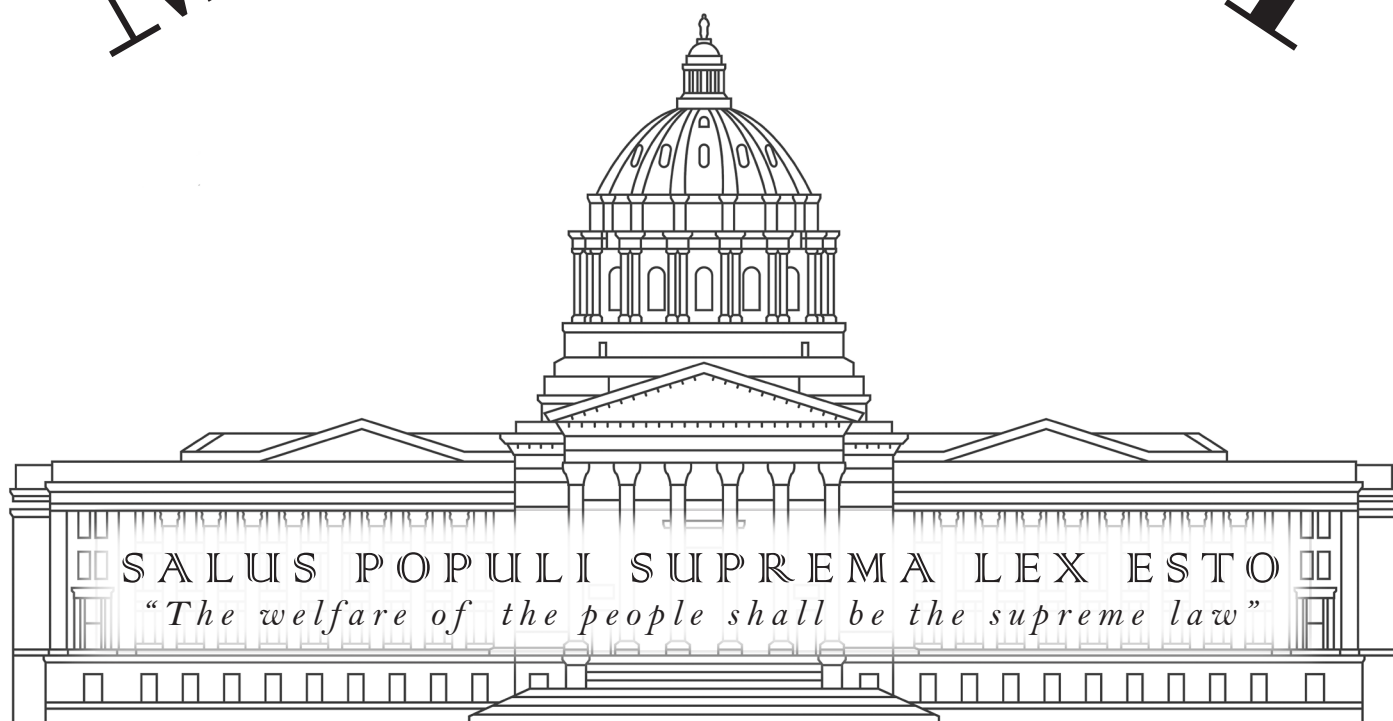


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May 15, 2025

MISSOURI



REGISTER

Denny Hoskins  Secretary of State

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MISSOURI



REGISTER

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Documents will be accepted for filing on all regular workdays from 8:00 a.m. until 5:00 p.m. We encourage early filings to facilitate the timely publication of the *Missouri Register*. Orders of Rulemaking appearing in the *Missouri Register* will be published in the *Code of State Regulations* and become effective as listed in the chart above. Advance notice of large volume filings will facilitate their timely publication. We reserve the right to change the schedule due to special circumstances. Please check the latest publication to verify that no changes have been made in this schedule. To review the entire year's schedule, please see the website at sos.mo.gov/adrules/pubsched.

HOW TO CITE RULES AND RSMO

RULES

The rules are codified in the *Code of State Regulations* in this system–

Title	CSR	Division	Chapter	Rule
3	<i>Code of</i>	10-	4	115
Department	<i>State</i>	Agency	General area	Specific area
	<i>Regulations</i>	division	regulated	regulated

and should be cited in this manner: 3 CSR 10-4.115.

Each department of state government is assigned a title. Each agency or division in the department is assigned a division number. The agency then groups its rules into general subject matter areas called chapters and specific areas called rules. Within a rule, the first breakdown is called a section and is designated as (1). Subsection is (A) with further breakdown into paragraphs 1., subparagraphs A., parts (I), subparts (a), items I. and subitems a.

The rule is properly cited by using the full citation; for example, 3 CSR 10-4.115, NOT Rule 10-4.115.

Citations of RSMo are to the *Missouri Revised Statutes* as of the date indicated.

Code and Register on the Internet

The *Code of State Regulations* and *Missouri Register* are available on the Internet.

The *Code* address is sos.mo.gov/adrules/csr/csr

The *Register* address is sos.mo.gov/adrules/moreg/moreg

These websites contain rulemakings and regulations as they appear in the *Code* and *Registers*.

The Secretary of State shall publish all executive orders beginning January 1, 2003, pursuant to section 536.035.2, RSMo.

EXECUTIVE ORDER
25-21

WHEREAS, I have been advised by the State Emergency Management Agency that the ongoing and forecasted severe storm systems have caused, or have the potential to cause, damage resulting from tornados, straight line winds, large hail, heavy rains, flooding and flash flooding, impacting communities throughout the State of Missouri; and

WHEREAS, interruptions of public services are occurring, or have occurred, as a result of the severe weather event starting on April 1, 2025, and continuing; and

WHEREAS, the severe storm systems beginning on April 1, 2025, and continuing, have the potential to create a condition of distress and hazard to the safety, welfare, and property of the people of the State of Missouri beyond the capabilities of some local jurisdictions and other established agencies; and

WHEREAS, the State of Missouri will continue to be proactive where the health and safety of the citizens of Missouri are concerned; and

WHEREAS, an invocation of the provisions of Sections 44.022, 44.100, and 44.110, RSMo, are required to ensure the protection of the safety and welfare of the citizens of Missouri; and

WHEREAS, on March 14, 2025, Executive Order 25-19 invoked the provisions of Sections 44.100 and 44.110, RSMo, and declared that a State of Emergency exists in the State of Missouri and directed the Missouri State Emergency Operations Plan be activated; and

WHEREAS, additional resources of the State of Missouri are needed to assist affected jurisdictions and to help relieve the condition of distress and hazard to the safety and welfare of our fellow Missourians.

NOW, THEREFORE, I, MIKE KEHOE, GOVERNOR OF THE STATE OF MISSOURI, by virtue of the authority vested in me by the Constitution and the Laws of the State of Missouri, including Sections 44.022, 44.100, and 44.110, RSMo, order and direct the Adjutant General of the State of Missouri, or his designee, to forthwith call and order into active service such portions of the organized militia as he deems necessary to aid the executive officials of Missouri and to protect life and property and further order and direct that the Adjutant General, or his designee, and through him, the commanding officer of any unit or other organization of such organized militia so called into active service, take such action and employ such equipment as may be necessary in support of civilian authorities and provide such assistance as may be authorized and directed by the Governor of this State.

This order shall terminate on April 14, 2025, unless extended in whole or in part.

IN WITNESS WHEREOF, I have hereunto
set my hand and caused to be affixed the Great
Seal of the State of Missouri, in the City of
Jefferson, on the 2nd day of April, 2025.


MIKE KEHOE
GOVERNOR

ATTEST:




DENNY HOSKINS
SECRETARY OF STATE

EXECUTIVE ORDER
25-22

WHEREAS, severe storm systems impacted the State of Missouri starting on March 14, 2025, resulting in damages associated with tornadoes, straight line winds, large hail, fires, heavy rains, flooding, flash flooding, and riverine flooding, resulting in loss of life as well as damage to homes, businesses, public infrastructure, and electrical transmission lines across the state; and

WHEREAS, a State of Emergency was declared on March 14, 2025, pursuant to Executive Order 25-19; and

WHEREAS, the Director of the Department of Natural Resources was temporarily granted authority to waive statutory and administrative rules or regulations to serve the interests of public safety during the period of the Emergency, pursuant to Executive Order 25-20; and

WHEREAS, the Adjutant General of the State of Missouri was ordered to call into active service portions of the organized militia to protect life and property and further employ such equipment that may be necessary during the period of the Emergency, pursuant to Executive Order 25-21; and

WHEREAS, Executive Orders 25-19, 25-20, and 25-21 will expire on April 14, 2025; and

WHEREAS, the impacts from these severe storm systems continue to cause ongoing conditions of distress and hazard to the safety, welfare, and property of the citizens of Missouri beyond the capabilities of local jurisdictions and other established agencies; and

WHEREAS, the State of Missouri will continue to be proactive where the health and safety of the citizens of Missouri are concerned; and

WHEREAS, the resources of the State of Missouri have been needed and will continue to be needed to assist affected jurisdictions and to help relieve the condition of distress and hazard to the safety and welfare of our fellow Missourians; and

WHEREAS, continuation of the provisions of sections 44.022, 44.100, and 44.110, RSMo, is required to ensure the protection of the safety and welfare of the people of Missouri.

NOW, THEREFORE, I, MIKE KEHOE, GOVERNOR OF THE STATE OF MISSOURI, by virtue of the authority vested in me by the Constitution and the laws of the State of Missouri, including sections 44.022, 44.100 and 44.110, RSMo, do hereby extend Executive Orders 25-19, 25-20, and 25-21, until May 14, 2025, unless extended in whole or in part by a subsequent order.

This Order shall terminate on May 14, 2025, unless extended in whole or in part.



ATTEST:

IN WITNESS WHEREOF, I have hereunto set my hand and caused to be affixed the Great Seal of the State of Missouri, in the City of Jefferson, on this 14th day of April, 2025.


MIKE KEHOE
GOVERNOR


DENNY HOSKINS
SECRETARY OF STATE

The text of proposed rules and changes will appear under this heading. A notice of proposed rulemaking is required to contain an explanation of any new rule or any change in an existing rule and the reasons therefor. This explanation is set out in the PURPOSE section of each rule. A citation of the legal authority to make rules is also required, and appears following the text of the rule, after the word "Authority."

Entirely new rules are printed without any special symbology under the heading of proposed rule. If an existing rule is to be amended or rescinded, it will have a heading of proposed amendment or proposed rescission. Rules that are proposed to be amended will have new matter printed in boldface type and matter to be deleted placed in brackets.

An important function of the *Missouri Register* is to solicit and encourage public participation in the rulemaking process. The law provides that for every proposed rule, amendment, or rescission there must be a notice that anyone may comment on the proposed action. This comment may take different forms.

If an agency is required by statute to hold a public hearing before making any new rules, then a Notice of Public Hearing will appear following the text of the rule. Hearing dates must be at least thirty (30) days after publication of the notice in the *Missouri Register*. If no hearing is planned or required, the agency must give a Notice to Submit Comments. This allows anyone to file statements in support of or in opposition to the proposed action with the agency within a specified time, no less than thirty (30) days after publication of the notice in the *Missouri Register*.

An agency may hold a public hearing on a rule even though not required by law to hold one. If an agency allows comments to be received following the hearing date, the close-of-comments date will be used as the beginning day in the ninety- (90-) day count necessary for the filing of the order of rulemaking.

If an agency decides to hold a public hearing after planning not to, it must withdraw the earlier notice, file a new notice of proposed rulemaking, and schedule a hearing for a date not less than thirty (30) days from the date of publication of the new notice.

Proposed Amendment Text Reminder:

Boldface text indicates new matter.

[Bracketed text indicates matter being deleted.]

TITLE 3 – DEPARTMENT OF CONSERVATION
Division 10 – Conservation Commission
Chapter 4 – Wildlife Code: General Provisions

PROPOSED AMENDMENT

3 CSR 10-4.130 Owner May Protect Property; Public Safety.
The commission is adding a new section (7) to this rule.

PURPOSE: This amendment will allow property owners to capture or kill wildlife (except white-tailed deer, mule deer, elk, turkeys, black bears, mountain lions, and endangered species) with prior authorization from an agent of the department when other property protection measures have failed or there is good reason to believe such measures are impractical or would be unsuccessful.

(7) In addition to the other provisions of this rule, and subject to federal regulations governing the protection

of property from migratory birds (including raptors), any wildlife except white-tailed deer, mule deer, elk, turkeys, black bears, mountain lions, and endangered species may be captured or killed to prevent damage to property when other property protection measures have been unsuccessful or there is good reason to believe such measures are impractical or would be unsuccessful, but only with the permission of an agent of the department by methods authorized by him/her.

*AUTHORITY: sections 40 and 45 of Art. IV, Mo. Const., and section 252.040, RSMo 2016. Original rule filed Aug. 15, 1973, effective Dec. 31, 1973. For intervening history, please consult the **Code of State Regulations**. Amended: Filed April 4, 2025.*

PUBLIC COST: This proposed amendment will not cost state agencies or political subdivisions more than five hundred dollars (\$500) in the aggregate.

PRIVATE COST: This proposed amendment will not cost private entities more than five hundred dollars (\$500) in the aggregate.

*NOTICE TO SUBMIT COMMENTS: Anyone may file a statement in support of or in opposition to this proposed amendment with Regulations Committee Chairman, Department of Conservation, PO Box 180, Jefferson City, MO 65102-0180, or via the department's website at <https://short.mdc.mo.gov/Z49>. To be considered, comments must be received within thirty (30) days after publication of this notice in the **Missouri Register**. No public hearing is scheduled.*

TITLE 15 – ELECTED OFFICIALS
Division 60 – Attorney General
Chapter 18 – Age Verification

PROPOSED RULE

15 CSR 60-18.010 Definitions

PURPOSE: This rule provides definitions for terms used in this chapter.

(1) "Commercial entity" includes a corporation, limited liability company, partnership, limited partnership, sole proprietorship, or other legally recognized business entity.

(2) "Distribute" means to issue, sell, give, provide, deliver, transfer, transmute, circulate, or disseminate by any means.

(3) "Minor" means an individual under eighteen (18) years of age.

(4) "Substantial portion" means thirty-three percent (33%) or more of the total amount of data publicly available on a website.

(5) "News-gathering organization" includes –

(A) An employee of a newspaper, news publication, or news source, printed or on an online or mobile platform, of current news and public interest, who is acting within the course and scope of that employment and can provide documentation of that employment with the newspaper, news publication, or news source; and

(B) An employee of a radio broadcast station, television

broadcast station, cable television operator, or wire service who is acting within the course and scope of that employment and can provide documentation of that employment.

(6) “Publish” means to communicate or make information available to another person or entity on a publicly available internet website.

(7) “Pornographic for minors” means any material or performance if the following apply:

(A) The average person, applying contemporary community standards, would find that the material or performance, taken as a whole, has a tendency to cater or appeal to a prurient interest of minors;

(B) The material or performance depicts nudity, sexual conduct, the condition of human genitals when in a state of sexual stimulation or arousal, or sadomasochistic abuse in a way which is patently offensive to the average person applying contemporary adult community standards with respect to what is suitable for minors; and

(C) The material or performance, taken as a whole, lacks serious literary, artistic, political, or scientific value for minors.

(8) “Transactional data” means a sequence of information that documents an exchange, agreement, or transfer between an individual, commercial entity, or third party used for the purpose of satisfying a request or event. The term includes records from mortgage, education, and employment entities.

(9) “Self-contained sexual content segment” refers to any delineated section or category of a website or application, accessible through a link on the website or application, in which a substantial portion of the content contained in that section or category is sexual material harmful to minors.

(10) “Application” means a software application or electronic service that a user may run or direct on a mobile device.

(11) “Mobile device” means a phone or general purpose tablet that –

- (A) Provides cellular or wireless connectivity;
- (B) Is capable of connecting to the internet;
- (C) Runs a mobile operating system; and
- (D) Is capable of running applications through the mobile operating system.

(12) “Mobile operating system” means software that –

- (A) Manages mobile device hardware resources;
- (B) Provides common services for mobile device programs;
- (C) Controls memory allocation; and
- (D) Provides interfaces for applications to access device functionality.

(13) “Digital identification” means information stored on a digital network that may be accessed by a commercial entity and that serves as proof of the identity of an individual.

AUTHORITY: section 407.020, RSMo Supp. 2024, and section 407.145, RSMo 2016. Original rule filed April 10, 2025.

PUBLIC COST: This rule will not cost state agencies or political subdivisions more than five hundred dollars (\$500).

PRIVATE COST: This rule will not cost private entities more than five hundred dollars (\$500).

NOTICE TO SUBMIT COMMENTS: Anyone may file a statement in support of or in opposition to this proposed rule with the Attorney General’s Office, ATTN: Proposed Rulemaking, Supreme Court Building, 207 W. High Street, PO Box 899, Jefferson City, MO 65102, or by email to regulations@ago.mo.gov. To be considered, comments must be received within thirty (30) days after publication of this notice in the **Missouri Register**. No public hearing is scheduled.

