

Missouri State Archives

Finding Aid 552.1

LEGISLATOR PAPERS

THOMAS D. GRAHAM, 1951-1973

Abstract: Papers (1944-1999) of Missouri Representative and Speaker of the House Thomas D. Graham (1922-2000), including bill files, campaign material, correspondence, legislative subject files, Missouri-New York World's Fair Commission files, National Commission on Constitutional Government files, National Legislative Conference files, scrapbook material, speeches, and additions (biographical).

Extent: 12 cubic ft. (30 Hollinger boxes) plus one oversize flat box

Physical Description: Paper, photographs

Location: MSA Stacks

ADMINISTRATIVE INFORMATION

Access Restrictions: No special restrictions.

Publication Restrictions: Copyright of correspondence to and from Graham in his official capacity is in the public domain, as is correspondence from Graham, since his copyright was transferred to the archives. However, copyright of correspondence to Graham in his personal, professional (legal), and volunteer (nonprofit) positions is retained by the authors. Researchers bear sole responsibility for following applicable copyright laws.

Acquisition Information: Accessions 2001-0319 and 2001-0397. Physically transferred on August 23, 2001, and, after being inventoried, formally transferred in a deed of gift from Christopher Graham, only child of Thomas Dunbar Graham, on February 13, 2002. He retained signed original correspondence, with copies to the archives, of Thomas Hart Benton (2), Walt Disney, Bob Dole, Gerald R. Ford, Jacob K. Javits, Red McCombs, Edward R. Murrow, Ronald Reagan, A. Willis Robertson, Adlai Stevenson, Strom Thurmond, and Harry Truman. He retained one letter each of James T. Blair, John M. Dalton, Phil M. Donnelly, Thomas F. Eagleton, Warren E. Hearnes, Edward V. Long, and Stuart Symington. Accession 2008-0097 physically transferred on June 3, 2008, with three additional boxes added on July 21, 2008. Deed of gift signed on January 8, 2009.

Processing Information: Processing completed by Mary Kay Coker on March 4, 2002. Additions processed by Ariadne Rehbein on April 13, 2021.

HISTORICAL AND BIOGRAPHICAL NOTES

Born in 1922 in St. Louis, Thomas Dunbar Graham moved to Jefferson City as a child and graduated from Jefferson City High School in 1940. He was orphaned while still in high school and was raised partially by his aunt, Nona Robertson. After military service in World War II and studying at the University of Missouri in Columbia, he set up his law practice in 1949 and filed as a Democratic candidate for Cole County representative to the Missouri House of Representatives in 1950. Winning election that year and in successive years until his retirement early in 1973, his twenty-two-year career spanned a tumultuous time in American history.

In 1961, Graham was elected to the first of three successive terms as Speaker of the House, serving in that capacity until 1967. He was chair of the following committees: Judiciary (1955-1960), Legislative Research (1967-68), Insurance (1969-70), and Military and Veterans Affairs (1971-72). As Speaker of the House from 1961-1967, he was an *ex officio* member of all committees. From 1962-65, he was appointed to the National Conference of Commissioners on Uniform State Laws and was on the Special Committee on Uniform State Unfair Competition Acts. In 1966-1967, he served as president of the National Legislative Conference.

Some of Graham's local accomplishments in Jefferson City were his support of the Capitol Parking Garage, funding for Lincoln University, and pay and benefits for state workers, particularly prison workers and the state highway patrol. Evincing an interest in historical preservation unusual in his era, his support was critical in saving Lohman's Landing in Jefferson City and procuring funding to acquire the site of Wilson's Creek Battlefield. Although there was talk of Graham running for statewide office in the mid-to-late 1960s, nothing ever materialized, and his high-profile battles with Governor Warren E. Hearnes curtailed a promising career that had once been called of "almost limitless potential in the government of Missouri."

Although of the same party, Graham and Hearnes locked horns over several issues, namely consecutive terms for governors (so-called gubernatorial succession) and reapportionment. Although he had helped Hearnes pass the great majority of the governor's agenda in the well-regarded 73rd General Assembly, Graham felt strongly that the legislative branch should be a check, not a rubber stamp, of the executive branch. Hence, in the 74th General Assembly, in a bitterly contested Democratic caucus that drew allegations of gubernatorial arm-twisting, Graham was deposed as speaker in favor of Hearnes' choice of James E. Godfrey from St. Louis.

The legislative issue that brought Graham into the national spotlight but also contributed to his loss of the speakership was his stance on reapportionment. A firm believer in the constitutional wisdom of checks and balances, he supported the "Little Federal" system in state legislature, with one chamber apportioned on the basis of population and the other on geography (primarily county representation). He felt that if both chambers were to be based strictly on population, the legislature would essentially become unicameral and dominated by urban interests.

However, starting in 1962 with *Baker v. Carr*, a series of US Supreme Court decisions successively challenged the right of states to apportion their legislatures on any other basis besides population. Using the "equal protection" clause of the 14th amendment to back the principle of "one man, one vote," they ruled it was unconstitutional for some citizens (e.g., rural) to have a greater proportional vote in state government than their peers in urban areas. In Missouri, the issue was primarily one of "big city political machines" versus "horse and buggy legislatures" rather than one of race (with most African-Americans in urban areas), although the issue was occasionally raised.

Graham was not alone in his stance, as state legislators across the country passed resolutions against reapportionment at the General Assembly of the States in December of 1962. In a case of strange bedfellows, rural heartland representatives such as Graham who had supported civil rights teamed up with southern "state's rights" activists who had opposed racial integration. Melded from bipartisan legislators from various Federal-State Relations committees, particularly from the National Legislative Conference, from the National Dual Sovereignty Volunteer Committee headed by W. Stuart Helm of Pennsylvania, and from the Florida Commission on Constitutional Government, a new nonprofit organization to combat reapportionment was chartered in Lincoln, Nebraska on February 5, 1964.

The site was purposefully chosen, as the commission was "fully aware of the fact that such a movement would be unsuccessful if it were pinned to the apron of the South¹." Calling itself "middle of the road conservative," it stood "broadly on constitutional questions and apart from radicalism of any brand." Originally to be called the Commission on Dual Sovereignty, it eventually settled on the National Commission on Constitutional Government, with the motto "Preserve, Protect, and Defend the Constitution of the United States." Although their charter was broader in scope than the reapportionment question, for all intents and purposes, it was the driving force and, when it failed, so failed the rest of their agenda as a commission.

As of June 29, 1964, the commission was made up of state legislators Senator Hal Bridenbaugh, Nebraska, president; Speaker Mallory Horne, Florida, vice president; Representative John Masterton, Vermont, vice president; Senator Jack Schroeder, Iowa, treasurer; Representative J. Curtis McKay, Wisconsin, secretary. The executive director was George R. Prentice, who had been employed by the Florida Commission on Constitutional Government. Board members of the new nonprofit organization were Speaker Thomas D. Graham, Missouri; Representative Merle Lansden, Oklahoma; Lt. Governor John Brown, Ohio; Speaker Byron Tunnell, Texas; Senator Carl Robinson, Wyoming; Representative Nathaniel W. Cabell, South Carolina; Senator Gordon Melody, New Mexico; and Senator Vernon Cheever, Colorado.

The commission backed several proposals designed to return decisions on legislative reapportionment to the states. They began an extensive educational campaign, largely run

¹ See "Report to Florida Commission on Constitutional Government" by George Prentice, Box 23, Folder 10.

by George R. Prentice, throughout the country. Looking for a spokesman, they turned to Ronald Reagan. Though "in complete sympathy with what you are doing," Reagan declined to take an active role in the commission, feeling that he was more effective when he had "no particular affiliations."

Due to financial mismanagement, Prentice was forced to resign in late 1964 and Graham took over as executive director. He hired Ernest A. Tupper, a consultant from Washington, DC, to spearhead the commission's efforts. Packets of educational materials were sent to members of the US Congress in early 1965 and several responded personally to Graham, in support of the group's aims, including Gerald R. Ford, Bob Dole, and Strom Thurmond. They already had the support of influential US Senator Everett McKinley Dirksen, who had introduced legislation in Congress to combat reapportionment. Graham and several others spoke out in Congressional hearings on the issue.

