurer’s Office, P.O. Box 210, Jefferson City, MO 65102, (573-751-2411).

PURPOSE: This rule establishes procedures for the operation of the Missouri Higher Education Savings Program (the savings program), specifies responsibilities of the Missouri Higher Education Savings Program Board (the board) in administering and monitoring the savings program, describes the rights and responsibilities of the board and its staff, participants, beneficiaries, and any third party designated by the board to carry out services under the savings program, and is intended to ensure that the savings program conforms with the federal and state statutes and regulations governing qualified state tuition programs.

PUBLISHER’S NOTE: The secretary of state has determined that the publication of the entire text of the material which is incorporated by reference as a portion of this rule would be unduly cumbersome or expensive. This material as incorporated by reference in this rule shall be maintained by the agency at its headquarters and shall be made available to the public for inspection and copying at no more than the actual cost of reproduction. This note applies only to the reference material. The entire text of the rule is printed here.

(C) Additional Definitions. The following definitions shall also apply to the following terms as they are used in this rule:

1. “501(c)(3) organization” means an organization described in section 501(c)(3) of the Internal Revenue Code and exempt from taxation under section 501(a) of the Internal Revenue Code;

2. “Account” means the account in the savings program established by a participant and maintained for a beneficiary;

3. “Account balance” means the fair market value of an account on a particular date;

4. “Account owner” means— a) a participant or b) the transferee of an account pursuant to subsection (5)(H) below;

5. “Beneficiary” means a designated beneficiary as defined in section 529 of the Internal Revenue Code and the Treasury regulations (or proposed regulations) promulgated thereunder;

6. “Cash” shall include, but not be limited to, checks drawn on a banking institution located in the continental United States in U.S. dollars (other than cashier’s checks, traveler’s checks, or third-party checks exceeding
ten thousand dollars ($10,000), money orders, payroll deduction, and electronic funds transfers. Cash does not include property;

7. “Disability” means, with respect to a beneficiary, any disability of such beneficiary that has been certified pursuant to paragraph (6)(B)2. below;

8. “Member of the family” means an individual who is related to the beneficiary as listed in subparagraphs (2)(C)8.A. through (2)(C)8.H. of this definition, together with such changes to such list as may be included, from time-to-time, in the definition of “member of the family” pursuant to section 529 of the Internal Revenue Code or the Treasury regulations (or proposed regulations) thereunder:

   A. A son or daughter, or a descendant of either;
   B. A stepson or stepdaughter;
   C. A brother, sister, stepbrother, or stepsister;
   D. The father or mother, or an ancestor of either;
   E. A stepfather or stepmother;
   F. A son or daughter of a brother or sister;
   G. A brother or sister of the father or mother;
   H. A son-in-law, daughter-in-law, father-in-law, mother-in-law, brother-in-law, or sister-in-law; or
   I. The spouse of the designated beneficiary or the spouse of any individual described in subparagraphs (2)(C)8.A. through (2)(C)8.H. of this definition.

For purposes of determining who is a member of the family hereunder, a legally adopted child of an individual shall be treated as the child of such individual by blood, and the terms brother and sister include a brother or sister by the halfblood;

9. “Non-qualified withdrawal” means a distribution from an account other than a qualified withdrawal, a withdrawal due to death, disability or scholarship of beneficiary, a rollover distribution, or a distribution from an account that is made after amounts are held in such account for the minimum length of time, if at all, permitted by section 529 of the Internal Revenue Code without the imposition of a penalty;

10. “Participant” means a person who has entered into a participation agreement pursuant to the statute and this rule for the payment of qualified education expenses on behalf of a beneficiary;

11. “Person” means any individual, estate, association, trust, partnership, limited liability company, corporation, the state of Missouri or any department thereof, or any political subdivision of the state of Missouri;

12. “Qualified withdrawal” means a distribution from an account established under the savings program used exclusively to pay qualified education expenses of the beneficiary;

13. “Rollover distribution” means a distribution or transfer from an account for a beneficiary that is transferred or deposited within sixty (60) days of the distribution into an account for another beneficiary who is a member of the family of the current beneficiary, in each case to the extent permitted as a rollover distribution, as defined in section 529(c)(3)(C)(i) of the Internal Revenue Code and the Treasury regulations (or proposed regulations) promulgated thereunder. A distribution is not a rollover distribution unless there is a change of beneficiary. The account for such other beneficiary may be an account established under the savings program or an account established under a qualified state tuition program in another state;

14. “Scholarship” means any scholarship and any allowance or payment described in section 135(d)(1)(B) or (C) of the Internal Revenue Code;

15. “Scholarship account” means an account in the savings program established by a participant that is a scholarship sponsor and maintained for the benefit of one (1) or more current and/or future beneficiaries;

16. “Scholarship sponsor” means the state of Missouri, an instrumentality of the state of Missouri, a political subdivision of the state of Missouri, or an organization described in section 501(c)(3) of the Internal Revenue Code, in each case who establishes one (1) or more accounts as part of a scholarship program;

17. “Statute” means sections 166.400 to 166.456, RSMo, as amended from time-to-time; and

18. “Withdrawal due to death, disability or scholarship of beneficiary” means a distribution from an account established under the savings program—a) made because of death or disability of the beneficiary, or b) made because of the receipt of a scholarship by the beneficiary to the extent that such distribution does not exceed the amount of such scholarship.