TITLE 15 – ELECTED OFFICIALS Division 60 – Attorney General Chapter 18 – Age Verification

PROPOSED RULE

15 CSR 60-18.020 Operation of an Internet Platform, Application, or Search Engine

PURPOSE: The attorney general administers and enforces the provisions of the Missouri Merchandising Practices Act (MMPA), Chapter 407, RSMo. The attorney general may make rules necessary to the administration and enforcement of the provisions of Chapter 407, RSMo, and, in order to provide notice to the public, may specify the meaning of terms whether or not used in the Act. This rule does not contain an exhaustive list of practices that violate the Act. Instead, this rule identifies certain specific practices that violate section 407.020, RSMo.

To provide notice to the public of the basis for the attorney general’s actions, the foundation and rationale set forth in this purpose statement also sets forth more fully the purpose and foundation for 15 CSR 60-18.010 through 15 CSR 60-18.070.

The MMPA prohibits unlawful, fraudulent, and unfair practices in connection with any trade or commerce in the state of Missouri. “[T]he literal words [of the MMPA] cover every practice imaginable and every unfairness to whatever degree.” *Ports Petroleum Co. v. Nixon*, 37 S.W.3d 237, 240 (Mo. banc 2001). The State of Missouri, furthermore, has a “strong interest in protecting children.” *State v. Wright*, 751 S.W.2d 48, 52 (1988). The MMPA may be used to prosecute violations of other statutes, including criminal statutes protecting children from exposure to pornographic materials. Violations of many other laws, especially violations of laws protecting minors from sexually explicit content by commercial actors, are necessarily unfair, deceptive, fraudulent, and otherwise unlawful practices. The Missouri Supreme Court has concluded that the MMPA covers any violation of “any public policy” so long as the violation of that other law “presents a risk” of “substantial injury to consumers.” *Huch v. Charter Commun., Inc.*, 290 S.W.3d 721, 725 (Mo. banc 2009) (quoting 15 CSR 60-8.020(1)).

The attorney general has determined that a rulemaking is necessary to carry out the purposes of the MMPA. Missouri law prohibits “furnishing pornographic material to minors” and “promoting pornography for minors or obscenity,” sections 573.030–.040, RSMo. The U.S. Supreme Court has long upheld laws just like these. *Ginsberg v. New York*, 390 U.S. 629, 641 (1968). Age verification has long been required in brick-and-mortar stores distributing pornographic material, see *id.*, and Missouri’s law does not differentiate between brick-and-mortar stores and the internet when it comes to prohibiting companies from providing pornographic material to minors, sections 573.030–.040, RSMo. Yet with the explosion of the internet, companies have found many ways to avoid accountability under Missouri law. It is thus necessary to implement regulations that facilitate enforcement of Missouri’s existing laws.

The internet has enabled companies to skirt compliance with

laws protecting minors, which is why access to pornography by minors has exploded in recent years. Between 2006 and 2022, the number of children aged thirteen (13) or younger exposed to online pornography doubled, from just over 25% to 54%. See Chiara Sabina, et al., *The Nature and Dynamics of Internet Pornography Exposure for Youth*, 11 *CyberPsychology & Behavior* 691, 692 (2008); Michael B. Robb & Supreet Mann, *Common Sense Media, Teens and Pornography at 5* (2022), <https://perma.cc/YG3L-W3LK>. The average age a child first views online pornography is 12 years old. American College of Pediatricians, *Factsheet: The Impact of Pornography on Children* (Aug. 2024), https://acpeds.org/assets/positionpapers/factsheet_-the-impact-of-pornography-on-children.pdf. The number of children exposed to online pornography at age ten (10) or younger increased more than seven-fold during the same time period, from less than 2% in 2008 to 15% by 2022. *Id.* The vast majority—84.4%—of 14- to 18-year-old males and 57% of 14- to 18-year-old females have been exposed to hardcore pornography online, with some studies reporting even higher figures. Paul J. Wright, Bryant Paul & Debby Herbenick, *Preliminary Insights from a U.S. Probability Sample on Adolescents' Pornography Exposure, Media Psychology, and Sexual Aggression*, 26 *J. of Health Commc'n* 39, 46 (2021). Put simply, when pornography moved online, organizations stopped complying with preexisting laws requiring age verification.

Another factor that makes it easier for companies to skirt compliance with Missouri law is that some of the biggest companies that distribute pornography to minors are located not just outside Missouri, but also outside the United States. For example, one of the largest operators of online pornography, Pornhub, is “the 12th most visited website in the world . . . ahead of Amazon, TikTok, and LinkedIn,” Bradley Saacks, *Inside Pornhub's Finances*, *Semafor* (Jul. 27, 2023), <https://perma.cc/EC8Q-3FEU>, and it is owned by a Canadian multinational conglomerate with separate spinoff companies in haven countries.

What is worse, the nature of the material has changed significantly. Material readily accessible to children today is not the “girlie” picture magazines” of previous generations. *Ginsberg*, 390 U.S. at 634. Instead, much of the material online is hardcore pornography of the type that satisfies the Supreme Court’s definition of obscenity—speech that is not constitutionally protected for adults, let alone children. *Id.* at 635. Because of the ubiquity of smart phones, tablets, and the internet, Missouri’s children today “can easily be exposed to the most extreme, misogynistic sex acts imaginable.” David Horsey, *Our Social Experiment: Kids with Access to Hard-Core Porn*, *L.A. Times* (Sept. 3, 2013), <https://www.latimes.com/opinion/topoftheticket/la-xpm-2013-sep-03-la-na-tt-kids-access-porn-20130822-story.html> (last accessed Mar. 25, 2025).

This content has demonstrated negative effects on the brain, similar to the neurological effects seen with gambling addicts, drug addicts, and alcoholics. See Todd Love et al., *Neuroscience of Internet Pornography Addiction: A Review and Update*, 5(3) *Behavioral Sciences* 388 (2015); Simone Kühn & Jürgen Gallinat, *Brain Structure and Functional Connectivity Associated with Pornography Consumption: the Brain on Porn*, *JAMA Psychiatry* (July 2014), <https://perma.cc/YAE3-WWVB>. “[P]ornography consumption is associated with decreased brain volume in the right striatum, decreased left striatum activation, and lower functional connectivity to the prefrontal cortex.” *Id.* And the effects are most pronounced among minors. “Adolescents are more susceptible to sexually explicit material because of the significant physical, emotional, cognitive, social, spiritual, and sexual changes associated with adolescent development.” Romney, *Screens, Teens, and Porn Scenes*, *supra* at 52; Jennifer A. Brown & Jonathan Wisco, *The Components of the Adolescent Brain and Its Unique Sensitivity to Sexually Explicit Material*, 72 *J. Adolescence* 10, 11–12 (2019).

An age-verification rule is necessary not only because companies are flouting Missouri law, but also to give parents adequate tools to protect their children from the many harmful effects of minors viewing pornography. Parents “who have this primary responsibility for children’s well-being are entitled to the support of laws designed to aid discharge of that responsibility.” *Ginsberg*, 390 U.S. at 639. Missouri law already requires age verification. This regulation enhances the tools to facilitate compliance with Missouri law.

This proposed rule clarifies that the failure of an individual or commercial entity to use certain commercially reasonable age verification technology to protect minors in Missouri from accessing sexually explicit content online constitutes an “unfair practice” under the MMPA. Age verification, including online age verification, has long been required to purchase age-restricted items or to engage in other age-restricted activities. The MMPA currently contains other age verification measures such as those relating to the sale of tobacco or vape products or the purchase of precious metals. section 407.292; 407.926, RSMo. Furthermore, nothing in this proposed rule limits the ability of adults to view sexually explicit material online. The proposed rule simply requires that purveyors of online pornography take certain minimum, commercially reasonable steps to ensure that they are not recklessly or knowingly inflicting significant (and well documented) harms on Missouri’s children.

(1) It is an unfair, deceptive, fraudulent, or otherwise unlawful practice for any person or commercial entity to operate a website, application, or self-contained sexual content segment, including a social media platform, knowing (or with reckless disregard about the fact) that the website, application, or self-contained sexual content segment contains a substantial portion of material pornographic for minors and is accessible in the state of Missouri, unless such individual or commercial entity uses reasonable age verification methods as described by 15 CSR 60-18.030 to verify that the individual attempting to access the website, application, or self-contained segment of the website or application is eighteen (18) years of age or older. This section shall not apply to search engines.

(2) It is an unfair, deceptive, fraudulent, or otherwise unlawful practice for any person or commercial entity to operate a search engine unless the search engine blurs out or makes unavailable images, GIFs, or videos depicting material pornographic for minors that can be viewed from the search engine landing page in the state of Missouri. This requirement does not apply if the search engine has used reasonable age verification methods as described by 15 CSR 60-18.030 to verify that the individual attempting to access the search engine is eighteen (18) years of age or older.

(3) Any person or commercial entity covered by 15 CSR 60-18.020(1) or (2) that performs the age verification, or any third party that performs the age verification required by 15 CSR 60-18.020(1) or (2), may not retain any identifying information of the individual whose age is being verified unless retention of the identifying information is otherwise required by law or a court order.

(4) Any person or commercial entity covered by this chapter that performs the age verification required by 15 CSR 60-18.020(1) or (2), or any third party that performs the age verification required by 15 CSR 60-18.020(1) or (2), must use commercially reasonable methods to secure all information collected and transmitted under this chapter.

AUTHORITY: section 407.020, RSMo Supp. 2024, and section 407.145, RSMo 2016. Original rule filed April 10, 2025.

PUBLIC COST: This rule will not cost state agencies or political subdivisions more than five hundred dollars (\$500).

PRIVATE COST: The Attorney General's Office estimates costs may range from \$0 to \$4,608,000 annually for social media platforms or websites and \$0 to \$70 million annually for internet search providers.

NOTICE TO SUBMIT COMMENTS: Anyone may file a statement in support of or in opposition to this proposed rule with the Attorney General's Office, ATTN: Proposed Rulemaking, Supreme Court Building, 207 W. High Street, PO Box 899, Jefferson City, MO 65102, or by email to regulations@ago.mo.gov. To be considered, comments must be received within thirty (30) days after publication of this notice in the **Missouri Register**. No public hearing is scheduled.

**FISCAL NOTE
PRIVATE COST**

- I. Department title:** Title 15 – Elected Officials
Division title: Division 60 – Attorney General
Chapter title: Chapter 18 – Age Verification

Rule number/name:¹	15 CSR 60-18.020 – Age Verification – Operation of an Internet Platform, Application, or Search Engine
Type of rulemaking:	Proposed

II. SUMMARY OF FISCAL IMPACT

Estimate of the number of entities by class that would likely be affected by adoption of the rule:	Classification by type(s) of the business entities that would likely be affected by adoption of the rule:	Estimate in the aggregate as to the cost of compliance with the rule by the affected entities:
Three companies are estimated to sell more than 10 million smartphones per year in the United States. Two companies develop the operating systems for the majority of devices.	Tech Companies	\$0
Social media platforms or websites distributing pornographic material online or providing access via search functions. Five large companies control 80% of the online market share.²	Tech Companies	\$0
<u>In the Alternative</u> - Social media platforms or websites distributing pornographic material	Tech Companies	Up to \$384,000 per month (\$4,608,000 on an annual basis) for distributors.

¹ This fiscal note describes the estimated potential impact of a rulemaking that includes proposed rules 15 CSR 60-18.015 through 15 CSR 60-18.070. The Attorney General's Office (AGO) has determined that proposed rules .015, .040, .050 and .070 do not individually require a fiscal note. As further described herein, the AGO is providing this fiscal note in connection with proposed rules .020, .030, and .060 to assess their potential individual and collective impact. In an effort to provide the maximum amount of notice to the public, this fiscal note is filed with each of proposed rules .020, .030, and .060.

² The estimate of fiscal impact is offered in the alternative. This fiscal note is based on the assumption no private entity may claim financial cost from ceasing to engage in illegal activity such as the distribution of pornographic material to minors. See *Dobbs v. Dobbs Tire & Auto Centers, Inc.*, 969 S.W.2d 894, 897–98 (Mo.App. E.D. 1998). As such, there is estimated to be no fiscal impact for compliance with this rulemaking.

online or providing access via search functions.		From \$0 to \$70 million annually for internet search providers. ³
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III. WORKSHEET

Impact to Providers of Smartphone Mobile Operating Systems

Due to other states passing laws requiring age verification, large companies that sell more than 10 million smartphones per year and/or provide operating software for mobile devices such as Apple and Google have announced that they will provide parental controls on their devices.⁴ As such, there is no estimated additional financial impact to these companies from this rulemaking.

As further explained below, this fiscal note assumes that there is no cost of bringing a commercial operation into conformity with existing law.

Impact to Providers of Internet Pornography (Including Search Engines)

As further explained below, this fiscal note assumes that there is no cost of bringing a commercial operation into conformity with existing law.

Impact to Providers of Internet Pornography - Estimates in the Alternative

Estimates are difficult but reportedly 40 million Americans routinely access internet pornography. Assuming Missouri's population is approximately 2% of the nation, there would be 800,000 routine users of pornography in the state. If an age verification check were performed per user four times per month at .12 cents per check, it would equate to \$384,000 per month.⁵

There are an estimated 68 million internet searches for pornography in the United States each day.⁶ Assuming 2% of those searches originate in Missouri it would equate to 1.36 million searches. If an age verification check were performed per user each day by an outside vendor at .12 cents per check, it would equate to \$4,896,000 per day. However, given the global nature of internet search platforms, compliance would more likely involve internal development of applicable software. Depending on the size of the search

³ Costs over the life of the proposed rule will likely be dramatically lower than the estimate stated above for each subsequent year (perhaps 50% lower with a declining cost trajectory over time). Much of the cost will be initial development costs. Also, emerging technological improvements continue to lower the cost of third-party vendors who provide age verification services.

⁴ <https://developer.apple.com/support/downloads/Helping-Protect-Kids-Online-2025.pdf>

<https://blog.google/outreach-initiatives/public-policy/google-legislative-proposal-for-keeping-kids-safe-online/#:~:text=Privacy%2Dpreserving%20age%20signal%20shared,user%20might%20be%20a%20minor>

⁵ <https://www.webroot.com/us/en/resources/tips-articles/internet-pornography-by-the-numbers#:~:text=Internet%20Pornography%20Statistics%20in%20the%20United%20States,the%20word%20%22adult%22%20into%20a%20search%20engine>.

<https://www.addictionhelp.com/porn/statistics/#:~:text=Online%20use%3A%20Approximately%2069%25%20of,is%20wrong%3B%2051%25%20disagreed>

⁶ *Id.*

engine company, annual estimates may range from \$1 million for smaller companies to tens of millions (estimated \$20 to \$70 million) for the largest search providers. Finally, if internet search platforms chose to turn on existing “safe search” features, it is possible that the cost of compliance would essentially be \$0.

IV. ASSUMPTIONS

The following are assumptions adopted by the Attorney General’s Office (AGO) as part of the determination of the cost of the proposed rulemaking.

Reliance on the Fiscal Review of the Joint Committee on Legislative Research

Pursuant to Missouri statute, the Oversight Division of the Joint Committee on Legislative Research is tasked with creating fiscal estimates for legislation pending in the General Assembly. Such fiscal notes are required to include a determination of the cost of legislation to small businesses having fifty or fewer full-time employees. § 23.140, RSMo.

On February 26, 2025, the Oversight Division released a fiscal note assessing the cost to small businesses of House Bill 236 that would require age verification for minors. In view of the fact that the legislation created a new cause of action for private parties, the Oversight Division stated that “Small business law firms could be impacted as a result of this proposal.”⁷ Oversight did not determine any other impact to small businesses but offered to the following analysis in support of their assessment:

Oversight notes that according to the 2020 US Census for the State of Missouri, there were 1,379,301 minors ages 0 to 17. Assuming if only 0.1% of the parents of those minors are impacted by the proposed legislation, this could potentially result in 1,379 new liability claims. Oversight could not find any information on the number of potential liability claims related to age-verification methods; therefore, Oversight assumes the number of new claims is ultimately unknown.⁸

For purposes of this fiscal note, the AGO adopts the logic of the Joint Committee on Legislative Research’s Oversight Division. Since this proposed rulemaking does not create a cause of action for private parties (as opposed to the house bill summarized above), the AGO assumes no fiscal impact from the age verification portion of the proposed rule.