In February of 1965, Dirksen believed he had two-thirds of the Senate with him but gradually the perception of it being a civil rights versus state's rights issue had eroded support. Eventually it became a largely partisan issue of Democrats (pro-reapportionment) against Republicans (anti-reapportionment), which was particularly galling for both Graham and Dirksen, the former a Democrat and the latter an influential supporter of the Civil Rights Act of 1964.

By the end of 1965, the commission had exhausted its resources and Graham recommended that "the corporation go out of existence," as the torch was passed to an organization whose members were US Senators and Representatives, led by Senator Dirksen. Called the Committee for Government of the People, it campaigned at the national legislative level; however, in the spring of 1966, the apportionment amendment fell seven votes short of the two-thirds majority needed for passage, effectively ending the "Little Federal" system in Missouri and many other states.

On the Missouri front, Graham finally acceded that reapportionment was inevitable and the battle turned to how it was to be accomplished. A plan (Amendment 3) backed by Graham for the House to reapportion itself failed in a statewide election on August 17, 1965, and then, on January 14, 1966, another Amendment 3, the plan favored by Hearnest, passed, putting control of reapportionment in the hands of a bipartisan citizens commission appointed by the governor. Feeling that the powers of the executive branch were already too considerable, Graham had adamantly opposed this amendment, and it was one more battle that contributed to his loss of the speakership.

Upon his retirement in 1973 to pursue his legal practice full-time, the General Assembly passed a resolution recognizing Graham's "skill, clarity and wit in oratory and debate" and praising his leadership and service "as outstanding and marked by devotion to the integrity and independence of the legislative branch of state government."

Timeline

1922 October 14	Born in St. Louis, MO, to Charles Edwin Graham and Margaret Cuthbertson
1940	Graduated from Jefferson City High School in Jefferson City, MO
1941-1942	Attended University of Missouri
1943-1946	Military service during World War II under Judge Advocate General's Department of the Army Air Corps at Wright Field, Dayton, OH
1944 April 22	Married to Christine Wood of Princeton, KY
1949	Admitted to the bar after completing studies at the University of Missouri
1951-1973	Served in the Missouri House of Representatives (elected successively 1950-1970)
1961	Formed law partnership with Robert L. Hawkins, Jr.
1961-1967	Served three consecutive terms as Speaker of the House
1962-65	Member of National Conference of Commissioners on Uniform State Laws
1964	Delegate-at-large from Missouri at the Democratic National Convention
1964-65	Executive board member of National Commission on Constitutional Government
1965-66	Vice President of the National Legislative Conference
1966-1967	President of the National Legislative Conference
2000 October 12	Died at home in Jefferson City, MO

ADDITIONAL DESCRIPTIVE INFORMATION

Bibliography

Obituary of Thomas D. Graham, October 12, 2000, *Jefferson City News Tribune* (Online Edition).

Official Manual of the State of Missouri (Jefferson City, MO: Office of Secretary of State, various publication dates, legislative years 1951-52 through 1971-72).

“Thomas Dunbar Graham,” in *The History of Missouri*, Vol. III, Family and Personal History (New York: Lewis Historical Publishing Company, 1967), pp. 1-2. (Also pp. 1490-1494 in Vol. II cover the reapportionment battle.)

Related Material

Two audio cassette tapes (71, 72) of Thomas D. Graham, dated August 26, 1996, are part of the Missouri Oral History Project, Records, 1996- (C3929) located at the Western Historical Manuscript Collection, University of Missouri / State Historical Society of Missouri, 23 Ellis Library, University of Missouri, Columbia, MO 65201-5149.

SERIES

The papers of Thomas D. Graham are broken down into the following series:

Bill Files, 1955-1964

Campaign Files, 1950-1970

General Correspondence, 1951-1974

Legislative Subject Files, 1947-1986

Missouri-New York World's Fair Commission Files, 1962-1966

National Commission on Constitutional Government Files, 1954-1967

National Legislative Conference Files, 1961-1972

Scrapbook Material, 1949-1987

Speeches, 1958-1977

Additions (biographical), 1944-1999

BILL FILES, 1955-1964

Extent: 2.8 cubic ft. (7 Hollinger boxes)

Arrangement: Chronological and thereunder by bill number

Scope and Content

Bill files contain records of legislation brought before the House and Senate of Missouri in the 68th to 72nd General Assemblies. Some files contain constituent correspondence related to the bill. These files also include some reports and Judiciary Committee meeting minutes and roll calls from the years when Graham was chair. The vast majority of bill files contain only a copy of the printed bill and, if applicable, the voting record in Judiciary Committee. Occasionally, on controversial bills, there may be correspondence from constituents either in support or in opposition to the bill. On rare occasions, there may also be statements made in hearings or background material on the issue.

In the 68th General Assembly (1955-56), the topics of substance were human (or civil) rights, school busing for private and parochial schools, a proposed ban on nudist colonies, and the right to work. In the 69th (1957-58), few controversial topics are covered, as the largest files are on probate courts, Mo-Kan Development Agency, and National Guardsmen license plates and retirement. In the 70th (1959-60), a bill banning textbooks on evolution drew controversy as did a bill prohibiting price advertising of eyeglasses. From the 71st (1961-1962), the bill files are much more sparse and haphazard, with some of the correspondence found in the General Correspondence series as well as in the Legislative Subject Files. Few bill files exist for the 71st but the one on fair employment practices drew a large response. From the 72nd (1963-1964), school busing for parochial and private schools surfaced once again, this time drawing national attention to the issue of separation of church and state as Catholics demonstrated and protested by registering their children at public schools. Also drawing correspondence were a sales tax increase, billboards on highways, and Sunday closing of retail stores.

Container List

Location	Box	Folder	Contents
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68th General Assembly (1955-1956)

	1	1	Report of Judicial Conference of Missouri
	1	2	Report on Old Age and Survivors Insurance
	1	3	Lists of House Bills in Judiciary Committee, Passed and Defeated
	1	4	HB 7 (Appropriations for Higher Education)
	1	5	HB13 (Damages in Wrongful Death)
	1	6	HB 20 (Employment Security)

1	7	HB 21 (Cash Capital of Banks)
1	8	HB 22 (Division of Finance)
1	9	HB 23 (Magistrate Courts)
1	10	HB 25 (Safety Regulations for Motor Carriers)
1	11	HB 27 (Handicapped Children)
1	12	HB 28 (Eligibility for Old Age Assistance)
1	13	HB 43 (Criminal Procedure)
1	14	HB 44 (Indeterminate Sentences)
1	15	HB 47 (Fees of Jurors)
1	16	HB 52 (Punishment for Escapees from Penitentiary)
1	17	HB 64 (Probation and Parole)
1	18	HB 65 (Probation and Parole)
1	19	HB 66 (Probation and Parole)
1	20	HB 67 (Revenue Bonds)
1	21	HB 69 (Civil Actions)
1	22	HB 72 (Guardianship of Children)
1	23	HB 77 (Re-employment of Teachers)
1	24	HB 87 (Capital Punishment)
1	25	HB 90 (Fees of Jurors)
1	26	HB 91 (Prosecuting Attorneys)
1	27	HB 95 (State Highway Patrol)
1	28	HB 96 (State Highway Patrol)
1	29	HB 97 (State Highway Patrol)
1	30	HB 98 (Patrol Salaries)
1	31	HB 99 (Circuit Court Judges)
1	32	HB 100 (School Busing for Parochial Schools)
1	33	HB 115 (Water Pollution)
1	34	HB 118 (Teacher Retirement)
1	35	HB 120 (Public School Desegregation)
1	36	HB 126 (State Highway Patrol)
1	37	HB 129 (Discharge of Convicts)
1	38	HB 130 (Nudism)
1	39	HB 132 (Publications Commission)
1	40	HB 133 (Parking Garage)
1	41	HB 136 (Cosmetology)
1	42	HB 137 (Garnishments)
1	43	HB 139 (County and City Fire Departments)
1	44	HB 140 (Unemployment Compensation)
1	45	HB 147 (Judicial Circuits)
1	46	HB 148 (Salaries of Circuit Court Judges)
1	47	HB 152 (Private Schools)