(3) Purposes. The purposes of the savings program are—a) to encourage savings to enable students to continue their education by attending eligible educational institutions, and b) to enable participants and beneficiaries to avail themselves of tax benefits provided for qualified state tuition programs under the Internal Revenue Code.
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15 CSR 50-4

(A) Qualified Withdrawals. An account owner may request a qualified withdrawal from its account by submitting a completed request for qualified withdrawal to the board in such form as the board may specify from time-to-time.

(B) Withdrawals Due to Death, Disability or Scholarship of Beneficiary. An account owner may request a withdrawal due to death, disability or scholarship of beneficiary from its account by submitting a completed request for withdrawal due to death, disability or scholarship of beneficiary to the board in such form as the board may specify from time-to-time. Prior to a withdrawal due to death, disability or scholarship of beneficiary from the account, the account owner shall certify the reason for the distribution and provide written confirmation from a third-party that the beneficiary has in fact died, become disabled with a disability, or received a scholarship for attendance at an eligible educational institution. A request to make a distribution due to the death or disability of, or a scholarship award to, the beneficiary shall not be considered complete until such third-party written confirmation is received by the board. For purposes of this subsection, third-party written confirmation shall consist of the following documentation:

1. For death of the beneficiary, a certified copy of a death certificate sufficiently identifying said beneficiary by name and Social Security number or taxpayer identification number, or such other proof of death as is recognized under applicable law;

2. For disability of the beneficiary, a certification by a physician who is a doctor of medicine or osteopathy that indicates that he or she is legally authorized to practice in a state of the United States and that the beneficiary is unable to attend any eligible educational institution because of an injury or illness that is expected to continue indefinitely or result in death. Such certification shall be on a form provided or approved by the board; and

3. For a scholarship award to the beneficiary, a letter from the grantor of the scholarship or from the eligible educational institution receiving or administering the scholarship, that identifies the beneficiary by name and Social Security number or taxpayer identification number as recipient of the scholarship and states the amount of the scholarship, the period of time or number of credits or units to which it applies, the date of the scholarship, and, if applicable, the eligible educational institution.
to which the scholarship is to be applied.

(C) Other Withdrawals. An account owner may request a distribution from an account that is made after amounts are held in such account for the minimum length of time permitted if at all by section 529 of the Internal Revenue Code without the imposition of a penalty. Such account owner may request such distribution by submitting a completed request for a distribution to the board in such form as the board may specify from time-to-time.

(D) Non-Qualified Withdrawals; Penalties. An account owner may request a non-qualified withdrawal by submitting a completed non-qualified withdrawal request form to the board in such form as the board may specify from time-to-time. Any such non-qualified withdrawal shall be subject to the penalty described in this subsection (6)(D). A penalty shall be withheld, and paid to the board from an account with respect to each non-qualified withdrawal, in an amount equal to ten percent (10%) of the earnings portion of such withdrawal. Such penalty amount is a more than de minimis penalty for the purposes of section 529 of the Internal Revenue Code. If required, such penalty amount shall be increased to the minimum amount identified by the Internal Revenue Service as a “safe harbor” in order for it to be more than de minimis for the purposes of section 529 of the Internal Revenue Code. Penalties shall be imposed, collected, and applied in a manner consistent with section 529 of the Internal Revenue Code.

(E) Distribution Limitations. No distributions may be made within thirty (30) days of receipt by the board of a completed change of account owner form or request to change the mailing address of the account owner, unless the current account owner’s signature is signature guaranteed on the request.

(F) Security. An account owner or beneficiary may not use any account or other interest in the savings program or any portion thereof as security for a loan.

(7) Investments

(A) General (Investment Standards and Objectives). The board shall invest the funds received from participants, together with any income thereon, in such investments as the board shall reasonably determine will achieve a long-term total return through a combination of capital appreciation and current income. In exercising or delegating its investment powers and authority, the board shall exercise ordinary business care and prudence under the facts and circumstances prevailing at the time of the action or decision. In accordance with the standards established herein and in the statute, the board may invest through the board or any investment manager, funds received pursuant to the savings program. Any such investment shall be made solely in the interest of the account owners and beneficiaries and for the exclusive purposes of providing benefits to beneficiaries and defraying reasonable expenses of administering the program. An account owner or beneficiary may, directly or indirectly, direct the investments of any contributions to the program (or any earnings thereon) no more than two (2) times in any calendar year.