Companies Engaged in Illegal or Fraudulent Behavior May Not Claim Financial Cost to Comply With Existing Law

The AGO further assumes that there should be no assessment of new cost to internet companies only lately adopting age verification practices as required by this proposed rule.⁹ Missouri law already requires age verification because Missouri law already

⁷ <https://documents.house.mo.gov/billtracking/bills251/fiscal/fispdf/0209H.04P.ORG.pdf>

⁸ *Id.*

⁹ “The principle is well settled that no court will lend its aid to a man who founds his cause of action upon an illegal act. This is a principle founded upon public policy, not for the sake of the defendant, but for the

prohibits “furnishing pornographic material to minors” or “promoting pornography for minors.” §§ 573.030–.040, RSMo. The U.S. Supreme Court has long upheld laws just like these. *Ginsberg v. New York*, 390 U.S. 629, 641 (1968). Age verification has long been required in brick-and-mortar stores distributing pornographic material, *see id.*, and Missouri’s law does not differentiate between brick-and-mortar stores and the internet when it comes to prohibiting companies from providing pornographic material to minors. §§ 573.030–.040.

Assumptions in the Alternative

In an effort to provide the public and private businesses with additional information about the potential fiscal impact of this proposed rulemaking, the AGO offers the following assumptions in the alternative to the zero fiscal estimate based on the assumptions above. The following assumptions are provided to determine a potential impact *if* there were to be a cost to private businesses.

Due to the private nature of online pornography sale and consumption by end-users in the State of Missouri, many of the variables needed to assess the cost of this rulemaking are unknown or difficult to quantify. However, the cost to implement age verification processes is becoming less expensive due to recent technological improvements. Some software applications are free (or provided for free as part of a larger digital service package) or offered for nominal costs.¹⁰ Also, the use of valid age tokens may allow verified users to access various websites without additional per entry fees.¹¹ One commonly published estimate of cost is .12 cents per age verification check, although that number may be lower (as low as .3 cents) and will almost certainly continue to be reduced with the introduction of new technological improvements.¹² Likewise, apps that can be downloaded by users and the use of digital identity wallets have further reduced costs. The reusable nature of apps and identity tokens as well as the ability for one age verification check to be used dozens or hundreds of times further defrays what may be a nominal (e.g. .12 cent) cost of compliance.¹³

It should be noted that large purveyors of pornography like Pornhub have stated that cost of compliance may be millions of dollars per day. Pornhub reportedly has 115 million visits to its website per day and at a cost of .12 cents per verification, this would come to \$13.8 million dollars daily but even taken at face value, the vast majority of these costs are not incurred with the State of Missouri.¹⁴ As noted above, .12 cents may be a high

law’s sake, and that only.” *Sandbothe v. Williams*, 552 S.W.2d 251 (Mo.App.1977) (quoting *Schoene v. Hickam*, 397 S.W.2d 596, 602 (Mo.1966)). The doctrine of *in pari delicto* holds that “anyone who engages in a fraudulent scheme forfeits all rights to protection, either at law or in equity.” *Kansas City Operating Corp. v. Durwood*, 278 F.2d 354, 357 (8th Cir.(Mo.)1960); See also, *Clouse v. Myers*, 753 S.W.2d 316, 319 (Mo.App.1988)(neither law nor equity can be invoked to redress a wrong that has resulted from the injured party’s own wrongful and illegal conduct). If the parties to a fraud are *in pari delicto*, the law will leave them where it finds them. *Durwood*, 278 F.2d at 358.” *Dobbs v. Dobbs Tire & Auto Centers, Inc.*, 969 S.W.2d 894, 897–98 (Mo.App. E.D. 1998).

¹⁰ *Manhattan Institute and Technology Scholars, Brief for Respondent as Amicus Curiae in Support of Respondent, Free Speech Coalition, Inc., v. Paxton*, No. 23-1122 (U.S. filed Nov. 22, 2024).

¹¹ *Id.*

¹² Tony Allen, Declaration, *Free Speech Coalition, Inc., v. Colmenero*, No. 1:23-cv-00917 (W.D. Tex.) D. Ct. Doc. 26-6, (Aug.18, 2023).

¹³ *Id.*

¹⁴ *Free Speech Coal., v. Rokita*, 738 F. Supp. 3d 1041, 1049 (S.D. Ind. 2024).

number and is likely to be reduced over time as technology improves. Also, it should be noted that the owners of some large pornographic websites are based outside of Missouri and even outside of the United States so any assessment of projected cost in this fiscal note is provided for informational purposes and likely not required.

TITLE 15 – ELECTED OFFICIALS
Division 60 – Attorney General
Chapter 18 – Age Verification

PROPOSED RULE

15 CSR 60-18.030 Reasonable Age Verification Methods

PURPOSE: This rule specifies methods by which commercial entities, as defined under this chapter, may comply with age-verification requirements contained in the chapter.

(1) A commercial entity that operates a website or application subject to 15 CSR 60-18.020(1) or (2), and any third party that performs age verification under this chapter, shall require an individual to –

(A) Provide digital identification; or

(B) Comply with a commercial age verification system that verifies age using –

1. Government-issued identification; or

2. A commercially reasonable method that relies on public or private transactional data to verify the age of the individual.

(2) A commercial entity may adopt a different method of compliance so long as the entity can establish to the agency in charge of promulgating rules under the the Missouri Merchandising Practices Act (MMPA), Chapter 407, RSMo, that the alternative method is equally effective. The standard of proof shall be a preponderance of the evidence.

AUTHORITY: section 407.020, RSMo Supp. 2024, and section 407.145, RSMo 2016. Original rule filed April 10, 2025.

PUBLIC COST: This rule will not cost state agencies or political subdivisions more than five hundred dollars (\$500).

PRIVATE COST: The Attorney General's Office estimates costs may range from \$0 to \$4,608,000 annually for social media platforms or websites and \$0 to \$70 million annually for internet search providers.

*NOTICE TO SUBMIT COMMENTS: Anyone may file a statement in support of or in opposition to this proposed rule with the Attorney General's Office, ATTN: Proposed Rulemaking, Supreme Court Building, 207 W. High Street, PO Box 899, Jefferson City, MO 65102, or by email to regulations@ago.mo.gov. To be considered, comments must be received within thirty (30) days after publication of this notice in the **Missouri Register**. No public hearing is scheduled.*

**FISCAL NOTE
PRIVATE COST**

- I. Department title:** Title 15 – Elected Officials
Division title: Division 60 – Attorney General
Chapter title: Chapter 18 – Age Verification

Rule number/name:¹	15 CSR 60-18.030 – Age Verification – Reasonable Age Verification Methods
Type of rulemaking:	Proposed

II. SUMMARY OF FISCAL IMPACT

Estimate of the number of entities by class that would likely be affected by adoption of the rule:	Classification by type(s) of the business entities that would likely be affected by adoption of the rule:	Estimate in the aggregate as to the cost of compliance with the rule by the affected entities:
Three companies are estimated to sell more than 10 million smartphones per year in the United States. Two companies develop the operating systems for the majority of devices.	Tech Companies	\$0
Social media platforms or websites distributing pornographic material online or providing access via search functions. Five large companies control 80% of the online market share.²	Tech Companies	\$0
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III. WORKSHEET

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As further explained below, this fiscal note assumes that there is no cost of bringing a commercial operation into conformity with existing law.

Impact to Providers of Internet Pornography - Estimates in the Alternative

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⁴ <https://developer.apple.com/support/downloads/Helping-Protect-Kids-Online-2025.pdf>
<https://blog.google/outreach-initiatives/public-policy/google-legislative-proposal-for-keeping-kids-safe-online/#:~:text=Privacy%2Dpreserving%20age%20signal%20shared,user%20might%20be%20a%20minor>

⁵ <https://www.webroot.com/us/en/resources/tips-articles/internet-pornography-by-the-numbers#:~:text=Internet%20Pornography%20Statistics%20in%20the%20United%20States,the%20word%20%22adult%22%20into%20a%20search%20engine>

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IV. ASSUMPTIONS

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Companies Engaged in Illegal or Fraudulent Behavior May Not Claim Financial Cost to Comply With Existing Law

The AGO further assumes that there should be no assessment of new cost to internet companies only lately adopting age verification practices as required by this proposed rule.⁹ Missouri law already requires age verification because Missouri law already

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⁹ “The principle is well settled that no court will lend its aid to a man who founds his cause of action upon an illegal act. This is a principle founded upon public policy, not for the sake of the defendant, but for the

prohibits “furnishing pornographic material to minors” or “promoting pornography for minors.” §§ 573.030–.040, RSMo. The U.S. Supreme Court has long upheld laws just like these. *Ginsberg v. New York*, 390 U.S. 629, 641 (1968). Age verification has long been required in brick-and-mortar stores distributing pornographic material, *see id.*, and Missouri’s law does not differentiate between brick-and-mortar stores and the internet when it comes to prohibiting companies from providing pornographic material to minors. §§ 573.030–.040.

Assumptions in the Alternative

In an effort to provide the public and private businesses with additional information about the potential fiscal impact of this proposed rulemaking, the AGO offers the following assumptions in the alternative to the zero fiscal estimate based on the assumptions above. The following assumptions are provided to determine a potential impact *if* there were to be a cost to private businesses.

Due to the private nature of online pornography sale and consumption by end-users in the State of Missouri, many of the variables needed to assess the cost of this rulemaking are unknown or difficult to quantify. However, the cost to implement age verification processes is becoming less expensive due to recent technological improvements. Some software applications are free (or provided for free as part of a larger digital service package) or offered for nominal costs.¹⁰ Also, the use of valid age tokens may allow verified users to access various websites without additional per entry fees.¹¹ One commonly published estimate of cost is .12 cents per age verification check, although that number may be lower (as low as .3 cents) and will almost certainly continue to be reduced with the introduction of new technological improvements.¹² Likewise, apps that can be downloaded by users and the use of digital identity wallets have further reduced costs. The reusable nature of apps and identity tokens as well as the ability for one age verification check to be used dozens or hundreds of times further defrays what may be a nominal (e.g. .12 cent) cost of compliance.¹³

It should be noted that large purveyors of pornography like Pornhub have stated that cost of compliance may be millions of dollars per day. Pornhub reportedly has 115 million visits to its website per day and at a cost of .12 cents per verification, this would come to \$13.8 million dollars daily but even taken at face value, the vast majority of these costs are not incurred with the State of Missouri.¹⁴ As noted above, .12 cents may be a high

law’s sake, and that only.” *Sandbothe v. Williams*, 552 S.W.2d 251 (Mo.App.1977) (quoting *Schoene v. Hickam*, 397 S.W.2d 596, 602 (Mo.1966)). The doctrine of *in pari delicto* holds that “anyone who engages in a fraudulent scheme forfeits all rights to protection, either at law or in equity.” *Kansas City Operating Corp. v. Durwood*, 278 F.2d 354, 357 (8th Cir.(Mo.)1960); See also, *Clouse v. Myers*, 753 S.W.2d 316, 319 (Mo.App.1988)(neither law nor equity can be invoked to redress a wrong that has resulted from the injured party’s own wrongful and illegal conduct). If the parties to a fraud are *in pari delicto*, the law will leave them where it finds them. *Durwood*, 278 F.2d at 358.” *Dobbs v. Dobbs Tire & Auto Centers, Inc.*, 969 S.W.2d 894, 897–98 (Mo.App. E.D. 1998).

¹⁰ *Manhattan Institute and Technology Scholars, Brief for Respondent as Amicus Curiae in Support of Respondent, Free Speech Coalition, Inc., v. Paxton*, No. 23-1122 (U.S. filed Nov. 22, 2024).

¹¹ *Id.*

¹² Tony Allen, Declaration, *Free Speech Coalition, Inc., v. Colmenero*, No. 1:23-cv-00917 (W.D. Tex.) D. Ct. Doc. 26-6, (Aug.18, 2023).

¹³ *Id.*

¹⁴ *Free Speech Coal., v. Rokita*, 738 F. Supp. 3d 1041, 1049 (S.D. Ind. 2024).

number and is likely to be reduced over time as technology improves. Also, it should be noted that the owners of some large pornographic websites are based outside of Missouri and even outside of the United States so any assessment of projected cost in this fiscal note is provided for informational purposes and likely not required.

TITLE 15 – ELECTED OFFICIALS
Division 60 – Attorney General
Chapter 18 – Age Verification

PROPOSED RULE

15 CSR 60-18.040 Applicability of This Rule

PURPOSE: This rule provides exceptions for certain entities with regard to the age-verification requirements contained in this chapter.

(1) The provisions of 15 CSR 60-18.010 through 15 CSR 60-18.070 do not apply to a bona fide news or public interest broadcast, news recording, report, or event and shall not be construed to affect the rights of a news-gathering organization.

(2) An internet service provider, or its affiliates or subsidiaries, a search engine, or a cloud service provider shall not be held to have violated this rulemaking solely for providing access or connection to or from a website or other information or content on the internet or on a facility, system, or network not under that provider's control, including transmission, downloading, intermediate storage, access software, or other services to the extent the provider or search engine is not responsible for the creation of the content that constitutes material pornographic to minors.

AUTHORITY: section 407.020, RSMo Supp. 2024, and section 407.145, RSMo 2016. Original rule filed April 10, 2025.

PUBLIC COST: This rule will not cost state agencies or political subdivisions more than five hundred dollars (\$500).

PRIVATE COST: This rule will not cost private entities more than five hundred dollars (\$500).

NOTICE TO SUBMIT COMMENTS: Anyone may file a statement in support of or in opposition to this proposed rule with the Attorney General's Office, ATTN: Proposed Rulemaking, Supreme Court Building, 207 W. High Street, PO Box 899, Jefferson City, MO 65102, or by email to regulations@ago.mo.gov. To be considered, comments must be received within thirty (30) days after publication of this notice in the **Missouri Register**. No public hearing is scheduled.

TITLE 15 – ELECTED OFFICIALS
Division 60 – Attorney General
Chapter 18 – Age Verification

PROPOSED RULE

15 CSR 60-18.050 Counting Violations

PURPOSE: This rule specifies the procedures for, and limitations on, the counting of instances of a violation of any of the provisions of this chapter.

(1) For purposes of civil penalties under section 407.100, RSMo, each time an individual accesses a website, application, or search engine not in compliance with 15 CSR 60-18.020 shall constitute a separate violation, but in no event shall an entity accrue more than ten thousand dollars (\$10,000) in violations

in a single day.

AUTHORITY: section 407.020, RSMo Supp. 2024, and section 407.145, RSMo 2016. Original rule filed April 10, 2025.

PUBLIC COST: This rule will not cost state agencies or political subdivisions more than five hundred dollars (\$500).

PRIVATE COST: This rule will not cost private entities more than five hundred dollars (\$500).

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TITLE 15 – ELECTED OFFICIALS
Division 60 – Attorney General
Chapter 18 – Age Verification

PROPOSED RULE

15 CSR 60-18.060 Requirement to Create Device-Side Verification Option

PURPOSE: This rule provides specific requirements for certain mobile operating systems to include the capacity to provide digital age-verification identification.

(1) It is an unfair, deceptive, fraudulent, or otherwise unlawful practice for any provider or operator of a mobile operating system present on at least ten million devices in the United States to provide or operate the mobile operating system unless the mobile operating system has the capacity to provide digital age-verification identification as contemplated in 15 CSR 60-18.030 that a website or application can use to comply with 15 CSR 60-18.020.

AUTHORITY: section 407.020, RSMo Supp. 2024, and section 407.145, RSMo 2016. Original rule filed April 10, 2025.

PUBLIC COST: This rule will not cost state agencies or political subdivisions more than five hundred dollars (\$500).

PRIVATE COST: The Attorney General's Office estimates costs may range from \$0 to \$4,608,000 annually for social media platforms or websites and \$0 to \$70 million annually for internet search providers.

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**FISCAL NOTE
PRIVATE COST**

- I. Department title:** Title 15 – Elected Officials
Division title: Division 60 – Attorney General
Chapter title: Chapter 18 – Age Verification

Rule number/name:¹	15 CSR 60-18.060 – Age Verification – Requirement to Create Device-Side Verification Option
Type of rulemaking:	Proposed

II. SUMMARY OF FISCAL IMPACT

Estimate of the number of entities by class that would likely be affected by adoption of the rule:	Classification by type(s) of the business entities that would likely be affected by adoption of the rule:	Estimate in the aggregate as to the cost of compliance with the rule by the affected entities:
Three companies are estimated to sell more than 10 million smartphones per year in the United States. Two companies develop the operating systems for the majority of devices.	Tech Companies	\$0
Social media platforms or websites distributing pornographic material online or providing access via search functions. Five large companies control 80% of the online market share.²	Tech Companies	\$0
<u>In the Alternative</u> - Social media platforms or websites distributing pornographic material	Tech Companies	Up to \$384,000 per month (\$4,608,000 on an annual basis) for distributors.

¹ This fiscal note describes the estimated potential impact of a rulemaking that includes proposed rules 15 CSR 60-18.015 through 15 CSR 60-18.070. The Attorney General's Office (AGO) has determined that proposed rules .015, .040, .050 and .070 do not individually require a fiscal note. As further described herein, the AGO is providing this fiscal note in connection with proposed rules .020, .030, and .060 to assess their potential individual and collective impact. In an effort to provide the maximum amount of notice to the public, this fiscal note is filed with each of proposed rules .020, .030, and .060.