1	48	HB 154 (Eighth Judicial Circuit)
1	49	HB 157 (40-Hour Work Week)
1	50	HB 158 (Statutory Liens)
1	51	HB 170 (65-mph Speed Limit)
1	52	HB 172 (Circuit Courts)
1	53	HB 179 (Horse Racing)
1	54	HB 192 (Temporary Filling of Circuit Court Vacancies)
1	55	HB 195 (Empanelling of Alternate Juror)
2	1	HB 201 (Human Rights Commission)
2	2	HB 211 (Branch Banking)
2	3	HB 215 (Superintendent of Schools and Teachers)
2	4	HB 226 (Chiropractic)
2	5	HB 243 (Optometry)
2	6	HB 252 (Election of Special Judges of Circuit Court)
2	7	HB 260 (County Library Districts)
2	8	HB 268 (Compensation of Special Circuit Judges)
2	9	HB 269 (Law Libraries)
2	10	HB 273 (Liquor Sales)
2	11	HB 275 (Anti-Discrimination in Public Places)
2	12	HB 276 (Grand Juries in Cities)
2	13	HB 287 (Juries' Qualification and Selection)
2	14	HB 299 (Mortgages and Deeds of Trust)
2	15	HB 301 (Soil Conservation)
2	16	HB 302 (Twentieth Judicial Circuit)
2	17	HB 303 (Embalmers)
2	18	HB 306 (Insurance Agents)
2	19	HB 307 & 308 (Filled Milk)
2	20	HB 316 (Probate Clerks)
2	21	HB 317 (Withholding State Income)
2	22	HB 367 (Water Corporations)
2	23	HB 368 (Abolishing Louisiana Court of Common Pleas)
2	24	HB 370 (Execution in Courts of Common Pleas)
2	25	HB 371 (Jurisdiction of Ceded Lands)
2	26	HB 377 (Penal Reorganization)
2	27	HB 383 (Immunity in Civil Actions)
2	28	HB 384 (Court Reporters)
2	29	HB 392 (Damages in Certain Cities)
2	30	HB 393 (Charitable Organizations—Liability)
2	31	HB 394 (Witness Depositions)
2	32	HB 395 (Circuit Judges)
2	33	HB 404 (Public Employees' Retirement)

2	34	HB 405 (Revival and Extension of a Corporation)
2	35	HB 416 (Salary Increase for State Collector of Revenue)
2	36	HB 431 (Violation of City Ordinances)
2	37	HB 432 (Nonmoving Traffic Violations)
2	38	HB 438 (Grand Jury Extension of Service)
2	39	HB 444 (Trucking)
2	40	HB 449 (Motor Vehicle Registration)
2	41	HB 453 (Wrongful Death)
2	42	HB 491 (Eliminate Discrimination in Employment)
2	43	HB 494 (Conveying Land from Lincoln University to Jefferson City)
2	44	HB 507 (Probation and Parole)
2	45	HB 525 (Wills)
2	46	HB 530 (Actions Against Nonresidents)
2	47	HB 536 (Venue)
2	48	HB 548 (Conveying Land to Fayette)
2	49	HB 549 (Fire Protection Districts)
2	50	HB 560 (Rehabilitation of Women Prisoners)
2	51	HB 562 (Licensing and Regulation of Professionals)
2	52	HB 563 (Electronic Service Industry)
2	53	HB 568 (Juries in Counties of 450,000 – 800,000)
2	54	HB 572 (Toll Roads)
2	55	HB 577 (Judges)
2	56	HB 578 (Retirement of Judges)
2	57	HB 579 (Executions and Exemptions)
2	58	HB 582 (Judicial Conference of Missouri)
2	59	HB 583 (Civil Procedure)
2	60	HB 584 (Grand Juries)
2	61	HJCR 7 (Veterans' Bonus)
2	62	HJCR 13 & 17 (Conservation Commission)
2	63	HJCR 16 (Right to Work) Part 1, including 171-page <i>The Case Against 'Right to Work' Laws</i> by the Congress of Industrial Organizations (no date)
2	64	HJCR 16 (Right to Work) Part 2
2	65	HJCR 20 (Circuit Judge)
2	66	HR 21 (Probation and Parole Survey)
3	1	SB 1 (Supreme Court Commissioners)
3	2	SB 2 (Commissioners of St. Louis Court of Appeals)
3	3	SB 23 (Forgery and Counterfeiting)
3	4	SB 24 (Sales Tax Tokens)
3	5	SB 25 (Violations of Vital Statistics Law)

3	6	SB 26 (False Use of Trademarks)
3	7	SB 27 (Offenses Against Property)
3	8	SB 36 & 37 (Venue for Trials for Stolen Property)
3	9	SB 46 (Civil Rights Forfeiture)
3	10	SB 71 (Public Officers)
3	11	SB 121 (Jurors)
3	12	SB 136 (Ownership of Repossessed Vehicles)
3	13	SB 140 (Probate Judges)
3	14	SB 143 (Off-Street Parking Facilities)
3	15	SB 187 (Green Motor Fuel)
3	16	SB 206 (Toll Roads)
3	17	SB 219 (Factors' Liens)
3	18	SB 259 (Interstate Compact for Juveniles)
3	19	SB 267 (Practice of Law)
3	20	SB 269 (Fiduciaries)
3	21	SB 292 (Divorce and Alimony)
3	22	SB 293 (Money Orders)
3	23	SB 322 (State Purchasing Agent)

69th General Assembly (1957-1958)

3	24	Missouri Constitutional Amendment 1 (Legislator Salaries)
3	25	Judiciary Committee Meeting Notes
3	26	Judiciary Committee Roll Calls
3	27	Printed Copies of Sponsored Bills
3	28	Report of the Judicial Conference of Missouri
3	29	HB 4 (Prohibitory Marriages)
3	30	HB 21 (Circuit Courts)
3	31	HB 27 (Effect of Remarriage on Support Payments)
3	32	HB 33 (Motor Vehicle Registration)
3	33	HB 34 (State Employees' Retirement)
3	34	HB 37 (Division of Resources and Development)
3	35	HB 41 (Offenses Against Public Health and Safety)
3	36	HB 43 (Gifts of Securities to Minors)
3	37	HB 44 (Recovery of Damages)
3	38	HB 53 (Violations of State Income Tax Law)
3	39	HB 85 (Public Advertisements)
3	40	HB 86 (Kansas City Court of Appeals)
3	41	HB 87 (Boiler and Refrigeration)
3	42	HB 88 (Fireworks)
3	43	HB 89 (Sales Tax)
3	44	HB 90 (Trusts)

3	45	HB 93 (Liability)
3	46	HB 106 (Easement in St. Joseph)
3	47	HB 108 (Taverns)
3	48	HB 109 (Attorneys at Law)
3	49	HB 110 (Administrative Procedure)
3	50	HB 128 (County Assessors)
3	51	HB 141 (Circuit Clerks)
3	52	HB 143 (Liability for Injuries)
3	53	HB 145 (Wrongful Death)
3	54	HB 147 (Public Service Commission Fund)
3	55	HB 169 (Domestic Relations)
3	56	HB 176 (Administrative Procedure)
3	57	HB 183 (County Attorneys)
3	58	HB 188 (State Employees' Retirement)
3	59	HB 192 (Juvenile Courts)
3	60	HB 203 (Department of Corrections)
3	61	HB 212 (Compulsory Insurance)
3	62	HB 214 (Chemical Tests for Intoxication)
3	63	HB 215 (Legal Publications)
3	64	HB 218 (Signature of the Governor)
3	65	HB 223 (Daylight Savings)
3	66	HB 228 (Courts of Appeal)
3	67	HB 229 (Publication of Court Opinions)
3	68	HB 236 (Federal Soldiers' Home at St. James)
3	69	HB 237 (Off-Street Parking)
3	70	HB 238 (Prosecuting Attorneys)
3	71	HB 241 (Optometry)
3	72	HB 245 (Alternate Juror)
3	73	HB 246 (Circuit Judges)
3	74	HB 260 (Motor Vehicle Fees and Reciprocity)
3	75	HB 262 (State Highway Patrol)
3	76	HB 264 (Offenses Against Morals)
3	77	HB 266 (Warrants)
3	78	HB 267 (Marital Separation)
4	1	HB 271 (Insurance Corporations)
4	2	HB 277 (Islands and Abandoned River Beds)
4	3	HB 281 (Savings and Loan)
4	4	HB 282 (Registration of Auto Dealers)
4	5	HB 286 (Venue)
4	6	HB 307 (Offenses Against Property)
4	7	HB 320 (Criminal Procedure)