(B) Delegation of Investment Discretion. The board may delegate to its duly appointed investment counselor authority to act in place of board in the investment or reinvestment of all or part of the funds, and may also delegate to such counselor the authority to act in place of the board in the holding, purchasing, selling, assigning, transferring, or disposing of any or all of the securities and investments in which such funds shall have been invested, as well as the proceeds of such investments and such moneys. Such investment counselor shall be registered as an investment advisor with the United States Securities and Exchange Commission.

(8) Costs of Administration. All costs of administration of the savings program shall be borne by the account owners, from amounts paid as penalties on account of non-qualified withdrawals or early qualified withdrawals and from amounts on deposit in the accounts, as described in more detail in the participation agreements.

(9) Severability. If any provision of this rule, or the application of it to any person or circumstance, is determined to be invalid by a court of competent jurisdiction, such invalidity shall not affect other provisions of this regulation which can be given effect without the invalid provision or application, and to that end, the provisions of this regulation are severable.


(A) Applicants who are approved by the board will receive a match rate of one dollar ($1) for every one dollar ($1) contributed in a calendar year, up to a yearly match limit of five hundred dollars ($500).

(B) The lifetime maximum match amount for a beneficiary is two thousand five hundred dollars ($2,500).

(C) Applicants submitting an application during the enrollment period are eligible to receive matching funds for contributions to a plan account made in the same calendar year. For example, applicants who are awarded the MOST matching grant for the 2012 enrollment period will receive matching funds for contributions made to a plan account from January 1 to December 31, 2012.

(D) Applicants who are awarded a MOST matching grant will typically receive the funds between January 1 and January 31 in the year following the approval of the MOST matching grant application and the funds will be invested according to the account owner’s current allocation instructions on file for the account owner’s plan account.

(4) Eligibility Requirements. To be eligible to receive a MOST matching grant, the applicant must meet the following eligibility guidelines:

(A) The beneficiary must be a Missouri resident;

(B) The beneficiary may not be older than thirteen (13) years of age at the time the first MOST matching grant application is approved;

(C) The household adjusted gross income of the parent(s) or legal guardian(s) of the beneficiary in the prior tax year shall not exceed seven thousand nine hundred ninety-nine dollars ($74,999);

(D) The applicant must be a Missouri resident who is an account owner who is a parent, legal guardian, or foster parent of the beneficiary; and

(E) Only one (1) MOST matching grant account may be opened for any beneficiary.

(5) Application Requirements.

(A) The beneficiary’s Social Security number on the applicant’s plan account must match the beneficiary’s Social Security number on the matching grant application.

(B) Matching grant applications will be accepted on a first-come, first-served basis.

(C) The beneficiary’s Social Security number on the applicant’s plan account must match the beneficiary’s Social Security number on the matching grant application.

(D) Matching grant applications will be accepted on a first-come, first-served basis.

(E) Applicants must submit a matching grant application during the enrollment period as set by the board.

(F) Applicants must reapply for the MOST matching grant each year that it is offered in order to be eligible to receive funds for that year.

(6) MOST Matching Grant Accounts.

(A) The MOST matching grant account will be linked to the applicant’s plan account and shall be governed by the terms and conditions of the plan description and the related participation agreements and supplements thereto, as amended from time-to-time.

(B) The savings plan shall retain control of the assets in the MOST matching grant account until the account owner submits a request in good order for a qualified withdrawal to an eligible educational institution.

(C) To withdraw funds from a MOST matching grant account, the withdrawal must be a qualified withdrawal to an eligible educational institution.

(D) Under certain circumstances, the MOST matching grant and any earnings made may be fully or partially forfeited and a MOST matching grant account could be closed. These circumstances include:

1. A change in beneficiary when the new beneficiary has previously received a MOST matching grant or is not an eligible member of the family of the former beneficiary; and

2. The event of the death of a beneficiary or the disability of the beneficiary which precludes him or her from attending an eligible educational institution, unless the account owner changes the beneficiary to an eligible member of the family of the former beneficiary; and

3. A non-qualified withdrawal or rollover to another state’s 529 plan is made from the plan account and the remaining plan account balance falls below the balance of the MOST matching grant account, unless, within eighteen (18) months, the account owner contributes funds to the plan account to prevent forfeiture of that portion of the MOST matching grant account that does not have corresponding funds in the plan account.

(E) For beneficiaries who have a MOST matching grant account, any qualified withdrawals to an eligible educational institution generally will be taken proportionally from the plan account and the related MOST matching grant account at the time the qualified withdrawal is requested to be sent to the eligible educational institution. If the qualified withdrawal amount requested would cause the MOST matching grant account to have a market value under ten dollars ($10), the pro-rated amount of the qualified withdrawal will be adjusted so that the MOST matching grant account is fully liquidated, and the amount taken from the plan account will be reduced accordingly. If the qualified withdrawal amount requested will result in a withdrawal from the MOST matching grant account which is less than ten dollars ($10), the distribution will be adjusted so that the entire amount of withdrawal will be taken from the plan account.

(F) MOST matching grant accounts will not be subject to the ten dollar ($10) annual account fee. MOST matching grant accounts are, however, subject to fees and charges that otherwise apply to a plan account as described in the program description.