² The estimate of fiscal impact is offered in the alternative. This fiscal note is based on the assumption no private entity may claim financial cost from ceasing to engage in illegal activity such as the distribution of pornographic material to minors. See *Dobbs v. Dobbs Tire & Auto Centers, Inc.*, 969 S.W.2d 894, 897–98 (Mo.App. E.D. 1998). As such, there is estimated to be no fiscal impact for compliance with this rulemaking.

online or providing access via search functions.		From \$0 to \$70 million annually for internet search providers. ³
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III. WORKSHEET

Impact to Providers of Smartphone Mobile Operating Systems

Due to other states passing laws requiring age verification, large companies that sell more than 10 million smartphones per year and/or provide operating software for mobile devices such as Apple and Google have announced that they will provide parental controls on their devices.⁴ As such, there is no estimated additional financial impact to these companies from this rulemaking.

As further explained below, this fiscal note assumes that there is no cost of bringing a commercial operation into conformity with existing law.

Impact to Providers of Internet Pornography (Including Search Engines)

As further explained below, this fiscal note assumes that there is no cost of bringing a commercial operation into conformity with existing law.

Impact to Providers of Internet Pornography - Estimates in the Alternative

Estimates are difficult but reportedly 40 million Americans routinely access internet pornography. Assuming Missouri's population is approximately 2% of the nation, there would be 800,000 routine users of pornography in the state. If an age verification check were performed per user four times per month at .12 cents per check, it would equate to \$384,000 per month.⁵

There are an estimated 68 million internet searches for pornography in the United States each day.⁶ Assuming 2% of those searches originate in Missouri it would equate to 1.36 million searches. If an age verification check were performed per user each day by an outside vendor at .12 cents per check, it would equate to \$4,896,000 per day. However, given the global nature of internet search platforms, compliance would more likely involve internal development of applicable software. Depending on the size of the search

³ Costs over the life of the proposed rule will likely be dramatically lower than the estimate stated above for each subsequent year (perhaps 50% lower with a declining cost trajectory over time). Much of the cost will be initial development costs. Also, emerging technological improvements continue to lower the cost of third-party vendors who provide age verification services.

⁴ <https://developer.apple.com/support/downloads/Helping-Protect-Kids-Online-2025.pdf>
<https://blog.google/outreach-initiatives/public-policy/google-legislative-proposal-for-keeping-kids-safe-online/#:~:text=Privacy%2Dpreserving%20age%20signal%20shared,user%20might%20be%20a%20minor>

⁵ <https://www.webroot.com/us/en/resources/tips-articles/internet-pornography-by-the-numbers#:~:text=Internet%20Pornography%20Statistics%20in%20the%20United%20States,the%20word%20%22adult%22%20into%20a%20search%20engine>.
<https://www.addictionhelp.com/porn/statistics/#:~:text=Online%20use%3A%20Approximately%2069%25%20of,is%20wrong%3B%2051%25%20disagree>

⁶ *Id.*

engine company, annual estimates may range from \$1 million for smaller companies to tens of millions (estimated \$20 to \$70 million) for the largest search providers. Finally, if internet search platforms chose to turn on existing “safe search” features, it is possible that the cost of compliance would essentially be \$0.

IV. ASSUMPTIONS

The following are assumptions adopted by the Attorney General’s Office (AGO) as part of the determination of the cost of the proposed rulemaking.

Reliance on the Fiscal Review of the Joint Committee on Legislative Research

Pursuant to Missouri statute, the Oversight Division of the Joint Committee on Legislative Research is tasked with creating fiscal estimates for legislation pending in the General Assembly. Such fiscal notes are required to include a determination of the cost of legislation to small businesses having fifty or fewer full-time employees. § 23.140, RSMo.

On February 26, 2025, the Oversight Division released a fiscal note assessing the cost to small businesses of House Bill 236 that would require age verification for minors. In view of the fact that the legislation created a new cause of action for private parties, the Oversight Division stated that “Small business law firms could be impacted as a result of this proposal.”⁷ Oversight did not determine any other impact to small businesses but offered to the following analysis in support of their assessment:

Oversight notes that according to the 2020 US Census for the State of Missouri, there were 1,379,301 minors ages 0 to 17. Assuming if only 0.1% of the parents of those minors are impacted by the proposed legislation, this could potentially result in 1,379 new liability claims. Oversight could not find any information on the number of potential liability claims related to age-verification methods; therefore, Oversight assumes the number of new claims is ultimately unknown.⁸

For purposes of this fiscal note, the AGO adopts the logic of the Joint Committee on Legislative Research’s Oversight Division. Since this proposed rulemaking does not create a cause of action for private parties (as opposed to the house bill summarized above), the AGO assumes no fiscal impact from the age verification portion of the proposed rule.

Companies Engaged in Illegal or Fraudulent Behavior May Not Claim Financial Cost to Comply With Existing Law

The AGO further assumes that there should be no assessment of new cost to internet companies only lately adopting age verification practices as required by this proposed rule.⁹ Missouri law already requires age verification because Missouri law already

⁷ <https://documents.house.mo.gov/billtracking/bills251/fiscal/fispdf/0209H.04P.ORG.pdf>

⁸ *Id.*

⁹ “The principle is well settled that no court will lend its aid to a man who founds his cause of action upon an illegal act. This is a principle founded upon public policy, not for the sake of the defendant, but for the

been required in brick-and-mortar stores distributing pornographic material, *see id.*, and Missouri's law does not differentiate between brick-and-mortar stores and the internet when it comes to prohibiting companies from providing pornographic material to minors. §§ 573.030–.040.

Assumptions in the Alternative

In an effort to provide the public and private businesses with additional information about the potential fiscal impact of this proposed rulemaking, the AGO offers the following assumptions in the alternative to the zero fiscal estimate based on the assumptions above. The following assumptions are provided to determine a potential impact *if* there were to be a cost to private businesses.

Due to the private nature of online pornography sale and consumption by end-users in the State of Missouri, many of the variables needed to assess the cost of this rulemaking are unknown or difficult to quantify. However, the cost to implement age verification processes is becoming less expensive due to recent technological improvements. Some software applications are free (or provided for free as part of a larger digital service package) or offered for nominal costs.¹⁰ Also, the use of valid age tokens may allow verified users to access various websites without additional per entry fees.¹¹ One commonly published estimate of cost is .12 cents per age verification check, although that number may be lower (as low as .3 cents) and will almost certainly continue to be reduced with the introduction of new technological improvements.¹² Likewise, apps that can be downloaded by users and the use of digital identity wallets have further reduced costs. The reusable nature of apps and identity tokens as well as the ability for one age verification check to be used dozens or hundreds of times further defrays what may be a nominal (e.g. .12 cent) cost of compliance.¹³

It should be noted that large purveyors of pornography like Pornhub have stated that cost of compliance may be millions of dollars per day. Pornhub reportedly has 115 million visits to its website per day and at a cost of .12 cents per verification, this would come to \$13.8 million dollars daily but even taken at face value, the vast majority of these costs are not incurred with the State of Missouri.¹⁴ As noted above, .12 cents may be a high

law's sake, and that only." *Sandbothe v. Williams*, 552 S.W.2d 251 (Mo.App.1977) (quoting *Schoene v. Hickam*, 397 S.W.2d 596, 602 (Mo.1966)). The doctrine of *in pari delicto* holds that "anyone who engages in a fraudulent scheme forfeits all rights to protection, either at law or in equity." *Kansas City Operating Corp. v. Durwood*, 278 F.2d 354, 357 (8th Cir.(Mo.)1960); See also, *Clouse v. Myers*, 753 S.W.2d 316, 319 (Mo.App.1988)(neither law nor equity can be invoked to redress a wrong that has resulted from the injured party's own wrongful and illegal conduct). If the parties to a fraud are *in pari delicto*, the law will leave them where it finds them. *Durwood*, 278 F.2d at 358." *Dobbs v. Dobbs Tire & Auto Centers, Inc.*, 969 S.W.2d 894, 897–98 (Mo.App. E.D. 1998).

¹⁰ *Manhattan Institute and Technology Scholars, Brief for Respondent as Amicus Curiae in Support of Respondent, Free Speech Coalition, Inc., v. Paxton*, No. 23-1122 (U.S. filed Nov. 22, 2024).

¹¹ *Id.*

¹² Tony Allen, Declaration, *Free Speech Coalition, Inc., v. Colmenero*, No. 1:23-cv-00917 (W.D. Tex.) D. Ct. Doc. 26-6, (Aug.18, 2023).

¹³ *Id.*

¹⁴ *Free Speech Coal., v. Rokita*, 738 F. Supp. 3d 1041, 1049 (S.D. Ind. 2024).

number and is likely to be reduced over time as technology improves. Also, it should be noted that the owners of some large pornographic websites are based outside of Missouri and even outside of the United States so any assessment of projected cost in this fiscal note is provided for informational purposes and likely not required.

TITLE 15 – ELECTED OFFICIALS
Division 60 – Attorney General
Chapter 18 – Age Verification

PROPOSED RULE

15 CSR 60-18.070 Severability, Construction, and Effective Date

PURPOSE: This rule specifies the applicability, severability, and construction of the rules contained in this chapter.

(1) This chapter applies to the maximum extent permitted by the *United States Constitution*, the laws of the United States, the *Constitution of Missouri*, and the laws of Missouri, but no further.

(2) This chapter does not subject any individual or commercial entity to damages or other legal remedies to the extent the individual or commercial entity is protected from those remedies under federal law.

(3) It is not a violation of this chapter if the actions or conduct are taken at the behest of federal agencies, contractors, or employees that are carrying out official duties under federal law if doing so would violate the doctrines of preemption or intergovernmental immunity.

(4) If any application of any provision, word, or clause to any person, commercial entity, or circumstance is found by a court to be invalid, that application alone shall be severed and the remaining possible applications of every provision, word, and clause to all other persons, commercial entities, and circumstances shall remain in force.

AUTHORITY: section 407.020, RSMo Supp. 2024, and section 407.145, RSMo 2016. Original rule filed April 10, 2025.

PUBLIC COST: This rule will not cost state agencies or political subdivisions more than five hundred dollars (\$500).

PRIVATE COST: This rule will not cost private entities more than five hundred dollars (\$500).

*NOTICE TO SUBMIT COMMENTS: Anyone may file a statement in support of or in opposition to this proposed rule with the Attorney General's Office, ATTN: Proposed Rulemaking, Supreme Court Building, 207 W. High Street, PO Box 899, Jefferson City, MO 65102, or by email to regulations@ago.mo.gov. To be considered, comments must be received within thirty (30) days after publication of this notice in the **Missouri Register**. No public hearing is scheduled.*

This section will contain the final text of the rules proposed by agencies. The order of rulemaking is required to contain a citation to the legal authority upon which the order or rulemaking is based; reference to the date and page or pages where the notice of proposed rulemaking was published in the *Missouri Register*; an explanation of any change between the text of the rule as contained in the notice of proposed rulemaking and the text of the rule as finally adopted, together with the reason for any such change; and the full text of any section or subsection of the rule as adopted that has been changed from the text contained in the notice of proposed rulemaking. The effective date of the rule shall be not less than thirty (30) days after the date of publication of the revision to the *Code of State Regulations*.

The agency is also required to make a brief summary of the general nature and extent of comments submitted in support of or opposition to the proposed rule and a concise summary of the testimony presented at the hearing, if any, held in connection with the rulemaking, together with a concise summary of the agency's findings with respect to the merits of any such testimony or comments that are opposed in whole or in part to the proposed rule. The ninety-(90-) day period during which an agency shall file its order of rulemaking for publication in the *Missouri Register* begins either: 1) after the hearing on the proposed rulemaking is held; or 2) at the end of the time for submission of comments to the agency. During this period, the agency shall file with the secretary of state the order of rulemaking, either putting the proposed rule into effect, with or without further changes, or withdrawing the proposed rule.

**TITLE 3 – DEPARTMENT OF CONSERVATION
Division 10 – Conservation Commission
Chapter 4 – Wildlife Code: General Provisions**

ORDER OF RULEMAKING

By the authority vested in the Conservation Commission under sections 40 and 45 of Art. IV, Mo. Const., the commission amends a rule as follows:

3 CSR 10-4.135 Transportation is amended.

A notice of proposed rulemaking containing the text of the proposed amendment was published in the *Missouri Register* on February 18, 2025 (50 MoReg 294). No changes have been made to the text of the proposed amendment, so it is not reprinted here. This proposed amendment becomes effective thirty (30) days after publication in the *Code of State Regulations*.

SUMMARY OF COMMENTS: The Conservation Commission received comments from seven (7) individuals on the proposed amendment.

COMMENT #1: The commission received comments from seven (7) individuals who voiced general support for proposed changes to this rule.

RESPONSE: The commission thanks the individuals who provided input.

**TITLE 3 – DEPARTMENT OF CONSERVATION
Division 10 – Conservation Commission
Chapter 4 – Wildlife Code: General Provisions**

ORDER OF RULEMAKING

By the authority vested in the Conservation Commission under sections 40 and 45 of Art. IV, Mo. Const., the commission amends a rule as follows:

**3 CSR 10-4.140 Possession, Storage, and Processing
is amended.**

A notice of proposed rulemaking containing the text of the proposed amendment was published in the *Missouri Register* on February 18, 2025 (50 MoReg 294-295). No changes have been made to the text of the proposed amendment, so it is not reprinted here. This proposed amendment becomes effective thirty (30) days after publication in the *Code of State Regulations*.

SUMMARY OF COMMENTS: The Conservation Commission received comments from two (2) individuals on the proposed amendment.

COMMENT #1: The commission received comments from two (2) individuals who voiced general support for proposed changes to this rule.

RESPONSE: The commission thanks the individuals who provided input.

**TITLE 3 – DEPARTMENT OF CONSERVATION
Division 10 – Conservation Commission
Chapter 7 – Wildlife Code: Hunting: Seasons,
Methods, Limits**

ORDER OF RULEMAKING

By the authority vested in the Conservation Commission under sections 40 and 45 of Art. IV, Mo. Const., the commission amends a rule as follows:

**3 CSR 10-7.431 Deer Hunting Seasons: General Provisions
is amended.**

A notice of proposed rulemaking containing the text of the proposed amendment was published in the *Missouri Register* on February 18, 2025 (50 MoReg 295). No changes have been made to the text of the proposed amendment, so it is not reprinted here. This proposed amendment becomes effective thirty (30) days after publication in the *Code of State Regulations*.

SUMMARY OF COMMENTS: No comments were received.

**TITLE 3 – DEPARTMENT OF CONSERVATION
Division 10 – Conservation Commission
Chapter 7 – Wildlife Code: Hunting: Seasons,
Methods, Limits**

ORDER OF RULEMAKING

By the authority vested in the Conservation Commission under sections 40 and 45 of Art. IV, Mo. Const., the commission amends a rule as follows:

3 CSR 10-7.440 is amended.

This rule establishes hunting seasons and limits and is exempted by section 536.021, RSMo 2016, from the requirement for filing as a proposed amendment.

The Department of Conservation amended 3 CSR 10-7.440 by establishing seasons and limits for hunting migratory game birds and waterfowl during the 2025-2026 seasons.

3 CSR 10-7.440 Migratory Game Birds and Waterfowl: Seasons, Limits

(3) Seasons and limits are as follows:

(E) Blue-winged, green-winged, and cinnamon teal may be taken from sunrise to sunset from September 13 through September 21. Limits: six (6) teal daily in the aggregate; eighteen (18) in possession;

(H) Ducks and coots may be taken from one-half (1/2) hour before sunrise to sunset as follows:

1. Ducks and coots may be taken from November 1 through December 30 in the North Zone; from November 1 through November 9 and November 15 through January 4 in the Middle Zone; and from November 27 through November 30 and December 7 through January 31 in the South Zone; and

2. Duck and coot limits are as follows: The daily bag limit of ducks is six (6) and may include no more than four (4) mallards (no more than two (2) of which may be female), three (3) wood ducks, two (2) redheads, two (2) hooded mergansers, three (3) pintail, one (1) mottled duck, two (2) canvasback, and two (2) black ducks. The possession limit is eighteen (18), including no more than twelve (12) mallards (no more than six (6) of which may be female), nine (9) wood ducks, six (6) redheads, six (6) hooded mergansers, three (3) pintails, three (3) mottled ducks, six (6) canvasbacks, and six (6) black ducks. The daily limit of scaup is two (2) and a possession limit for scaup is six (6) in the North Zone from November 1 through December 15, in the Middle Zone November 1 through November 9 and November 15 through December 20, and in the South Zone November 27 through November 30 and December 7 through January 16. The daily limit of scaup is one (1) and a possession limit for scaup is three (3) in the North Zone December 16 through December 30, in the Middle Zone December 21 through January 4 and in the South Zone January 17 through January 31. The daily limit of coots is fifteen (15) and the possession limit for coots is forty-five (45).