4	8	HB 327 (Seventh Judicial Circuit)
4	9	HB 329 (Circuit Court Judges)
4	10	HB 332 (Jury Lists)
4	11	HB 346 (King-Thompson Act on Public Utilities)
4	12	HB 356 (Worker's Compensation)
4	13	HB 366 (Prosecuting Attorneys)
4	14	HB 371 (Sales and Use Tax Returns)
4	15	HB 373 (Right of Trial by Jury)
4	16	HB 374 (Motor Vehicle Safety Responsibility)
4	17	HB 376 (Circuit Courts)
4	18	HB 381 (Civil Action)
4	19	HB 388 (Executions and Exemptions)
4	20	HB 397 (Private Schools)
4	21	HB 400 (License Plate for National Guard)
4	22	HB 405 (Judges in St. Louis Circuit Court)
4	23	HB 408 (County Collectors)
4	24	HB 419 (Offenses Against Property)
4	25	HB 423 (Criminal Procedure)
4	26	HB 431 (Tax on Bottle Gas Business)
4	27	HB 440 (Lawyers for the Poor)
4	28	HB 442 (Fortieth Judicial Circuit)
4	29	HB 458 (Motor Vehicles)
4	30	HB 461 (Prosecuting Attorneys)
4	31	HB 462 (Sixteenth Judicial Circuit)
4	32	HB 467 (Stenographers)
4	33	HB 473 (State Park Board)
4	34	HB 474 (Judges and Commissioners)
4	35	HB 513 (Gambling)
4	36	HB 518 (Municipal Procedure)
4	37	HB 521 (Venue)
4	38	HB 534 (Compensation of Probate Judges)
4	39	HB 540 (Wrongful Death)
4	40	HB 548 (Abstracts of Title)
4	41	HB 559 (Invasion of Home and Molestation)
4	42	HB 579 (Public Construction Contracts)
4	43	HB 580 (Mortgages and Deeds of Trust)
4	44	HB 601 & 602 (Sunday Closing of Retail Businesses)
4	45	HCR 2 (State Tax Survey Commission)
4	46	SB 1 (Probate Courts)
4	47	SB 2 (Probate Courts)
4	48	SB 4 (Inheritance Taxes)

4	49	SB 5 (Actions for Partition of Lands)
4	50	SB 6 (Homestead Estates)
4	51	SB 15 (Juvenile Delinquency)
4	52	SB 19 (Obscene Publications)
4	53	SB 24 (Factors' Liens)
4	54	SB 25 (Water Pollution)
4	55	SB 31 & 32 (State Park Board)
4	56	SB 50 (Extension of Grand Jury)
4	57	SB 54 (Blue Sirens for Firemen)
4	58	SB 94 (Civil Procedure)
4	59	SB 95 (Judgments)
4	60	SB 96 (State Highway Patrol Retirement)
4	61	SB 98 (Trusts)
4	62	SB 116 (Publications Commission)
4	63	SB 120 (Liquor Sales)
4	64	SB 138 (Committee on Local Governments)
4	65	SB 139 (Law Library)
4	66	SB 142 (Judicial Conference)
4	67	SB 143 (Surplus Reports of Courts)
4	68	SB 151 (Motor Vehicle Size and Weight Limits)
4	69	SB 162 (State Warrants)
4	70	SB 176 (Administrative Officers)
4	71	SB 190 (City Funds)
4	72	SB 204 (Mo-Kan Development Agency)
4	73	SB 212 (Fire Departments)
4	74	SB 219 (Alternate Juror)
4	75	SB 220 (Second and Subsequent Offenses)
4	76	SB 221 (Depositions)
4	77	SB 223 (Special Judges of the Circuit Court)
4	78	SB 225 (Deposits in Circuit Courts)
4	79	SB 227 (Mo-Kan Development Agency)
4	80	SB 233 (Appellate Court Clerks)
4	81	SB 281 (Shoplifting)
4	82	SB 290 (County Attorneys)
4	83	SB 296 (Depository Funds of Circuit Courts)
4	84	SB 303 (State Merit System)

69th General Assembly—2nd Extraordinary Session (1958)

4	85	HB 19 (State Employees' Retirement)
4	86	HB 21 (Circuit Courts)
4	87	HB 22 (Voter Registration)

4	88	SB 3 (State Buildings and Land)
4	89	SB 5 (Revenue)
4	90	SB 6 (State Comptroller)
4	91	SB 7 (Search and Seizure)
4	92	SB 14 (Circuit Court Judges)
4	93	SB 15 (Seventh Judicial Circuit)

70th General Assembly (1959-1960)

5	1	Final Report of the Joint Legislative Committee on Redistricting Judicial Circuits
5	2	Judiciary Committee Meetings
5	3	Judiciary Committee Roll Calls
5	4	Report of the Judicial Conference of Missouri
5	5	HB 7 (Stenographers)
5	6	HB 8 (Insurance Laws)
5	7	HB 9 (Probation and Parole)
5	8	HB 10 (Escapes from Prison)
5	9	HB 11 (Penal Institutions)
5	10	HB 12 (Drivers License for Those Under 18 Years)
5	11	HB 24 (Excise Tax on Telephones)
5	12	HB 26 (State Aeronautics Commission)
5	13	HB 35 (Use Tax)
5	14	HB 40 (County Recorders of Deeds)
5	15	HB 41 (King-Thompson Act on Public Utilities)
5	16	HB 47 (Interstate Compact on Mental Health)
5	17	HB 49 (Non-Partisan Selection of Judges)
5	18	HB 56 & 57 (Solicitation of Contributions)
5	19	HB 94 et al (Revision Bills on Various Topics)
5	20	HB 99 & 100 (Conveyance of Land by Married Persons)
5	21	HB 108 (Property Taxes)
5	22	HB 113 (Printing and Binding)
5	23	HB 118 (State Auditor)
5	24	HB 123 (Fair Employment Practices)
5	25	HB 125 (Juvenile Courts)
5	26	HB 134 (Highways)
5	27	HB 150 (Salary of Magistrates)
5	28	HB 151 (Judges)
5	29	HB 161 (Textbooks on Evolution)
5	30	HB 167 (Failure to Appear Before Court)
5	31	HB 174 (County Collectors)
5	32	HB 175 & 176 (Trucks)

5	33	HB 177 (Grand Juries)
5	34	HB 186 (Tobacco Tax)
5	35	HB 207 (Smaller Cities)
5	36	HB 210 (Juvenile Courts)
5	37	HB 214 (Drunken Driving)
5	38	HB 217 (Grain Elevators and Warehouses)
5	39	HB 222 (Salaries of Probate Judges)
5	40	HB 225 (Disposition of Property)
5	41	HB 234, 255 & 288 (Dairy)
5	42	HB 237 (Levy Districts)
5	43	HB 243 (State Employees' Retirement)
5	44	HB 247 (Optometry and Price Advertising)
5	45	HB 249 & 306 (Homeowners Package Policies)
5	46	HB 254 (Non-Partisan Court Plan)
5	47	HB 261 (Convicts Who Become Insane)
5	48	HB 262 (Calculating Terms of Imprisonment)
5	49	HB 264 (Agreement on Detainers)
5	50	HB 275 (Malicious Mischief)
5	51	HB 282 (State Dry Cleaners Board)
5	52	HB 283 (State Employees' Retirement)
5	53	HB 295 (Witnesses)
5	54	HB 298 (Public Construction Contracts)
5	55	HB 332 (Marriage)
5	56	HB 341 (Deeds and Wills)
5	57	HB 343 (State Employees' Retirement)
5	58	HB 344 (Wrongful Death)
5	59	HB 345 (Lights at Railroad Switches)
5	60	HB 373 (Independent Business Schools)
5	61	HB 376 (Prosecuting Officials)
5	62	HB 379 (Promissory Notes)
5	63	HB 386 (Appointment of Attorneys)
5	64	HB 393 (Business Schools)
6	1	HB 410 (Registration of Fictitious Names)
6	2	HB 411 (Board of Shorthand Reporting Examiners)
6	3	HB 428 (Releasing Land from Mineral Rights)
6	4	HB 436 (Architects and Engineers)
6	5	HB 443 (Judicial Circuits)
6	6	HB 484 (Unauthorized Use and Simulation of Judicial Process)
6	7	HB 490 (Impose Liability on Parents for Acts of Minors)
6	8	HB 498 (Embalmers)

6	9	HB 506 (Corporations)
6	10	HB 507 (Abandoned Property)
6	11	HB 523 (Licensing of Watchmakers)
6	12	HB 524 (Gambling)
6	13	HB 525 (Written Waiver of Extradition)
6	14	HB 527 (Appellate Procedure)
6	15	HB 531 (Nudism)
6	16	HB 537 (Minors and Incompetents)
6	17	HB 539 (Torts and Actions for Damages)
6	18	HB 543 (Support of Illegitimate Children)
6	19	HB 544 (Alimony and Child Support)
6	20	HB 548 (Extradition)
6	21	HB 538 (Nonprofits)
6	22	HB 542 (Administrative Procedure)
6	23	HB 568 (Banks)
6	24	HB 575 (State Employees' Retirement)
6	25	SB 1 & 2 (Court Commissioners)
6	26	SB 4 (Child Protection and Reformation)
6	27	SB 6 (Atomic Energy Commission)
6	28	SB 7 (Court of Appeals)
6	29	SB 24 (Chiropractic)
6	30	SB 25 (Bi-State Development Agency)
6	31	SB 27 (Earnings Tax in St. Louis)
6	32	SB 28 (Security for Deposits)
6	33	SB 40 and 41 (Revenue and Treasurer)
6	34	SB 50 (Physicians)
6	35	SB 67 (Prosecuting Attorney Assistants)
6	36	SB 96 (Circuit Courts)
6	37	SB 97 (Retail Installment Selling)
6	38	SB 98 (Retail Credit Selling)
6	39	SB 102 (Perimeter Zoning)
6	40	SB 105 (Searches and Arrests)
6	41	SB 116 (Public Service Commission)
6	42	SB 120 (Disposition of Property)
6	43	SB 121 (Liability)
6	44	SB 127 (Credit Unions)
6	45	SB 140 (Conveyance of Real Estate)
6	46	SB 141 (Probate Courts)
6	47	SB 153 (Dentistry)
6	48	SB 159 (Taxation of Trusts)
6	49	SB 163 (Shoplifting)

6	50	SB 167 (Workmen's Compensation)
6	51	SB 168 (Employment Security)
6	52	SB 173 (Magistrate Courts)
6	53	SB 175 (Recreation)
6	54	SB 185 (State Employees' Retirement)
6	55	SB 190 (Inheritance Tax)
6	56	SB 197 (State Library)
6	57	SB 201 (Horse Racing)
6	58	SB 202 (Tuberculosis)
6	59	SB 206 (Instructions of Juries)
6	60	SB 216 (Dentistry)
6	61	SB 228 (Participation of Corporations in Political Campaigns)
6	62	SB 229 (Juvenile Courts)
6	63	SB 238 (Exemptions)
6	64	SB 245 (Election of Special Probate Judge)
6	65	SB 254 (Administration of Property of Missing Persons)
6	66	SB 257 & 295 (Mechanics' Liens)
6	67	SB 270 (Trusts)
6	68	SB 283 (Cosmetology)
6	69	SB 292 (Humane Slaughtering of Livestock)
6	70	SB 305 (Probate Courts)
6	71	SB 307 (Veterinary Medicine)
6	72	SB 318 (Libraries)
6	73	SB 334 (Mechanics' Liens)
6	74	SB 335 (Estates)

71st General Assembly (1961-1962)

7	1	HB 194 (Probation and Parole)
7	2	HB 240 (Billboards)
7	3	HB 327 (Daylight Savings)
7	4	HB 334 (Compulsory Immunizations)
7	5	HB 348 (Financing of Surplus Food)
7	6	HB 421 (Anti-Discrimination in Public Accommodations)
7	7	HB 540 (Probation and Parole)
7	8	HB 725 (Missouri Training School Board)
7	9	SB 45 (Rural Electric Cooperatives)
7	10	SB 257 (Fair Employment Practices)
7	11	SB 323 (Merit System)

72nd General Assembly (1963-1964)

7	12	Report of the Commission on Conflicts of Interest
7	13	HB 26 (Billboards)
7	14	HB 59 (Circuit Courts)
7	15	HB 113 (Gasoline Tax)
7	16	HB 115 (Sanitarians)
7	17	HB 178, 662 & 760 (Firearms)
7	18	HB 182 (Anti-Discrimination in Public Accommodations)
7	19	HB 185 (Charter Buses)
7	20	HB 200 (X-Rays in Medicine)
7	21	HB 204 (Sewage Operators)
7	22	HB 299 (Juvenile Courts)
7	23	HB 367 (School Buses for Private/Parochial Schools)
7	24	HB 403 & 404 (Mechanics' Liens)
7	25	HB 433 (Daylight Savings)
7	26	HB 454 (Rural Electric Cooperatives)
7	27	HB 475 (Insurance Agents)
7	28	HB 499 (Physical Therapists)
7	29	HB 568 (Plumbing)
7	30	HB 598 (Credit Unions)
7	31	HB 615 (Bread Products)
7	32	HB 636 (Equal Pay for Equal Work)
7	33	HB 669 (Real Estate Agents)
7	34	HCJR 14 (Libraries)
7	35	HCR 23 (Liberty Amendment)
7	36	SB 4 & HB 744 (Sales Tax Increase)
7	37	SB 5 (Public Assistance)
7	38	SB 6 (Aid to the Blind)
7	39	SB 7 (Blind Pensions)
7	40	SB 8 (Trucks)
7	41	SB 48 (Taxing Jurors' Fees)
7	42	SB 49 (Sunday Closing of Retail Stores)
7	43	SB 56 (Mental Health Centers)
7	44	SB 76 (Drunken Driving)
7	45	SB 112 (Nursing Homes)
7	46	SB 132 (Credit Unions)

CAMPAIGN FILES, 1950-1970

Extent: 0.8 cubic ft. (2 Hollinger boxes)

Arrangement: Chronological

Scope and Content

This series contains records relating to Graham's campaigns for the Missouri House of Representatives and for Speaker of the House. Records include correspondence to and from Graham, political advertisements, brochures, receipts for campaign materials, speeches, newspaper clippings, and news releases. Also included is a "Citizen Politician's Campaign Guide," dated ca. 1968, whose purpose is "to provide citizens with ideas and projects which can be used in the support and election of candidates who will defend and support religious liberty and separation of church and state."