(I) Geese may be taken from one-half (1/2) hour before sunrise to sunset as follows:

1. Blue, snow, and Ross's geese may be taken from November 11 through February 6 statewide;

2. White-fronted geese may be taken from November 11 through February 6 statewide;

3. Canada geese and brant may be taken from October 4 through October 12 and from November 11 through February 6 statewide; and

4. Goose limits are as follows: The daily bag limit is three (3) Canada geese and brant in aggregate, twenty (20) blue, snow, or Ross's geese, and two (2) white-fronted geese, statewide. The possession limit is nine (9) Canada geese and brant in aggregate and six (6) white-fronted geese. There is no possession limit for blue, snow, and Ross's geese;

(J) Ducks, geese, brant, and coots may be taken by youth hunters fifteen (15) years of age or younger from October

25 through October 26 in the North Zone; from October 25 through October 26 in the Middle Zone; and from November 22 through November 23 in the South Zone. The daily and possession limits for ducks, geese, and coots are the same as during the regular duck, goose, and coot hunting seasons. Any person fifteen (15) years or younger may participate in the youth waterfowl hunting days without permit provided they are in the immediate presence of an adult eighteen (18) years of age or older. If the youth hunter does not possess a hunter education certificate card, the adult must be properly licensed (i.e., must meet any permit requirements that allow small game hunting) and have in their possession a valid hunter education certificate card unless they were born before January 1, 1967. The adult may not hunt ducks but may participate in other seasons that are open on the special youth days;

(L) Electronically activated mechanical calls may be used and possessed to pursue and take waterfowl and coots. Such calls shall not be capable of producing recorded or electronically amplified bird calls or sounds or electronically amplified imitations of bird calls or sounds;

(M) Persons who possess a valid Conservation Order permit may chase, pursue, and take blue, snow, and Ross's geese from one-half (1/2) hour before sunrise to one-half (1/2) hour after sunset from February 7 through April 30. Any other regulation notwithstanding, methods for the taking of blue, snow, and Ross's geese include using shotguns capable of holding more than three (3) shells, and with the use or aid of recorded or electrically amplified bird calls or sounds, or recorded or electrically amplified imitations of bird calls or sounds, including electronically activated calls. An exception to the above permit requirement includes any person fifteen (15) years of age or younger, provided either 1) the person is in the immediate presence of a properly licensed adult (must possess a Conservation Order permit) who is eighteen (18) years of age or older and has in their possession a valid hunter education certificate card, or was born before January 1, 1967, or 2) the person possesses a valid hunter education certificate card. A daily bag limit will not be in effect February 7 through April 30 (See 3 CSR 10-5.436 and 3 CSR 10-5.567 for Conservation Order Permit requirements); and

(N) Migratory game birds, to include only doves, ducks, mergansers, and coots, may be taken by hunters with birds of prey as follows (See 3 CSR 10-9.442 for additional provisions about falconry including season lengths and limits for wildlife other than migratory game birds. See 3 CSR 10-9.440 for falconry permit requirements):

1. Doves may be taken from September 1 through December 16 from one-half (1/2) hour before sunrise to sunset. Daily limit: three (3) doves; possession limit: nine (9) doves, except that any waterfowl taken by falconers must be included within these limits; and

2. Ducks, mergansers, and coots may be taken from sunrise to sunset from September 13 through September 21 statewide, and from one-half (1/2) hour before sunrise to sunset as follows: in the North Zone, October 25 through October 26, November 1 through December 30, and February 11 through March 10; in the Middle Zone, October 25 through October 26, November 1 through November 9, November 15 through January 4, and February 11 through March 10; and, in the South Zone, November 22 through November 23, November 27 through November 30, December 7 through January 31, and February 11 through March 10. Daily limit: three (3) birds singly or in the aggregate, including doves; possession limit: nine (9) birds singly or in the aggregate, including doves.

AUTHORITY: sections 40 and 45 of Art. IV, Mo. Const., and section 252.040, RSMo 2016. Amended: Filed April 4, 2025.

SUMMARY OF PUBLIC COMMENTS: Seasons and limits are exempted from the requirement of filing as a proposed amendment under section 536.021, RSMo 2016.

This amendment was filed April 4, 2025, becomes effective **May 15, 2025**.

TITLE 3 – DEPARTMENT OF CONSERVATION
Division 10 – Conservation Commission
Chapter 7 – Wildlife Code: Hunting: Seasons,
Methods, Limits

ORDER OF RULEMAKING

By authority vested in the Conservation Commission under sections 40 and 45 of Art. IV, Mo. Const., the commission amends a rule as follows:

3 CSR 10-7.705 is amended.

This rule establishes the 2025 hunting season for elk and is exempted by section 536.021, RSMo 2016, from the requirements for filing as a proposed amendment.

The Department of Conservation amended 3 CSR 10-7.705 by establishing the 2025 elk hunting season.

3 CSR 10-7.705 Elk: Hunting Season

(1) The elk hunting season is comprised of two (2) portions within Carter, Shannon, and Reynolds counties.

(A) Archery portion: October 18 through 26, 2025; use archery methods only to take elk in open counties; firearms may not be possessed except any person may carry concealable firearms, as defined in Chapter 571, RSMo, on or about his/her person while hunting. Firearms possessed under this exception may not be used to take wildlife while archery hunting.

(B) Firearms portion: December 13 through 21, 2025; use any legal elk hunting method to take elk in open counties.

This amendment was filed April 4, 2025, becomes effective **April 15, 2025**.

TITLE 3 – DEPARTMENT OF CONSERVATION
Division 10 – Conservation Commission
Chapter 7 – Wildlife Code: Hunting: Seasons,
Methods, Limits

ORDER OF RULEMAKING

By authority vested in the Conservation Commission under sections 40 and 45 of Art. IV, Mo. Const., the commission amends a rule as follows:

3 CSR 10-7.710 is amended.

This rule establishes the 2025 season limits for elk and is exempted by section 536.021, RSMo 2016, from the requirements for filing as a proposed amendment.

The Department of Conservation amended 3 CSR 10-7.710 by establishing 2025 elk season limits.

3 CSR 10-7.710 Elk: Application and Draw Process

(1) Missouri residents, as defined in 3 CSR 10-5.220, may apply for elk hunting permits.

(A) Quotas for elk hunting permits are established annually by the Conservation Commission. For the 2025 season, five (5) Resident Antlered Elk Hunting Permits and zero (0) Resident Antlerless Elk Hunting Permits will be awarded. At least ten (10) percent of the Resident Antlered Elk Hunting Permit quota and ten (10) percent of the Resident Antlerless Elk Hunting Permit quota will be awarded annually to approved resident landowners, as defined in 3 CSR 10-20.805, whose qualifying property is in Carter, Reynolds, or Shannon Counties. If the number of qualifying landowner applicants is less than the percentage of the permits allocated for landowners, that portion of the quota not issued to a qualifying landowner will be reallocated to other applicants.

This amendment was filed April 4, 2025, becomes effective **April 15, 2025**.

TITLE 3 – DEPARTMENT OF CONSERVATION
Division 10 – Conservation Commission
Chapter 7 – Wildlife Code: Hunting: Seasons,
Methods, Limits

ORDER OF RULEMAKING

By authority vested in the Conservation Commission under sections 40 and 45 of Art. IV, Mo. Const., the commission amends a rule as follows:

3 CSR 10-7.900 is amended.

This rule establishes the season dates and limits for black bear and is exempted by section 536.021, RSMo 2016, from the requirements for filing as a proposed amendment.

The Department of Conservation amended 3 CSR 10-7.900 by establishing black bear season dates and limits.

3 CSR 10-7.900 Black Bear Hunting Season: General Provisions

(3) The black bear hunting season will begin the Saturday preceding the third Monday in October and will run for fourteen (14) consecutive days or until the Black Bear Management Zone-specific harvest quota is reached. If the zone-specific harvest quota is reached prior to the close of the black bear hunting season, that zone will be closed to hunting the following day. If the harvest is equivalent to or exceeds eighty percent (80%) of the Black Bear Management Zone-specific harvest quota, the director may close hunting within that Black Bear Management zone on the following day.

(6) Black Bear Management Zone-specific harvest quotas are established annually by the Conservation Commission. Harvest quotas for the 2025 black bear season will be set as follows:

(A) Bear Management Zone One: twenty (20) black bears.

(B) Bear Management Zone Two: fifteen (15) black bears.

(C) Bear Management Zone Three: five (5) black bears.

This amendment was filed April 4, 2025, becomes effective **April 15, 2025**.

TITLE 3 – DEPARTMENT OF CONSERVATION
Division 10 – Conservation Commission
Chapter 7 – Wildlife Code: Hunting: Seasons,
Methods, Limits

ORDER OF RULEMAKING

By authority vested in the Conservation Commission under sections 40 and 45 of Art. IV, Mo. Const., the commission amends a rule as follows:

3 CSR 10-7.905 is amended.

This rule establishes the season limits for black bear and is exempted by section 536.021, RSMo 2016, from the requirements for filing as a proposed amendment.

The Department of Conservation amended 3 CSR 10-7.905 by establishing black bear season limits.

3 CSR 10-7.905 Black Bear Hunting Season: Application and Draw Process

(1) Missouri residents, as defined in 3 CSR 10-5.220, may apply for black bear hunting permits.

(A) Bear Management Zone-specific permit quotas for black bear hunting permits are established annually by the Conservation Commission. At least ten (10) percent of the Resident Black Bear Hunting Permit Black Bear Management Zone-specific permit quota will be awarded annually to approved resident landowners, as defined in 3 CSR 10-20.805, whose qualifying property is in the specific Black Bear Management Zone for which they are applying. If the number of qualifying landowner applicants is less than the percentage of the permits allocated for landowners, that portion of the quota not issued to a qualifying landowner will be reallocated to other applicants. Permit quotas for the 2025 black bear season will be set as follows:

1. Bear Management Zone One: three hundred (300) Resident Black Bear Hunting Permits.
2. Bear Management Zone Two: two hundred and twenty-five (225) Resident Black Bear Hunting Permits.
3. Bear Management Zone Three: seventy-five (75) Resident Black Bear Hunting Permits.

This amendment was filed April 4, 2025, becomes effective **April 15, 2025**.

TITLE 5 – DEPARTMENT OF ELEMENTARY AND
SECONDARY EDUCATION
Division 25 – Office of Childhood
Chapter 100 – Early Childhood Development

ORDER OF RULEMAKING

By the authority vested in the State Board of Education (board) under sections 161.092, RSMo 2016, and section 210.221, RSMo Supp. 2024, the board adopts a rule as follows:

5 CSR 25-100.350 Early Learning Quality Assurance Report is adopted.

A notice of proposed rulemaking containing the text of the proposed rule was published in the *Missouri Register* on

January 2, 2025 (50 MoReg 15-16). No changes have been made to the text of the proposed rule, so it is not reprinted here. This proposed rule becomes effective thirty (30) days after publication in the *Code of State Regulations*.

SUMMARY OF COMMENTS: The Department of Elementary and Secondary Education (department) received six (6) comments on the proposed rule.

COMMENT #1: Deidre Anderson commented that the rule is unclear relative to the appeal process if a provider feels the assessor was biased. She suggested that there should be more information included about the assessors and their training to mitigate the issues of bias. She also suggested that if school districts are able to choose which classrooms to enroll, licensed child care programs should be allowed to do the same.

RESPONSE: Regarding bias, it would not be appropriate to specify or limit what might constitute bias. If the program believes for any reason that the assessor showed bias, the program has the opportunity to be reassessed. Regarding the difference between school districts and licensed programs, an exception was incorporated into rule because local education agencies (LEAs) serve all students in multiple grades and buildings. LEAs need the ability to exclude K-12 classrooms as well as low incidence early childhood special education classrooms where it may not be appropriate to allow additional adults to observe in the classroom. No changes have been made to the rule as a result of these comments.

COMMENT #2: Department staff, Kayla Todaro, suggested that the wording in (3)(D) be changed to say “unlicensed providers that are no longer contracted with the department to accept child care subsidy” or “licensed providers that are no longer contracted with the department to accept child care subsidy due to termination.”

RESPONSE: Because neither of the two types of providers are eligible to participate in the Quality Assurance Report per (1)(B)2. and (1)(B)3., amending the language later in the rule when discussing the quality designation of a participating program is unnecessary. No changes have been made to the rule as a result of this comment.

COMMENT #3: Leisa Harner suggested adding to (6)(A)4. to allow an additional appeal for quality interactions assessments, stating “The assessor was not certified and reliable in using the assessment tool.”

RESPONSE: In the event an assessor was not reliable in using an assessment tool, the appropriate option for appeal would be through (6)(A)2., which states “The observation and rating protocol of the department approved assessment tool was not followed.” No changes have been made to the rule as a result of this comment.

COMMENT #4: Sarah Birk commented that it is important to ensure there is no cost to participate, and that tools or protocols should be made available at no cost to participating programs.

RESPONSE: The rule does not address funding. No fee is associated with participation. No changes have been made to the rule as a result of this comment.

COMMENT #5: Garret Webb from COE Strategies submitted a statement of support, asked three (3) questions, and provided two (2) comments on behalf of Jim Malle. The commenter stated that this proposed rule is a significant step forward in recognizing and supporting quality learning programs by emphasizing the importance of quality interactions between

teachers and children and that this will elevate our early learning practices. The commenter asked why local education agencies (LEAs) have more flexibility in selecting participating classrooms than other programs. The commenter asked how DESE will monitor exempt programs given their status. The commenter asked about a program's ability to requalify after losing a designation. The commenter stated that it is unclear how cultural and linguistic competency will be measured and suggested clarification. Lastly, they suggested defining the scope and limits of coaching to ensure equitable distribution. RESPONSE: DESE thanks the commentor for their support of the proposed rule. Regarding the difference between school districts and licensed programs, an exception was incorporated into rule because local education agencies (LEAs) serve all students in multiple grades and buildings. LEAs need the ability to exclude K-12 classrooms as well as low incidence early childhood special education classrooms where it may not be appropriate to allow additional adults to observe in the classroom. Monitoring of all programs participating in quality assurance report (QAR) will be the same. The programs voluntarily agree to all aspects of QAR regardless of their regulatory requirements. The last question addresses requalification; however, the rules simply state what is required to be designated as a quality program. If a program loses its quality designation, it would be reassessed in the two-(2-) year assessment cycle. Regarding cultural and linguistic competency, a program may choose four (4) competencies out of six (6) that best reflect their program and are measured through document submission or narrative description. Lastly, coaching is customized based on a mutually agreed-upon plan between the quality specialist and the program administrator. No changes have been made to the rule as a result of these comments.

COMMENT #6: Cathy Wagner commented that she is opposed to any rule or regulation pertaining to QAR, whether it be voluntary or mandatory. She stated there are other issues regarding child care at the moment in Missouri that need to be addressed first. The subsidy issues and confusion of other areas should be a priority. Many providers are skeptical of the promise of extra money for higher QAR ratings on subsidy with programs not getting paid on time or not what is expected. RESPONSE: DESE acknowledges the comments; however, the promulgation of QAR rules will not affect the other areas in the comment and no connection exists between subsidy rates and the QAR rules. No changes have been made to the rule as a result of these comments.

TITLE 7 – MISSOURI DEPARTMENT OF TRANSPORTATION

Division 60 – Highway Safety and Traffic Division Chapter 2 – Breath Alcohol Ignition Interlock Device Certification and Operational Requirements

ORDER OF RULEMAKING

By the authority vested in the Missouri Highways and Transportation Commission under sections 226.130, 302.304, 302.309, 302.440-302.462, 302.525, and 577.041, RSMo 2016, the commission amends a rule as follows:

7 CSR 60-2.010 Definitions is amended.

A notice of proposed rulemaking containing the text of the

proposed amendment was published in the *Missouri Register* on January 15, 2025 (50 MoReg 80-81). No changes have been made to the text of the proposed amendment, so it is not reprinted here. This proposed amendment becomes effective thirty (30) days after publication in the *Code of State Regulations*.

SUMMARY OF COMMENTS: No comments were received.

TITLE 7 – MISSOURI DEPARTMENT OF TRANSPORTATION

Division 60 – Highway Safety and Traffic Division Chapter 2 – Breath Alcohol Ignition Interlock Device Certification and Operational Requirements

ORDER OF RULEMAKING

By the authority vested in the Missouri Highways and Transportation Commission under sections 226.130, 302.060, 302.304, 302.309, 302.440-302.462, 302.525, 577.041, 577.600, 577.605, and 577.612, RSMo 2016, the commission amends a rule as follows:

7 CSR 60-2.030 Standards and Specifications is amended.

A notice of proposed rulemaking containing the text of the proposed amendment was published in the *Missouri Register* on January 15, 2025 (50 MoReg 81-82). No changes have been made to the text of the proposed amendment, so it is not reprinted here. This proposed amendment becomes effective thirty (30) days after publication in the *Code of State Regulations*.

SUMMARY OF COMMENTS: No comments were received.