Container List

Location	Box	Folder	Contents
	8	1	Campaign Material, no date
	8	2	Campaign 1950
	31	1	Campaign Posters, ca. 1950 (OVERSIZE)
	8	3	Campaign 1952
	8	4	Campaign 1954
	8	5	Campaign 1956
	8	6	Speaker of the House Campaign 1956
	8	7	Campaign 1960
	8	8	Campaign 1962
	8	9	Speaker of the House Campaign 1962
	8	10	Campaign 1964
	8	11	Campaign 1966 (Part 1)
	8	12	Campaign 1966 (Part 2)
	9	1	Campaign 1968 (Part 1)
	9	2	Campaign 1968 (Part 2)
	9	3	Citizen Politician's Campaign Guide, ca. 1968
	9	4	Campaign 1970
	9	5	Speaker of the House Campaign 1970
	31	2	Certificates of Election, 1950-1970 (OVERSIZE)

GENERAL CORRESPONDENCE, 1951-1974

Extent: 1.6 cubic ft. (4 Hollinger boxes)

Arrangement: Chronological

Scope and Content

This series contains incoming and outgoing (copies of) correspondence. Graham separated these files into either personal or legislative correspondence but there is carryover, especially of legislative in the personal and particularly in the early years. Correspondence relating to specific items of legislation can be found in the Bill Files, although there is again some carryover. Stray letters on topics of the times, such as civil rights and Vietnam, can be found here but the only topics of sustained interest are on reapportionment, insurance, and income taxes (bulk 1969). While there are a number of substantive letters on the subject of reapportionment in this series, the bulk from 1965-66 are found in the Legislative Subject Files and in the National Commission on Constitutional Government Files.

Correspondents include state legislators from Missouri and other states; Richard H. Ichord, US Representative from Missouri; Stuart Symington, Edward V. Long, Thomas F. Eagleton, US Senators from Missouri; and James T. Blair, John M. Dalton, and Warren E. Hearnes, governors.

Container List

Location	Box	Folder	Contents
	9	6	Legislative, 1951-1955
	9	7	Personal, 1953-59
	9	8	Legislative, 1957-1958
	9	9	Legislative, 1959
	9	10	Legislative, January – May 1960
	9	11	Legislative, July – September 1960
	9	12	Legislative, October – December 1960
	9	13	Personal, 1960
	10	1	Legislative, January – September 1961
	10	2	Legislative, October – December 1961
	10	3	Personal, January – May 1961
	10	4	Personal, July – December 1961
	10	5	Legislative, January – April 1962
	10	6	Legislative, May – August 1962
	10	7	Legislative, September – December 1962
	10	8	Personal, 1962

10	9	Legislative, January – June 1963
10	10	Legislative, July – August 1963
10	11	Legislative, September 1963
10	12	Legislative, October – December 1963
10	13	Personal, 1963
11	1	Legislative, January – March 1964
11	2	Legislative, April – June 1964
11	3	Legislative, July – September 1964
11	4	Legislative, October – December 1964
11	5	Personal, 1964
11	6	Legislative, January 7–15, 1965
11	7	Legislative, January 18–28, 1965
11	8	Legislative, February – March 1965
11	9	Legislative, April 1965
11	10	Legislative, May 1965
11	11	Legislative, June – July 1965
11	12	Legislative, August – December 1965
11	13	Personal, 1965
12	1	Legislative, 1966
12	2	Personal, 1966
12	3	Legislative, January – July 1967
12	4	Legislative, August – December 1967
12	5	Personal, 1967
12	6	Legislative, January – August 1968
12	7	Legislative, September – December 1968
12	8	Personal, 1968
12	9	Legislative, January – July 1969
12	10	Legislative, August – December 1969
12	11	Personal, 1969
12	12	Legislative, January – June 1970
12	13	Legislative, July – December 1970
12	14	Personal, 1970
12	15	Legislative, 1971
12	16	Personal, 1971
12	17	Legislative, 1972
12	18	Personal, 1972
12	19	Personal, 1973
12	20	Personal, 1974

LEGISLATIVE SUBJECT FILES, 1947-1986

Extent: 2.8 cubic ft. (7 Hollinger boxes)

Arrangement: Alphabetical and thereunder chronological

Scope and Content

This series contains a mixture of correspondence, newspaper clippings, articles, and other ephemera on topics related to legislation or to legislators. (Also included are some commission and committee files.) Many files contain largely constituent correspondence. Reapportionment is the largest topic by far and includes correspondence leading up to the 1965 Special Session, covering how Missouri would pick a commission to reapportion the General Assembly. One folder of correspondence from Missouri House members on this topic is of particular note, as it relates their personal views on the subject. Other topics of interest include the controversy over moving the press corps from the House floor to the balcony; communist or socialist teaching at state universities; Lohman's Landing in Jefferson City; and cleaning and restoration of the Thomas Hart Benton murals in the capitol building.

Container List

Location	Box	Folder	Contents
	13	1	Acoustics in House Chamber, 1962-1964
	13	2	Appropriations, 1955-1963
	13	3	Attorney General, 1957-1959
	13	4	Aviation, no date
	13	5	Banking, 1957-1959
	13	6	Benton Murals (Cleaning and Restoration), 1959-1960
	13	7	Bills and Resolutions from Other States, 1963-1966
	13	8	Capitol Restoration Committee, 1965
	13	9	Centennial of 21 st General Assembly (Civil War), 1961
	13	10	Cities, 1957-1963
	13	11	Civil and Human Rights, 1959-1968
	13	12	Civil Defense, 1959
	13	13	Committee Assignments, 73 rd General Assembly, 1965-1966
	13	14	Communism and Socialism at Universities, 1963-1966
	13	15	Congress, 1960-1965
	14	1	Committee on Legislative Research, 1956-1963
	14	2	Computers, 1958-1959
	14	3	Delegates to National Democratic Convention, 1964

14	4	Democratic Candidate Questionnaires and Letters of Support, 1962-1966
14	5	Democratic Caucus, 73 rd General Assembly, 1964
14	6	Democratic Caucus, 74 th General Assembly, 1966
14	7	Election Contests, 1962-1963
14	8	Electric Roll Call, 1958
14	9	Evaluation of State Legislatures, 1971
14	10	Farmers, 1957-1959
14	11	Governor Dalton, 1961-1964
14	12	Governor Hearnes, 1964-1971
15	1	Highways and Traffic Safety, 1957-1963
15	2	House Seat Assignments, ca. 1960s
15	3	Impeachment (Virgil E. Poelker and William E. Robinson), 1962-1971
15	4	Inauguration, 1961-1964
15	5	Industrial Development, 1963
15	6	Insurance, 1968-1971
15	7	Joint Committee on Outdoor Recreational Resources, 1961-1962
15	8	Juvenile Justice, 1972
15	9	Labor and Unions, 1959-1963
15	10	Law Day (May 1) USA, 1961
15	11	Legislative Digest (Missouri Council of Churches), 1957, 1959
15	12	Legislative News (Missouri Association for Social Welfare), 1959-1961
15	13	Legislative Process, 1947, 1961-1972
16	1	Legislator's Compensation, 1966
16	2	Lincoln Day, 1967
16	3	Lincoln University, ca. 1956 – 1972
16	4	Lohman's Landing, 1968-1969
16	5	Map of House of Representatives, 73 rd General Assembly, 1965-1966
16	6	Memorial Services, 1961-1971
16	7	Mental Health, 1956-1963
16	8	Missouri Election and Legislative Issues Handbook, 1964-1965
16	9	Missouri Public Expenditure Survey, 1955-1964
16	10	Missouri Trade Mission to Europe, April 27 – May 17, 1964
16	11	News Releases, 1963-1966
16	12	Opening Session Procedure, 1957-1965

16	13	Parking, 1961-1964
16	14	Peace Officers, 1963
16	15	Penitentiary and Prison Guards, 1955-1957
16	16	Press and Radio, 1963-1969
16	17	Press Controversy, 1963
16	18	Probation and Parole, no date
16	19	Purchasing Committee, 1961-1963
16	20	RCA Property Tax Dispute, 1969-1970
17	1	Reapportionment, Articles, 1965-1967
17	2	Reapportionment, Bills and Resolutions, 1963-1965
17	3	Reapportionment, Congressional Record, 1963-1965
17	4	Reapportionment, Correspondence, February 1963 – January 18, 1965
17	5	Reapportionment, Correspondence, January 19–28, 1965
17	6	Reapportionment, Correspondence, February 1965
17	7	Reapportionment, Correspondence, March 1965
17	8	Reapportionment, Correspondence, April – June 1965
17	9	Reapportionment, Correspondence, July 1965 – March 1966
17	10	Reapportionment, Maps, ca. 1965-1966
17	11	Reapportionment, Missouri Constitutional Amendment No. 3, August 17, 1965
17	12	Reapportionment, Missouri Constitutional Amendment No. 3, January 14, 1966
17	13	Reapportionment, Missouri Court Cases, 1964-1965
18	1	Reapportionment, Newspaper Clippings, 1963-1965
18	2	Reapportionment, Notes, ca. 1963
18	3	Reapportionment, Special Session, 1965
18	4	Reapportionment, Statements, 1965
18	5	Reapportionment, States, Overall, 1965
18	6	Reapportionment, States, Alabama – Arkansas, 1964-1965
18	7	Reapportionment, States, California, 1965
18	8	Reapportionment, States, Colorado – Georgia, 1965
18	9	Reapportionment, States, Illinois – Montana, 1964-1965
18	10	Reapportionment, States, Nebraska – South Dakota, 1965
18	11	Reapportionment, States, Texas – Wisconsin, 1965
18	12	Reapportionment, Views of Missouri House Members, August – September 1965
18	13	Rest Homes, 1959
18	14	Retirement, 1961-1963
18	15	Rules, 1961-1963
19	1	Schools and Colleges, 1957-1971

19	2	Speaker's Awards, 1963
19	3	Speaker's Awards, 1965
19	4	State Reorganization "Little Hoover" Commission, 1955-1964
19	5	Statute Revision, ca. 1959
19	6	Taxation, 1956-1959
19	7	Taxation, January – March 1961
19	8	Taxation, April 1961 – 1963
19	9	Toll Roads, 1966-1967
19	10	U.S. Constitution Bicentennial Commission of Missouri, 1986
19	11	USS Saratoga Cruise, August 23-27, 1965
19	12	Veterans' Bonus, 1958-1966
19	13	Welfare and Pensions for the Blind, 1956-1963

MISSOURI-NEW YORK WORLD'S FAIR COMMISSION FILES, 1962-1966

Extent: 0.4 cubic ft. (1 Hollinger box)

Arrangement: Alphabetical and thereunder chronological

Scope and Content

This series contains records concerning the Missouri Pavilion at the New York World's Fair of 1964-1965. Graham was a member and vice-chairman of the commission, which was appointed by Governor John M. Dalton on April 11, 1962. Records include Missouri agreements, bills, and resolutions; correspondence to and from the commission; minutes and memorandum of the commission; final report of the commission; financial records; invitation to official opening; preliminary reports of leased concessions; photographs of groundbreaking and construction of Missouri Pavilion, of Universal Match exhibit, and of proposed McDonnell exhibit; printed articles, brochures, publications, and newsletters; preliminary design proposals from Kivett and Myers, Midwest Design Center, and Displayers, Inc.; and public relations program for the Missouri Pavilion.

Photos of the commission members and the Missouri delegation are found in the Scrapbook Material. Also see Record Group 402 for more records on the Missouri-New York World's Fair.

Container List

Location	Box	Folder	Contents
	20	1	Agreements, Bills, and Resolutions, 1962-1965
	20	2	Correspondence, 1962-1966
	20	3	Final Report, 1966
	20	4	Financial Records, 1964-1966
	20	5	Invitations, 1964-1965
	20	6	Leased Concessions, 1964
	20	7	Minutes and Memos, 1962-1965
	20	8	Missouri Pavilion Floor Plan, 1963
	20	9	Photographs, 1963
	20	10	Printed Material, 1962-1965
	20	11	Proposals, 1962-1965
	20	12	Public Relations Program, 1963

NATIONAL COMMISSION ON CONSTITUTIONAL GOVERNMENT FILES, 1954-1967

Extent: 2.0 cubic ft. (5 Hollinger boxes)

Arrangement: Alphabetical and thereunder chronological

Scope and Content

This series contains a wide range of material on the subject of reapportionment, including publications, subject files, progress reports, and correspondence of the National Commission on Constitutional Government (1964-1965). They include the files of George R. Prentice, a former newspaper correspondent from Tallahassee, Florida, who was named the first executive director of the commission in 1964. He was also director of the Florida Commission on Constitutional Government, founded in 1961, with himself as director and chairman as former governor and then state supreme court justice Millard Caldwell. When Prentice was fired for financial mismanagement in late 1964, Graham became his successor, apparently inheriting the files of Prentice, which included publications of state's rights organizations and of anti-Civil Rights correspondence.

Container List

Location	Box	Folder	Contents
	21	1	Apportionment Binder (ca. 1960s), A – D
	21	2	Apportionment Binder, E – H101
	21	3	Apportionment Binder, H102 – H145
	21	4	Apportionment Binder, H146 – I
	21	5	Apportionment Binder, Additions (1)
	21	6	Apportionment Binder, Additions (2)
	21	7	Articles, 1962-1965
	21	8	Biographical Sketches, ca. 1963-1964
	21	9	Board of Directors Meeting, September 18, 1964
	21	10	Booklet (no title), ca. 1964
	21	11	Booklet “The Case for Constitutional Government,” ca. 1964
	21	12	Booklet “Constitutionally Speaking...” (no date)
	21	13	Booklet “Erosion of Constitutional Government,” ca. 1964
	21	14	Booklet “Missouri Legislative Reapportionment: the Case for the Present System” (Missouri State Chamber of Commerce), 1963
	21	15	Bylaws, 1964
	21	16	Campaign Kit, ca. 1964
	21	17	Chamber of Commerce (States), 1964

21	18	Chamber of Commerce (U.S.), 1964
22	1	Charter, 1963
22	2	Civil Rights Bill Correspondence (Florida Commission—Prentice), 1963-1964
22	3	Committee for Government of the People (including “The Reapportionment Issues Book: A Discussion by Leading Authorities of the Arguments for the Dirksen Reapportionment Amendment”), 1966
22	4	Correspondence (Prentice), December 1962 – February 1963
22	5	Correspondence (Prentice), March – September 1963
22	6	Correspondence (Prentice), October – December 1963
22	7	Correspondence (Prentice), January 1964
22	8	Correspondence (Prentice), February – September 1964
22	9	Correspondence (Graham), October 1963 – June 1964
22	10	Correspondence (Graham), July – August 1964
22	11	Correspondence (Graham), September – December 1964
22	12	Correspondence (Graham), January 1965
22	13	Correspondence (Graham), February 1965
22	14	Correspondence (Graham), March 1965 – March 1967
23	1	Council for Statehood (Open Letters #1 – 31, 37) (from files of George Prentice), ca. 1960s
23	2	Council of State Governments, 1961-1965
23	3	Dirksen-Mansfield Rider, 1964-1965
23	4	Dual Sovereignty Meeting, March 8-9, 1963
23	5	Dual Sovereignty (Miscellaneous), 1962-1963
23	6	Dual Sovereignty (Manuscripts), ca. 1963-1964
23	7	Editorials (Printed), 1962-1966
23	8	Farm Bureau Federation, 1964
23	9	Financial Records, 1964-1965
23	10	Florida Commission (from files of George Prentice), 1963-1964
23	11	Form Letters, 1964-1965
23	12	Fund-Raising Information, 1964
23	13	General Assembly of the States, December 6, 1962
24	1	Key Man Program, 1964
24	2	Legislation, 1963-1965
24	3	Letter to Society Editors, ca. 1964
24	4	Litigation and Opinions, 1961-1965
24	5	Logo, ca. 1964
24	6	National Legislative Conference, 1962-1963