TITLE 11 – DEPARTMENT OF PUBLIC SAFETY

Division 85 – Veterans Affairs Chapter 1 – Veterans Affairs

ORDER OF RULEMAKING

By the authority vested in the Missouri Veterans Commission under sections 42.007.6, 42.012.2(4), and 536.023.3, RSMo 2016, the commission rescinds a rule as follows:

11 CSR 85-1.060 The Missouri Veterans Health and Care Fund and Program is rescinded.

A notice of proposed rulemaking containing the proposed rescission was published in the *Missouri Register* on February 3, 2025 (50 MoReg 150-151). No changes have been made to the proposed rescission, so it is not reprinted here. This proposed rescission becomes effective thirty (30) days after publication in the *Code of State Regulations*.

SUMMARY OF COMMENTS: No comments were received.

This section may contain notice of hearings, correction notices, public information notices, rule action notices, statements of actual costs, and other items required to be published in the *Missouri Register* by law.

TITLE 2 – DEPARTMENT OF AGRICULTURE
Division 90 – Weights, Measures and Consumer
Protection

FISCAL YEAR JULY 1, 2025 – JUNE 30, 2026

PURPOSE: This proposed budget is filed in compliance with the provisions of section 323.025.10, RSMo 2016, which requires the Missouri Propane Safety Commission to prepare and submit a budget plan for public comment.

INCOME:

Estimated Assessments*	\$ 864,500
Interest Income	\$ 18,000
Total Income:	\$ 882,500

EXPENSES:

Furnishings, Equipment, and Vehicle	
Depreciation-Amortization	\$ 26,400
Rent, Utility, and Communication Expenses	\$ 27,850
Professional and Contract Services	\$ 48,300
Operating Expenses	\$ 13,905
Personnel Expenses	\$ 528,500
Employee Benefits	\$ 102,000
Inspection and Meeting Expenses	\$ 60,100
Commissioner Expenses	\$ 7,250
Insurance Expenses	\$ 8,760
Total Expenses:	\$ 823,065

NET **\$ 59,435**

*Assessment rate: 0.0035/gallon

AUTHORITY: section 323.025.10, RSMo 2016.

*NOTICE TO SUBMIT COMMENTS: Anyone may file a statement in support of or in opposition to this proposed budget with the Missouri Propane Safety Commission, 4110 Country Club Drive, Suite 200, Jefferson City, MO 65109-0302. To be considered, comments must be received within thirty (30) days after publication of this notice in the **Missouri Register**. No public hearing is scheduled.*

TITLE 10 – DEPARTMENT OF NATURAL RESOURCES
Division 25 – Hazardous Waste Management
Commission
Chapter 7 – Rules Applicable to Owners/Operators of
Hazardous Waste Facilities

IN ADDITION

Permit Modifications List Available Online.

The Missouri Department of Natural Resources invites the public to review the list of completed hazardous waste permit modifications for the 2024 calendar year. The permit modification list for calendar year 2024, as well as lists from

previous years, is available online at <https://dnr.mo.gov/document-search/completed-hazardous-waste-permit-modifications-calendar-year-2024>.

Businesses actively treating, storing (for longer than allowed by the hazardous waste generator regulations), or disposing hazardous waste in Missouri shall obtain a hazardous waste permit. These permits contain operating and closure requirements, as well as necessary post-closure, corrective action, and financial assurance requirements. The department or facility can make changes to the currently effective permit, allowing the facility to change or improve its operations, or respond to new or changed regulatory requirements. Additional information and examples of significant permit modifications in Missouri are highlighted in the EPA publication *Permit Modifications Report: Safeguarding the Environment in the Face of Changing Business Needs*, available online at <https://www.epa.gov/hwpermitting/permit-modifications-report-safeguarding-environment-face-changing-business-needs>.

The Secretary of State is required by sections 347.141 and 359.481, RSMo, to publish dissolutions of limited liability companies and limited partnerships. The content requirements for the one-time publishing of these notices are prescribed by statute. This listing is published pursuant to these statutes. We request that documents submitted for publication in this section be submitted in an editable electronic file manuscript by email to adrules.dissolutions@sos.mo.gov.

NOTICE OF WINDING UP TO ALL CREDITORS OF AND CLAIMANTS AGAINST DRIFTWOOD CONTRACTING, LLC

Notice of Winding Up and Articles of Termination for Driftwood Contracting, LLC have been filed with the Missouri Secretary of State. All claims against Driftwood Contracting, LLC must be submitted in writing to:

Stanley B. Gillespie
8330 Ward Parkway, Suite 300
Kansas City, MO 64114

Claims must include:

- 1) The name, address, and telephone number of the claimant;
- 2) The amount claimed;
- 3) The date claim arose; and
- 4) The basis for such claim.

All claims will be barred unless a proceeding to enforce the claim is commenced within three (3) years of publication of this notice.

NOTICE OF DISSOLUTION OF LIMITED LIABILITY COMPANY TO ALL CREDITORS OF AND CLAIMANTS AGAINST FB LAKE, LLC

On April 3, 2025, FB LAKE LLC, a Missouri limited liability company (the "Company"), filed a Notice of Winding Up for a Limited Liability Company with the Missouri Secretary of State. You are hereby notified that if you believe you have a claim against the Company, then you must submit a summary in writing of the circumstances surrounding your claim to:

Jonathan C. Browning, Sigmund Browning, LLC
305 E. McCarty Street, Suite 300
Jefferson City, MO 65101

The summary of your claim must include the following information:

- 1) The name, address, and telephone number of the claimant;
- 2) The amount of the claim;
- 3) The date the event on which the claim is based occurred; and
- 4) A brief description of the nature of the debt or the basis for the claim.

All claims against the Company will be barred unless the proceeding to enforce the claim is commenced within three (3) years after the publication of this notice.

NOTICE OF DISSOLUTION OF LIMITED LIABILITY COMPANY TO ALL CREDITORS OF AND CLAIMANTS AGAINST FB TEXAS, LLC

On April 3, 2025, FB Texas, LLC, a Missouri limited liability company (the "Company"), filed a Notice of Winding Up for a Limited Liability Company with the Missouri Secretary of State. You are hereby notified that if you believe you have a claim against the Company, then you must submit a summary in writing of the circumstances surrounding your claim to:

Jonathan C. Browning, Sigmund Browning, LLC
305 E. McCarty Street, Suite 300
Jefferson City, MO 65101

The summary of your claim must include the following information:

- 1) The name, address, and telephone number of the claimant;
- 2) The amount of the claim;
- 3) The date the event on which the claim is based occurred; and
- 4) A brief description of the nature of the debt or the basis for the claim.

All claims against the Company will be barred unless the proceeding to enforce the claim is commenced within three (3) years after the publication of this notice.

NOTICE OF CORPORATE DISSOLUTION TO ALL CREDITORS OF AND CLAIMANTS AGAINST KSR SERVICES, INC

On December 20, 2024, KSR SERVICES, INC., a Missouri corporation, filed its Articles of Dissolution with the Missouri Secretary of State, effective on the filing date. All persons and organizations with claims against the corporation must submit a written summary of the claim to:

KSR SERVICES, INC
c/o Scott M. McKinnis, Esq., Hockensmith McKinnis Hamill, P.C.
12801 Flushing Meadows Dr., Ste. 101
Town & Country, MO 63131-1829

Claims must include:

- 1) The claimant's name, address, and telephone number;
- 2) The claim amount;
- 3) The date(s) claim accrued (or will accrue);
- 4) A brief description of the nature of the debt or basis for the claim; and
- 5) If the claim is secured, and if so, the collateral used as security.

Because of the dissolution, any claims against KSR SERVICES, INC. will be barred unless a proceeding to enforce the claim is commenced within two (2) years after the last publication of this notice.

NOTICE OF DISSOLUTION TO ALL CREDITORS AND CLAIMANTS AGAINST THOMAS SALES & SERVICE, LLC

Thomas Sales & Service, LLC, a Missouri limited liability company (the "Company"), filed a Notice of Winding Up for Limited Liability Company and Articles of Termination with the Missouri Secretary of State on March 10, 2025. The dissolution was effective on that date. The Company requests all persons and entities with claims against the Company present them in writing by mail to:

Thomas Sales & Service, LLC
1824 Spring Mill Creek
St. Charles, MO 63303

Claims must be in writing and include:

- 1) The claimant's name, address, and telephone number;
- 2) The amount of the claim;
- 3) The basis for the claim;
- 4) The date(s) of the event(s) on which the claim is based occurred; and
- 5) Documentation in support of the claim.

NOTICE: Any and all claims against the Company will be barred unless a proceeding to enforce the claim is commenced within three (3) years after the publication of this notice.

NOTICE OF DISSOLUTION TO CREDITORS AND CLAIMANTS OF LOZA SERVICES, LLC

Loza Services, LLC, a Missouri limited liability company (the "Company") has dissolved and is in the process of winding up its affairs. On April 4, 2025, the Company filed a Notice of Winding Up with the Missouri Secretary of State pursuant to RSMo. Section 347.137. All claims against the Company should be presented in accordance with this notice. Claims should be in writing and sent to the Company at this mailing address:

Loza Services, LLC
c/o Michael A. Kaplan, Esq.
7700 Forsyth Blvd., Suite 1100
Saint Louis, MO 63105

The claim must contain:

- 1) The name, address, and telephone number of the claimants;
- 2) The amount of the claim or other relief demanded;
- 3) The basis of the claim and any documents related to the claim; and
- 4) The date(s) as of which the event(s) on which the claim is based occurred.

Any and all claims against the Company will be barred unless a proceeding to enforce the claim is commenced within three (3) years after the publication of this notice.

NOTICE OF WINDING UP TO ALL CLAIMANTS AGAINST BIG MONEY, LLC

On March 21, 2025, Big Money, LLC, a Missouri limited liability company, filed its Notice of Winding Up with the Missouri Secretary of State. The notice of winding up of the limited liability company was effective on that date. Claims should be in writing and mailed to:

Beckemeier LeMoine Law
13421 Manchester Rd., Suite 103
St. Louis, MO 63131

All claims must include:

- 1) The name, address, and telephone number of the claimant;
- 2) The amount claimed;
- 3) The basis of the claim;
- 4) The date(s) on which the events occurred which provided the basis for the claim; and
- 5) copies of any other supporting data.

Any claim against Big Money, LLC will be barred unless a proceeding to enforce the claim is commenced within three (3) years after the publication of this notice.

NOTICE OF WINDING UP TO ALL CLAIMANTS AGAINST SAN DIEGO BORDERS, LLC

On March 21, 2025, San Diego Borders, LLC, a Missouri limited liability company, filed its Notice of Winding Up with the Missouri Secretary of State. The notice of winding up of the limited liability company was effective on that date. Claims should be in writing and mailed to:

Beckemeier LeMoine Law
13421 Manchester Rd., Suite 103
St. Louis, MO 63131

All claims must include:

- 1) The name, address, and telephone number of the claimant;
- 2) The amount claimed;
- 3) The basis of the claim;
- 4) The date(s) on which the events occurred which provided the basis for the claim; and
- 5) Copies of any other supporting data.

Any claim against San Diego Borders, LLC will be barred unless a proceeding to enforce the claim is commenced within three (3) years after the publication of this notice.

NOTICE OF WINDING UP TO ALL CLAIMANTS AGAINST AUSTIN BORDERS, LLC

On March 28, 2025, Austin Borders, LLC, a Missouri limited liability company, filed its Notice of Winding Up with the Missouri Secretary of State. The notice of winding up of the limited liability company was effective on that date. Claims should be in writing and mailed to:

Beckemeier LeMoine Law
13421 Manchester Rd., Suite 103
St. Louis, MO 63131

All claims must include:

- 1) The name, address, and telephone number of the claimant;
- 2) The amount claimed;
- 3) The basis of the claim;
- 4) The date(s) on which the events occurred which provided the basis for the claim; and
- 5) Copies of any other supporting data.

Any claim against Austin Borders, LLC will be barred unless a proceeding to enforce the claim is commenced within three (3) years after the publication of this notice.

NOTICE OF WINDING UP TO ALL CREDITORS OF AND CLAIMANTS AGAINST BEST VALUE MOBILE STORAGE, LLC

On March 28, 2025, Best Value Mobile Storage, LLC, a Missouri limited liability company ("Company"), filed its Notice of Winding Up with the Missouri Secretary of State, effective on the filing date. All persons and organizations must submit to:

Best Value Mobile Storage, LLC
c/o Christiaan D. Horton, Esq.
Carnahan Evans PC
2805 S. Ingram Mill Road
Springfield, MO 65804

A written summary of any claims against Company, including:

- 1) The claimant's name, address, and telephone number;
- 2) The amount of claim;
- 3) The date(s) claim accrued (or will accrue);
- 4) A brief description of the nature of the debt or the basis for the claim; and
- 5) If the claim is secured, and if so, the collateral used as security.

Because of the dissolution, any claims against the Company will be barred unless a proceeding to enforce the claim is commenced within three (3) years after the last of filing or publication of this Notice.

NOTICE OF WINDING UP TO ALL CREDITORS OF AND CLAIMANTS AGAINST IMPACT RECRUITING PARTNERS, LLC

On November 21, 2024, Impact Recruiting Partners, LLC, a Missouri limited liability company, filed its Notice of Winding Up with the Missouri Secretary of State. The effective date of said Notice was November 21, 2024. Impact Recruiting Partners, LLC, hereby requests that all persons and organizations with claims against it, present such claims immediately by letter to:

Impact Recruiting Partners, LLC
c/o Brad Coy
942 E. Downshire Dr.
Nixa, MO 65714

All claims must include:

- 1) The name, address, email (if available), and telephone number of the claimant;
- 2) The amount claimed;
- 3) The basis for the claim;
- 4) The date on which the events on which the claim is based occurred; and
- 5) Documentation in support of all claims.

All claims against Impact Recruiting Partners, LLC will be barred unless a proceeding to enforce the claim is commenced within three (3) years after the publication of this Notice.

NOTICE OF DISSOLUTION TO ALL CREDITORS OF AND CLAIMANTS AGAINST HUMAN RESOURCE SERVICES, INC

Human Resource Services, Inc., a Missouri corporation, filed its Articles of Dissolution with the Missouri Secretary of State on April 7, 2025. Any and all claims against Human Resource Services, Inc. may be sent to:

Carmody MacDonald P.C.
Attn: Tyler C. Schaeffer
120 S. Central Ave., Suite 1800
St. Louis, MO 63105

Each claim must include:

- 1) The name, address, and telephone number of the claimant;
- 2) The amount of the claim;
- 3) The basis for the claim; and
- 4) The documentation of the claim.

A claim against Human Resource Services, Inc. will be barred unless a proceeding to enforce the claim is commenced within two (2) years after the publication of this notice.

NOTICE OF DISSOLUTION TO ALL CREDITORS AND CLAIMANTS AGAINST BREMER OSTENDORF, LLC

On March 13, 2025, Bremer Ostendorf, LLC, a Missouri limited liability company, filed a Notice of Winding Up for Limited Liability Company with the Missouri Secretary of State. You are hereby notified that if you believe you have a claim against Bremer Ostendorf, LLC, you must submit a summary in writing of the circumstances surrounding your claim against Bremer Ostendorf, LLC to:

Jonathan Bremer
1427 Thomas Drive, Suite 2
Cape Girardeau, MO 63701

The summary of your claim must include the following information:

- 1) The name, address, and telephone number of the claimant;
- 2) The amount of the claim;
- 3) The date of the event on which the claim is based occurred; and
- 4) A brief description of the nature of the debt or the basis for the claim.

All claims against Bremer Ostendorf, LLC will be barred unless the proceeding to enforce the claim is commenced within three (3) years after the publication of this notice.

NOTICE OF DISSOLUTION TO ALL CREDITORS OF AND CLAIMANTS AGAINST OLYMPUS HOMES, LLC

Olympus Home, LLC, a Missouri corporation, filed its Articles of Termination with the Missouri Secretary of State on March 27, 2025. The dissolution was effective on that date. Any and all claims against Olympus Homes LLC may be sent to:

J. Brian Hill, Esq.
2900 NE Brooktree Lane, Suite 100
Gladstone, MO 64119

Each claim should include the following information:

- 1) The name, address, and telephone number of the claimant;
- 2) The amount of the claim;
- 3) The basis for the claim; documentation supporting the claim; and
- 4) The date(s) on which the event(s) on which the claim is based occurred.

Any and all claims against Olympus Homes LLC will be barred unless a proceeding to enforce such claim is commenced within three (3) years after the date this notice is published.

NOTICE OF DISSOLUTION TO ALL CREDITORS AND CLAIMANTS AGAINST ELDORADO IC-DISC, INC

Eldorado IC-DISC, Inc., a Missouri corporation (the "Company"), filed its Articles of Dissolution with the Missouri Secretary of State, effective on April 9, 2025. Any and all claims against the Company may be sent to:

SPENCER FANE LLP
1000 Walnut Street, Suite 1400
Kansas City, MO 64106

Each claim should include the following information:

- 1) The name, address, and telephone number of the claimant;
- 2) The amount claimed;
- 3) The date on which the claim arose;
- 4) The basis for the claim; and
- 5) The documentation for the claim.

Any and all claims against the Company will be barred unless a proceeding to enforce the claim is commenced within two (2) years after the publication of this notice.

NOTICE OF DISSOLUTION TO ALL CREDITORS AND CLAIMANTS AGAINST EL DORADO ARCHITECTS, INC

El Dorado Architects, Inc., a Missouri corporation (the "Company"), filed its Articles of Dissolution with the Missouri Secretary of State, effective on April 9, 2025. Any and all claims against the Company may be sent to:

SPENCER FANE LLP
1000 Walnut Street, Suite 1400
Kansas City, MO 64106.

Each claim should include the following information:

- 1) The name, address, and telephone number of the claimant;
- 2) The amount claimed;
- 3) The date on which the claim arose;
- 4) The basis for the claim; and
- 5) The documentation for the claim.

Any and all claims against the Company will be barred unless a proceeding to enforce the claim is commenced within two (2) years after the publication of this notice.

This cumulative table gives you the latest status of rules. It contains citations of rulemakings adopted or proposed after deadline for the monthly Update Service to the *Code of State Regulations*. Citations are to volume and page number in the *Missouri Register*, except for material in this issue. The first number in the table cite refers to the volume number or the publication year – 49 (2024) and 50 (2025). MoReg refers to *Missouri Register* and the numbers refer to a specific *Register* page, R indicates a rescission, W indicates a withdrawal, S indicates a statement of actual cost, T indicates an order terminating a rule, N.A. indicates not applicable, RAN indicates a rule action notice, RUC indicates a rule under consideration, and F indicates future effective date.

RULE NUMBER	AGENCY	EMERGENCY	PROPOSED	ORDER	IN ADDITION
OFFICE OF ADMINISTRATION					
1 CSR 10	State Officials' Salary Compensation Schedule				47 MoReg 1457
DEPARTMENT OF AGRICULTURE					
2 CSR 30-1.020	Animal Health	50 MoReg 333	50 MoReg 364		
2 CSR 30-10.010	Animal Health	50 MoReg 336	50 MoReg 367		
2 CSR 80-2.001	State Milk Board		49 MoReg 1571	50 MoReg 381	
2 CSR 80-2.002	State Milk Board		49 MoReg 1571	50 MoReg 381	
2 CSR 80-2.004	State Milk Board		49 MoReg 1572	50 MoReg 381	
2 CSR 80-2.005	State Milk Board		50 MoReg 532		
2 CSR 80-5.010	State Milk Board		49 MoReg 1493	50 MoReg 381	
2 CSR 90	Weights, Measures and Consumer Protection				This Issue
2 CSR 90-30.040	Weights, Measures and Consumer Protection		49 MoReg 1441	50 MoReg 382	
2 CSR 90-60.020	Weights, Measures and Consumer Protection		50 MoReg 291		
2 CSR 90-60.050	Weights, Measures and Consumer Protection		50 MoReg 292		
2 CSR 90-61.070	Weights, Measures and Consumer Protection		50 MoReg 292		
2 CSR 90-61.080	Weights, Measures and Consumer Protection		50 MoReg 293		
2 CSR 90-65.040	Weights, Measures and Consumer Protection		50 MoReg 293		
DEPARTMENT OF CONSERVATION					
3 CSR 10-4.130	Conservation Commission		This Issue		
3 CSR 10-4.135	Conservation Commission		50 MoReg 294	This Issue	
3 CSR 10-4.140	Conservation Commission		50 MoReg 294	This Issue	
3 CSR 10-5.205	Conservation Commission		50 MoReg 414		
3 CSR 10-5.560	Conservation Commission				50 MoReg 121
3 CSR 10-5.710	Conservation Commission		49 MoReg 1493	50 MoReg 109	
3 CSR 10-6.415	Conservation Commission		49 MoReg 1495	50 MoReg 109	
3 CSR 10-6.535	Conservation Commission		49 MoReg 1495	50 MoReg 109	
3 CSR 10-6.550	Conservation Commission		49 MoReg 1496	50 MoReg 109	
3 CSR 10-7.410	Conservation Commission		49 MoReg 1496	50 MoReg 110	
3 CSR 10-7.412	Conservation Commission		49 MoReg 1496	50 MoReg 110	
3 CSR 10-7.431	Conservation Commission		50 MoReg 295	This Issue	
3 CSR 10-7.440	Conservation Commission			This Issue	
3 CSR 10-7.450	Conservation Commission		49 MoReg 1497	50 MoReg 110	
3 CSR 10-7.455	Conservation Commission			50 MoReg 110	
3 CSR 10-7.700	Conservation Commission		50 MoReg 415		
3 CSR 10-7.705	Conservation Commission		49 MoReg 1497	50 MoReg 111	
3 CSR 10-7.710	Conservation Commission		49 MoReg 1498	50 MoReg 111	
3 CSR 10-7.900	Conservation Commission		49 MoReg 793	49 MoReg 1305	
3 CSR 10-7.905	Conservation Commission			This Issue	
3 CSR 10-9.565	Conservation Commission		49 MoReg 1500	50 MoReg 111	
3 CSR 10-11.115	Conservation Commission		49 MoReg 1502	50 MoReg 112	
3 CSR 10-11.120	Conservation Commission		50 MoReg 416		
3 CSR 10-11.130	Conservation Commission		50 MoReg 416		
3 CSR 10-11.135	Conservation Commission		50 MoReg 417		
3 CSR 10-11.180	Conservation Commission		49 MoReg 1502	50 MoReg 112	
3 CSR 10-11.186	Conservation Commission		50 MoReg 417		
3 CSR 10-11.205	Conservation Commission		49 MoReg 1503	50 MoReg 112	
3 CSR 10-12.109	Conservation Commission		49 MoReg 1504	50 MoReg 112	
3 CSR 10-12.110	Conservation Commission		50 MoReg 418		
3 CSR 10-12.115	Conservation Commission		50 MoReg 418		
3 CSR 10-12.125	Conservation Commission		49 MoReg 1504	50 MoReg 112	
3 CSR 10-12.130	Conservation Commission		50 MoReg 419		
3 CSR 10-12.140	Conservation Commission		50 MoReg 419		
3 CSR 10-12.145	Conservation Commission		50 MoReg 420		
3 CSR 10-12.145	Conservation Commission		50 MoReg 15	50 MoReg 440	
3 CSR 10-12.145	Conservation Commission		50 MoReg 420		
3 CSR 10-12.145	Conservation Commission		50 MoReg 421		
DEPARTMENT OF ECONOMIC DEVELOPMENT					
DEPARTMENT OF ELEMENTARY AND SECONDARY EDUCATION					
5 CSR 20-400.440	Division of Learning Services		50 MoReg 532		
5 CSR 20-400.500	Division of Learning Services		50 MoReg 72		
5 CSR 20-400.530	Division of Learning Services		50 MoReg 74		
5 CSR 20-400.540	Division of Learning Services		50 MoReg 74		
5 CSR 20-400.550	Division of Learning Services		50 MoReg 75		
5 CSR 25-100.350	Office of Childhood		50 MoReg 15	This Issue	
5 CSR 25-200.095	Office of Childhood	50 MoReg 277	50 MoReg 295		
DEPARTMENT OF HIGHER EDUCATION AND WORKFORCE DEVELOPMENT					

RULE NUMBER	AGENCY	EMERGENCY	PROPOSED	ORDER	IN ADDITION
6 CSR 10-10.010	Commissioner of Education		49 MoReg 1891R 49 MoReg 1891	50 MoReg 440R 50 MoReg 440	
MISSOURI DEPARTMENT OF TRANSPORTATION					
7 CSR 10-4.020	Missouri Highways and Transportation Commission	49 MoReg 1699	49 MoReg 1704	50 MoReg 440	
7 CSR 10-15.010	Missouri Highways and Transportation Commission		50 MoReg 76		
7 CSR 60-2.010	Highway Safety and Traffic Division	50 MoReg 65	50 MoReg 80	This Issue	
7 CSR 60-2.030	Highway Safety and Traffic Division	50 MoReg 67	50 MoReg 81	This Issue	
DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS					
DEPARTMENT OF MENTAL HEALTH					
DEPARTMENT OF NATURAL RESOURCES					
10 CSR 10-6.070	Director's Office		50 MoReg 145		
10 CSR 10-6.075	Director's Office		50 MoReg 149		
10 CSR 10-6.080	Director's Office		50 MoReg 150		
10 CSR 10-6.261	Director's Office		49 MoReg 1572	50 MoReg 477	
10 CSR 25-6.263	Hazardous Waste Management Commission		50 MoReg 16		
10 CSR 25-7	Hazardous Waste Management Commission				This Issue
10 CSR 25-8.124	Hazardous Waste Management Commission		50 MoReg 20		
10 CSR 25-13.010	Hazardous Waste Management Commission		50 MoReg 27R		
DEPARTMENT OF PUBLIC SAFETY					
11 CSR 40-2.025	Division of Fire Safety		49 MoReg 1505	50 MoReg 382	
11 CSR 40-6.020	Division of Fire Safety		49 MoReg 1505	50 MoReg 382	
11 CSR 40-6.025	Division of Fire Safety		49 MoReg 1506	50 MoReg 382	
11 CSR 40-6.031	Division of Fire Safety		49 MoReg 1506	50 MoReg 382	
11 CSR 40-6.033	Division of Fire Safety		49 MoReg 1509	50 MoReg 382	
11 CSR 40-6.060	Division of Fire Safety		49 MoReg 1509	50 MoReg 383	
11 CSR 40-6.065	Division of Fire Safety		49 MoReg 1512	50 MoReg 383	
11 CSR 45-1.090	Missouri Gaming Commission		50 MoReg 82		
11 CSR 45-5.080	Missouri Gaming Commission		50 MoReg 84		
11 CSR 45-5.190	Missouri Gaming Commission		50 MoReg 85		
11 CSR 45-5.192	Missouri Gaming Commission		50 MoReg 86		
11 CSR 45-5.193	Missouri Gaming Commission		50 MoReg 87		
11 CSR 45-5.194	Missouri Gaming Commission		50 MoReg 88		
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11 CSR 45-20.130	Missouri Gaming Commission		50 MoReg 439		
11 CSR 70-2.120	Division of Alcohol and Tobacco Control		49 MoReg 1444	50 MoReg 383	
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12 CSR 10-2.155	Director of Revenue				
12 CSR 10-2.436	Director of Revenue		50 MoReg 568		
12 CSR 10-24.060	Director of Revenue				
12 CSR 10-24.200	Director of Revenue		50 MoReg 570		
12 CSR 10-24.420	Director of Revenue				
12 CSR 10-24.440	Director of Revenue				
12 CSR 10-26.030	Director of Revenue		50 MoReg 570		
12 CSR 10-26.231	Director of Revenue	50 MoReg 336	50 MoReg 367		
12 CSR 10-41.010	Director of Revenue	50 MoReg 69	50 MoReg 105	50 MoReg 616	
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13 CSR 35-71.015	Children's Division		50 MoReg 27	50 MoReg 616	
13 CSR 35-71.045	Children's Division		49 MoReg 1580	50 MoReg 385	
13 CSR 70-4.080	MO HealthNet Division		49 MoReg 1512	50 MoReg 385	
13 CSR 70-10.020	MO HealthNet Division	50 MoReg 337	50 MoReg 367		
13 CSR 70-15.010	MO HealthNet Division	49 MoReg 1329	49 MoReg 1804	50 MoReg 477	

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13 CSR 70-15.160	MO HealthNet Division	49 MoReg 1760	49 MoReg 1809	50 MoReg 543	
13 CSR 70-20.030	MO HealthNet Division		49 MoReg 1444	50 MoReg 385	
13 CSR 70-20.045	MO HealthNet Division		49 MoReg 1816	50 MoReg 477	
13 CSR 70-20.047	MO HealthNet Division		49 MoReg 1513	50 MoReg 386	
13 CSR 70-20.075	MO HealthNet Division	50 MoReg 5	50 MoReg 29	50 MoReg 616	
13 CSR 70-20.200	MO HealthNet Division		50 MoReg 151		
13 CSR 70-20.250	MO HealthNet Division		49 MoReg 1816	50 MoReg 477	
13 CSR 70-20.300	MO HealthNet Division		49 MoReg 1817	50 MoReg 478	
13 CSR 70-20.310	MO HealthNet Division		50 MoReg 153		
13 CSR 70-25.140	MO HealthNet Division		50 MoReg 534		
13 CSR 70-25.160	MO HealthNet Division	49 MoReg 1489	49 MoReg 1513	50 MoReg 386	
13 CSR 70-94.020	MO HealthNet Division	50 MoReg 465	50 MoReg 471		
13 CSR 70-98.015	MO HealthNet Division		49 MoReg 1444	50 MoReg 386	
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15 CSR 50-5.020	Treasurer		49 MoReg 1893	50 MoReg 545	
15 CSR 50-5.030	Treasurer		49 MoReg 1894	50 MoReg 545	
15 CSR 50-5.050	Treasurer		49 MoReg 1895	50 MoReg 545	
15 CSR 60-18.010	Attorney General		This Issue		
15 CSR 60-18.020	Attorney General		This Issue		
15 CSR 60-18.030	Attorney General		This Issue		
15 CSR 60-18.040	Attorney General		This Issue		
15 CSR 60-18.050	Attorney General		This Issue		
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16 CSR 10-1.030	The Public School Retirement System of Missouri		49 MoReg 1708	50 MoReg 441	
16 CSR 10-1.040	The Public School Retirement System of Missouri		49 MoReg 1708	50 MoReg 441	
16 CSR 10-3.010	The Public School Retirement System of Missouri		49 MoReg 1708	50 MoReg 441	
16 CSR 10-5.010	The Public School Retirement System of Missouri		49 MoReg 1710	50 MoReg 441	
16 CSR 10-5.020	The Public School Retirement System of Missouri		49 MoReg 1712	50 MoReg 441	
16 CSR 10-6.020	The Public School Retirement System of Missouri		49 MoReg 1712	50 MoReg 442	
16 CSR 10-6.060	The Public School Retirement System of Missouri		49 MoReg 1714	50 MoReg 442	
16 CSR 10-6.070	The Public School Retirement System of Missouri		49 MoReg 1714	50 MoReg 442	
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19 CSR 10-4.060	Office of the Director		50 MoReg 154		
19 CSR 10-10.030	Office of the Director		49 MoReg 1715	50 MoReg 387	
19 CSR 20-8.030	Division of Community and Public Health		49 MoReg 1583R	50 MoReg 387R	
			49 MoReg 1583	50 MoReg 387	
19 CSR 30-1.002	Division of Regulation and Licensure	49 MoReg 1557	49 MoReg 1593	50 MoReg 387	
19 CSR 30-30.062	Division of Regulation and Licensure	50 MoReg 525	50 MoReg 538		
19 CSR 30-110.010	Division of Regulation and Licensure		50 MoReg 159		
19 CSR 30-110.020	Division of Regulation and Licensure		50 MoReg 160		
19 CSR 30-110.030	Division of Regulation and Licensure		50 MoReg 167		
19 CSR 40-10.020	Division of Maternal, Child and Family Health		50 MoReg 185		
19 CSR 60-50	Missouri Health Facilities Review Committee				50 MoReg 443 50 MoReg 501 50 MoReg 618
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20 CSR	Applied Behavior Analysis Maximum Benefit				50 MoReg 309
20 CSR	Construction Claims Binding Arbitration Cap				50 MoReg 309
20 CSR	Non-Economic Damages in Medical Malpractice Cap				50 MoReg 309
20 CSR	Sovereign Immunity Limits				49 MoReg 1905
20 CSR	State Legal Expense Fund Cap				50 MoReg 309
20 CSR 2030-16.020	Missouri Board For Architects, Professional Engineers, Professional Land Surveyors, and Professional Landscape Architects		50 MoReg 296		
20 CSR 2030-16.050	Missouri Board For Architects, Professional Engineers, Professional Land Surveyors, and Professional Landscape Architects		50 MoReg 297		
20 CSR 2030-17.070	Missouri Board For Architects, Professional Engineers, Professional Land Surveyors, and Professional Landscape Architects		50 MoReg 298		
20 CSR 2030-17.080	Missouri Board For Architects, Professional Engineers, Professional Land Surveyors, and Professional Landscape Architects		50 MoReg 298		
20 CSR 2040-5.070	Office of Athletics		49 MoReg 1517	50 MoReg 387	
20 CSR 2063-2.015	Behavior Analyst Advisory Board		49 MoReg 1607	50 MoReg 388	
20 CSR 2110-2.010	Missouri Dental Board		49 MoReg 1821	50 MoReg 388	
20 CSR 2110-2.050	Missouri Dental Board		49 MoReg 1822	50 MoReg 388	
20 CSR 2110-2.170	Missouri Dental Board		49 MoReg 1822	50 MoReg 388	
20 CSR 2110-2.240	Missouri Dental Board		50 MoReg 571		
20 CSR 2145-2.090	Missouri Board of Geologist Registration		49 MoReg 1607	50 MoReg 388	
20 CSR 2150-4.201	State Board of Registration for the Healing Arts		50 MoReg 193		
20 CSR 2150-7.135	State Board of Registration for the Healing Arts		50 MoReg 571		
20 CSR 2232-2.030	Missouri State Committee of Interpreter		49 MoReg 1608	50 MoReg 389	
20 CSR 2235-1.060	State Committee of Psychologists		49 MoReg 1608	50 MoReg 389	
20 CSR 2270-4.060	Missouri Veterinary Medical Board		49 MoReg 1608	50 MoReg 389	
20 CSR 4240-3.305	Public Service Commission		49 MoReg 1716R	50 MoReg 478R	
20 CSR 4240-3.600	Public Service Commission		49 MoReg 1716R	50 MoReg 478R	
20 CSR 4240-10.155	Public Service Commission		49 MoReg 1609	50 MoReg 478	
20 CSR 4240-10.165	Public Service Commission		49 MoReg 1613	50 MoReg 483	

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20 CSR 4240-10.175	Public Service Commission		49 MoReg 1614	50 MoReg 484	
20 CSR 4240-10.185	Public Service Commission		49 MoReg 1717	50 MoReg 486	
20 CSR 4240-20.015	Public Service Commission		49 MoReg 1615R	50 MoReg 489R	
20 CSR 4240-20.017	Public Service Commission		49 MoReg 1615R	50 MoReg 489R	
20 CSR 4240-40.015	Public Service Commission		49 MoReg 1616R	50 MoReg 489R	
20 CSR 4240-40.016	Public Service Commission		49 MoReg 1616R	50 MoReg 489R	
20 CSR 4240-40.017	Public Service Commission		49 MoReg 1616R	50 MoReg 489R	
20 CSR 4240-40.020	Public Service Commission		50 MoReg 572		
20 CSR 4240-40.030	Public Service Commission		50 MoReg 576		
20 CSR 4240-40.080	Public Service Commission		50 MoReg 615		
20 CSR 4240-50.060	Public Service Commission		49 MoReg 1719	50 MoReg 490	
20 CSR 4240-60.050	Public Service Commission		49 MoReg 1721	50 MoReg 493	
20 CSR 4240-80.015	Public Service Commission		49 MoReg 1617R	50 MoReg 496R	
20 CSR 4240-80.017	Public Service Commission		49 MoReg 1617R	50 MoReg 496R	
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22 CSR 10-2.020	Health Care Plan	49 MoReg 1771	49 MoReg 1825	50 MoReg 496	
22 CSR 10-2.025	Health Care Plan	49 MoReg 1774	49 MoReg 1828	50 MoReg 496	
22 CSR 10-2.046	Health Care Plan	49 MoReg 1775	49 MoReg 1828	50 MoReg 497	
22 CSR 10-2.047	Health Care Plan	49 MoReg 1776	49 MoReg 1829	50 MoReg 497	
22 CSR 10-2.053	Health Care Plan	49 MoReg 1777	49 MoReg 1829	50 MoReg 497	
22 CSR 10-2.055	Health Care Plan	49 MoReg 1777	49 MoReg 1830	50 MoReg 497	
22 CSR 10-2.075	Health Care Plan	49 MoReg 1783	49 MoReg 1836	50 MoReg 497	
22 CSR 10-2.089	Health Care Plan	49 MoReg 1784	49 MoReg 1836	50 MoReg 498	
22 CSR 10-2.090	Health Care Plan	49 MoReg 1785	49 MoReg 1837	50 MoReg 498	
22 CSR 10-2.120	Health Care Plan		49 MoReg 1838	50 MoReg 498	
22 CSR 10-2.140	Health Care Plan	49 MoReg 1786	49 MoReg 1838	50 MoReg 498	
22 CSR 10-3.020	Health Care Plan	49 MoReg 1787	49 MoReg 1839	50 MoReg 498	
22 CSR 10-3.055	Health Care Plan	49 MoReg 1789	49 MoReg 1841	50 MoReg 498	
22 CSR 10-3.057	Health Care Plan	49 MoReg 1789	49 MoReg 1841	50 MoReg 499	
22 CSR 10-3.058	Health Care Plan	49 MoReg 1795	49 MoReg 1847	50 MoReg 499	
22 CSR 10-3.059	Health Care Plan	49 MoReg 1796	49 MoReg 1847	50 MoReg 499	
22 CSR 10-3.075	Health Care Plan	49 MoReg 1796	49 MoReg 1847	50 MoReg 499	
22 CSR 10-3.090	Health Care Plan	49 MoReg 1797	49 MoReg 1848	50 MoReg 499	

MISSOURI DEPARTMENT OF THE NATIONAL GUARD

AGENCY	PUBLICATION	EFFECTIVE	EXPIRATION
Department of Agriculture			
Animal Health			
2 CSR 30-1.020	Laboratory Services and Fees	50 MoReg 333	Feb. 10, 2025. Aug. 8, 2025
2 CSR 30-10.010	Inspection of Meat and Poultry.	50 MoReg 336	Feb. 18, 2025. Aug. 16, 2025
Department of Elementary and Secondary Education			
Office of Childhood			
5 CSR 25-200.095	Child Care Hearings	50 MoReg 277	Jan. 23, 2025. July 21, 2025
Missouri Department of Transportation			
Highway Safety and Traffic Division			
7 CSR 60-2.010	Definitions.	50 MoReg 65	Jan. 1, 2025. June 29, 2025
7 CSR 60-2.030	Standards and Specifications.	50 MoReg 67	Jan. 1, 2025. June 29, 2025
Department of Revenue			
Director of Revenue			
12 CSR 10-26.231	Maximum Dealer Administrative Fees	50 MoReg 336	Feb. 19, 2025. Aug. 17, 2025
12 CSR 10-41.010	Annual Adjusted Rate of Interest	50 MoReg 69	Jan. 1, 2025. June 29, 2025
Department of Social Services			
Children's Division			
13 CSR 35-60.040	Physical and Environmental Standards.	Next Issue.	May 5, 2025. Feb. 11, 2026
MO HealthNet Division			
13 CSR 70-10.020	Prospective Reimbursement Plan for Nursing Facility and HIV Nursing Facility Services	50 MoReg 337	Feb. 4, 2025. Aug. 2, 2025
13 CSR 70-20.075	340B Drug Pricing Program	50 MoReg 5	Dec. 9, 2024. June 6, 2025
13 CSR 70-94.020	Provider-Based Rural Health Clinic	50 MoReg 465	March 17, 2025. Sept. 12, 2025
Department of Health and Senior Services			
Division of Regulation and Licensure			
19 CSR 30-30.062	Complication Plans for Certain Drug- and Chemically-Induced Abortions.	50 MoReg 525 ...	March 27, 2025. Sept. 22, 2025
Missouri Consolidated Health Care Plan			
Health Care Plan			
22 CSR 10-2.020	General Membership Provisions.	49 MoReg 1771.	Jan. 1, 2025. June 29, 2025
22 CSR 10-2.025	Rule for Participating Higher Education Entity Entry into the Missouri Consolidated Health Care Plan	49 MoReg 1774.	Jan. 1, 2025. June 29, 2025
22 CSR 10-2.046	PPO 750 Plan Benefit Provisions and Covered Charges ..	49 MoReg 1775.	Jan. 1, 2025. June 29, 2025
22 CSR 10-2.047	PPO 1250 Plan Benefit Provisions and Covered Charges. .	49 MoReg 1776.	Jan. 1, 2025. June 29, 2025
22 CSR 10-2.053	Health Savings Account Plan Benefit Provisions and Covered Charges	49 MoReg 1777.	Jan. 1, 2025. June 29, 2025
22 CSR 10-2.055	Medical Plan Benefit Provisions and Covered Charges ..	49 MoReg 1777.	Jan. 1, 2025. June 29, 2025
22 CSR 10-2.075	Review and Appeals Procedure.	49 MoReg 1783.	Jan. 1, 2025. June 29, 2025
22 CSR 10-2.089	Pharmacy Employer Group Waiver Plan for Medicare Primary Members	49 MoReg 1784	Jan. 1, 2025. June 29, 2025
22 CSR 10-2.090	Pharmacy Benefit Summary	49 MoReg 1785	Jan. 1, 2025. June 29, 2025
22 CSR 10-2.140	Strive for Wellness® Health Center Provisions, Charges, and Services	49 MoReg 1786	Jan. 1, 2025. June 29, 2025
22 CSR 10-3.020	General Membership Provisions	49 MoReg 1787.	Jan. 1, 2025. June 29, 2025
22 CSR 10-3.055	Health Savings Account Plan Benefit Provisions and Covered Charges	49 MoReg 1789	Jan. 1, 2025. June 29, 2025
22 CSR 10-3.057	Medical Plan Benefit Provisions and Covered Charges ..	49 MoReg 1789	Jan. 1, 2025. June 29, 2025
22 CSR 10-3.058	PPO 750 Plan Benefit Provisions and Covered Charges ..	49 MoReg 1795	Jan. 1, 2025. June 29, 2025
22 CSR 10-3.059	PPO 1250 Plan Benefit Provisions and Covered Charges ..	49 MoReg 1796	Jan. 1, 2025. June 29, 2025
22 CSR 10-3.075	Review and Appeals Procedure.	49 MoReg 1796	Jan. 1, 2025. June 29, 2025
22 CSR 10-3.090	Pharmacy Benefit Summary	49 MoReg 1797.	Jan. 1, 2025. June 29, 2025

The Secretary of State shall publish all executive orders beginning January 1, 2003, pursuant to section 536.035.2, RSMo.

ORDER	SUBJECT MATTER	FILED DATE	PUBLICATION
2025			
25-22	Extends Executive Orders 25-19, 25-20, and 25-21 until May 14, 2025	April 14, 2025	This Issue
25-21	Directs the Adjutant General to call into active service any state militia deemed necessary to support civilian authorities due to the severe weather beginning April 1, 2025	April 2, 2025	This Issue
25-20	Orders that the Director of the Missouri Department of Natural Resources is vested with authority to temporarily waive or suspend statutory or administrative rule or regulation to serve the interests of public health and safety in the aftermath of severe weather that began on March 14, 2025	March 20, 2025	50 MoReg 567
25-19	Declares a State of Emergency and directs the Missouri State Emergency Operations Plan be activated due to forecasted severe storm systems beginning on March 14	March 14, 2025	50 MoReg 531
25-18	Orders all executive agencies to comply with the principle of equal protection and ensure all rules, policies, employment practices, and actions treat all persons equally. Executive agencies are prohibited from considering diversity, equity, and inclusion in their hiring decisions, and no state funds shall be utilized for activities that solely or primarily support diversity, equity, and inclusion initiatives	February 18, 2025	50 MoReg 413
25-17	Declares a State of Emergency and activates the Missouri State Emergency Operations Plan due to forecasted severe winter storm systems and exempts hours of service requirements for vehicles transporting residential heating fuel until March 10, 2025	February 10, 2025	50 MoReg 411
25-16	Establishes the Governor's Workforce of the Future Challenge for the Missouri Department of Elementary and Secondary Education, with the Missouri Department of Education and Workforce Development, to improve existing career and technical education delivery systems	January 28, 2025	50 MoReg 361
25-15	Orders the Office of Childhood within the Missouri Department of Elementary and Secondary Education to improve the state regulatory environment for child care facilities and homes	January 28, 2025	50 MoReg 360
25-14	Establishes the Missouri School Funding Modernization Task Force to develop recommendations for potential state funding models for K-12 education	January 28, 2025	50 MoReg 358
25-13	Orders Executive Department directors and commissioners to solicit input from their respective agency stakeholders and establishes rulemaking requirements for state agencies	January 23, 2025	50 MoReg 356
25-12	Establishes a Code of Conduct for all employees of the Office of the Governor	January 23, 2025	50 MoReg 354
25-11	Designates members of his staff to have supervisory authority over departments, divisions, and agencies of state government	January 23, 2025	50 MoReg 352
25-10	Declares a State of Emergency and activates the Missouri State Emergency Operations Plan due to forecasted severe winter storm systems and exempts hours of service requirements for vehicles transporting products utilized by poultry and livestock producers in their farming and ranching operations until January 24, 2025	January 17, 2025	50 MoReg 350
25-09	Directs the Commissioner of Administration to ensure all flags of the United States and the State of Missouri are flown at full staff at all state buildings and grounds on January 20, 2025 for a period of 24 hours	January 15, 2025	50 MoReg 290

ORDER	SUBJECT MATTER	FILED DATE	PUBLICATION
25-08	Declares a State of Emergency and activates the Missouri State Emergency Operations Plan and exempts hours of service requirements for vehicles transporting residential heating fuel until February 2, 2025	January 13, 2025	50 MoReg 288
25-07	Orders the Department of Corrections and the Missouri Parole Board to assemble a working group to develop recommendations to rulemaking for the parole process	January 13, 2025	50 MoReg 287
25-06	Orders the Director of the Department of Public Safety and the Superintendent of the Missouri State Highway Patrol to modify the Patrol's salary schedule by reducing the time of service required to reach the top salary tier from 15 years of service to 12 years of service	January 13, 2025	50 MoReg 286
25-05	Directs the Department of Public Safety in collaboration with the Missouri State Highway Patrol to include immigration status in the state's uniform crime reporting system and to facilitate the collection of such information across the state	January 13, 2025	50 MoReg 285
25-04	Directs the Director of the Department of Public Safety in collaboration with the Superintendent of the Missouri State Highway Patrol to establish and maintain a memorandum of understanding with the U.S. Department of Homeland Security and actively collaborate with federal agencies. The Superintendent of the Missouri State Highway Patrol shall designate members for training in federal immigration enforcement	January 13, 2025	50 MoReg 284
25-03	Establishes the "Blue Shield Program" within the Department of Public Safety to recognize local governments committed to public safety within their community	January 13, 2025	50 MoReg 282
25-02	Establishes "Operation Relentless Pursuit," a coordinated law enforcement initiative	January 13, 2025	50 MoReg 281
25-01	Declares a State of Emergency and activates the Missouri State Emergency Operations Plan due to forecasted severe winter storm systems and exempts hours of service requirements for vehicles transporting residential heating fuel until January 13, 2025	January 3, 2025	50 MoReg 279
2024			
24-16	Orders state offices to be closed at 12:00 p.m. on Tuesday, December 24, 2024	December 9, 2024	50 MoReg 14
24-15	Orders state offices to be closed on Friday, November 29, 2024	November 7, 2024	49 MoReg 1890
24-14	Declares a State of Emergency and directs the Missouri State Emergency Operations Plan be activated due to ongoing and forecasted severe storm systems	November 5, 2024	49 MoReg 1889
24-13	Declares a drought alert for 88 Missouri counties in accordance with the Missouri Drought Mitigation and Response Plan and orders the director of the Department of Natural Resources to activate and designate a chairperson for the Drought Assessment Committee	October 29, 2024	49 MoReg 1802
24-12	Revokes the rescission of Executive Order 97-97	October 24, 2024	49 MoReg 1801
24-11	Rescinds 177 executive orders that are no longer necessary or applicable to the operations of the government	October 23, 2024	49 MoReg 1799
24-10	Directs the Department of Health and Senior Services to address foods containing unregulated psychoactive cannabis products and the Department of Public Safety Division of Alcohol and Tobacco to amend regulations on unregulated psychoactive cannabis products	August 1, 2024	49 MoReg 1343
24-09	Orders executive branch state offices closed on Friday, July 5, 2024	July 1, 2024	49 MoReg 1188
24-08	Extends Executive Order 24-06 and the State of Emergency until July 31, 2024	June 26, 2024	49 MoReg 1187

ORDER	SUBJECT MATTER	FILED DATE	PUBLICATION
24-07	Extends Executive Order 23-06 and the State of Emergency until June 30, 2024	May 30, 2024	49 MoReg 954
24-06	Declares a State of Emergency and directs the Missouri State Emergency Operations Plan be activated due to forecasted severe storm systems	May 2, 2024	49 MoReg 847
24-05	Extends Executive Order 23-05 to address drought-response efforts until September 1, 2024	April 26, 2024	49 MoReg 792
24-04	Designates members of his staff to have supervisory authority over departments, divisions and agencies of state government	February 29, 2024	49 MoReg 447
24-03	Declares a State of Emergency and declares Missouri will implement the Emergency Mutual Aid Compact (EMAC) agreement with the State of Texas to provide support with border operations	February 20, 2024	49 MoReg 446
24-02	Declares a State of Emergency and directs the Missouri State Emergency Operations Plan be activated due to forecasted winter storm systems	January 11, 2024	49 MoReg 270
24-01	Orders the Dept. of Agriculture to establish rules regarding acquisitions of agricultural land by foreign businesses	January 2, 2024	49 MoReg 136

The rule number and the MoReg publication date follow each entry to this index.

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declares a State of Emergency and activates the Missouri State
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storm systems and exempts hours of service requirements
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declares a State of Emergency and directs the Missouri State
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directs the Adjutant General to call into active service any
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orders Executive Department directors and commissioners to
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orders that the Director of the Missouri Department of Natural
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