24	7	News Releases, 1963
24	8	News Releases, 1964-1965
24	9	Newspaper Clippings, 1962-1965
24	10	Objectors, 1964
24	11	Organization, 1964-1965
24	12	Organized Labor, 1964
24	13	Photographs (of commission members), ca. 1963-1964
24	14	Prentice, George R., 1963-1965
24	15	Press (Alabama – Iowa), 1963
24	16	Press (Kansas – Montana), 1963
25	1	Press (Nebraska – South Dakota), 1963
25	2	Press (Tennessee – Wyoming), 1963
25	3	Press Associations, 1962-1963
25	4	Radio Stations, ca. 1964
25	5	Resolution Scoreboards, 1963
25	6	Speech Material, ca. 1964
25	7	Statements and Speeches, 1962-1965
25	8	Statements Before Congress (A – G), 1964-1965
25	9	Statements Before Congress (I – T), 1964-1965
25	10	States (Background Information), 1954-1964
25	11	States (Correspondence), 1963-1964
25	12	Supreme Court Cases, 1963-1964
25	13	Telegrams and Night Letters, 1964
25	14	Tuck Bill, 1964

NATIONAL LEGISLATIVE CONFERENCE FILES, 1961-1972

Extent: 0.8 cubic ft. (2 Hollinger boxes)

Arrangement: Alphabetical and thereunder chronological

Scope and Content

This series contains records relating to Graham's involvement in the National Legislative Conference. Graham was a member of the Federal-State Relations Committee, Special Committee on Future Role of the National Legislative Conference, and Legislative Rules. Much of the material is closely related to reapportionment, as a number of executive committee members of the National Legislative Conference were active in the National Commission on Constitutional Government. Graham was vice president of the conference in 1965-66 and president from 1966-7.

Container List

Location	Box	Folder	Contents
	26	1	Annual Meeting (Proceedings), September 18-21, 1962
	26	2	Annual Meeting (Program and Resolution), August 19-23, 1963
	26	3	Annual Meeting (Attendance, Program, Proceedings), September 22-25, 1964
	26	4	Annual Meeting (Preliminary Program), August 11-13, 1965
	26	5	Booklet "Amending the Constitution to Strengthen the States in the Federal System," December 6, 1962 (printed June 1963)
	26	6	Committee on Federal-State Relations, 1961-1965
	26	7	Committee on Federal-State Relations, 1966-1971
	26	8	Committee on Legislative Rules, 1963-1967
	26	9	Committee on Liaison with Other Research Organizations, 1966-1967
	26	10	Correspondence, 1962-1963
	26	11	Correspondence, 1964-1965
	26	12	Correspondence, 1966
	27	1	Correspondence, 1967-1972
	27	2	Council of State Governments, 1963-1967
	27	3	Executive Committee, 1961-1967
	27	4	Executive Committee Meeting, April 27, 1969
	27	5	General Assembly of States, 1962-1964
	27	6	Historical Sketches, 1963-1968

27	7	Legislative Research Checklist, 1965-1966
27	8	Map of Committee Memberships, 1965-1966
27	9	Miscellaneous Publications (including address made by Graham as president on September 27, 1967), 1966-1970
27	10	National Conference of State Legislative Leaders, 1960-1966
27	11	National Society of State Legislators, 1966-1967
27	12	News Releases re: Graham, 1965-1967
27	13	Nominating Committee, 1964-1965
27	14	Special Committee on Future Role of National Legislative Conference, 1968-1969
27	15	State Government News, 1965-1967
27	16	Task Force on Commerce and Transportation, 1970-1971
27	17	Workshop Agenda Committee, 1963-1966

SCRAPBOOK MATERIAL, 1949-1987

Extent: 0.8 cubic ft. (2 Hollinger boxes)

Arrangement: Alphabetical and thereunder chronological

Scope and Content

This series contains materials designated for scrapbooks, even though most were never actually placed in such. They include articles, awards, biographical information, and newspaper clippings (bulk 1965-66) of his legislative career. Photographs (1949-72), some of which are undated and unidentified, include inaugurations, posed shots for publication, oaths of office, speeches, bill signings, special events, and dedications.

Container List

Location	Box	Folder	Contents
	28	1	Articles, 1961-1966
	28	2	Awards and Certificates, 1961-1965
	28	3	Biographical Information, 1954-1965
	28	4	Invitations, 1958-1987
	28	5	Loose Photos, no date
	28	6	Loose Photos, 1949-1972
	28	7	Newspaper Clippings, no date
	28	8	Newspaper Clippings, 1952-1956
	28	9	Newspaper Clippings, 1957
	28	10	Newspaper Clippings, 1958
	28	11	Newspaper Clippings, 1959
	28	12	Newspaper Clippings, 1960
	28	13	Newspaper Clippings, 1961
	28	14	Newspaper Clippings, 1962
	28	15	Newspaper Clippings, 1963
	28	16	Newspaper Clippings, 1964
	28	17	Newspaper Clippings, January 1-9, 1965
	28	18	Newspaper Clippings, January 12 – August 15, 1965
	29	1	Newspaper Clippings, January 5-14, 1966
	29	2	Newspaper Clippings, January 15 – May 29, 1966
	29	3	Newspaper Clippings, July 8 – October 31, 1966
	29	4	Newspaper Clippings, November 1 – December 11, 1966
	29	5	Newspaper Clippings, 1967-1971
	29	6	Poems (no authors), no date
	29	7	Political Cartoons, 1963-1966

29	8	Programs, 1962-1976
29	9	Scrapbook Photos, January 1961
29	10	Scrapbook Photos, 1949-1952
29	11	Scrapbook Photos, May 1961 – June 1962
29	12	Scrapbook Photos, 1963
29	13	Scrapbook Photos, 1964
29	14	Scrapbook Photos, January 1965
29	15	Scrapbook Photos, March – October 1965
29	16	Scrapbook Photos, 1966

SPEECHES, 1958-1977

Extent: 0.4 cubic ft. (1 Hollinger box)

Arrangement: Chronological

Scope and Content

This series contains remarks, statements, addresses, and speeches made before various assemblies. Because Graham usually spoke extemporaneously, the number of speeches transcribed or written out beforehand are relatively few. Some of Graham's speeches on reapportionment are found in the files of the National Commission on Constitutional Government.

Container List

Location	Box	Folder	Contents
	30	1	Speech Material, ca. 1963-1966
	30	2	Undated Speeches
	30	3	Conference on Legislative Procedures (Education), December 2, 1958
	30	4	First Baptist Church, Columbia, May 12, 1960
	30	5	Sunday School Lesson (Responsibility to Government), June 19, 1960
	30	6	Missouri School Boards Association, October 10, 1960
	30	7	Missouri Community Betterment Workshop, May 14, 1963
	30	8	Missouri State Chamber of Commerce, November 22, 1963
	30	9	Missouri Schools Administrators' Association, January 20, 1964
	30	10	Opening of 73 rd General Assembly, January 6, 1965
	30	11	Inauguration, January 11, 1965
	30	12	Congressional Hearings (Reapportionment), March 5, 1965
	30	13	Associated Industries, March 29, 1965
	30	14	Against Governor's Succession, April 2, 1965
	30	15	St. Louis Law Day (Reapportionment), May 1, 1965
	30	16	Accomplishments of 73 rd General Assembly, July 26, 1965
	30	17	For Amendment #3 (House Plan for Reapportionment), August 4, 1965

30	18	Against Amendment #1 (Governor's Succession), August 12, 1965
30	19	Missouri Broadcasting Association (Reapportionment), November 6, 1965
30	20	South Central Business Association (Reapportionment), November 30, 1965
30	21	Jefferson City Rotary Club, February 5, 1968
30	22	Trucker's Association, November 6, 1969
30	23	Cole County Sesquicentennial (Lohman's Landing), May 8, 1971
30	24	Missouri State Chamber of Commerce, November 29, 1977

ADDITIONS (BIOGRAPHICAL), 1944-1999

Extent: 0.1 cubic foot (1 partial Hollinger box)

Arrangement: Chronological

Scope and Content

This series contains records prior to and following Graham's legislative career as well as a personal letter addressed to his wife. Included are Graham's Army Air Forces service related records, his license to practice law in the state of Missouri, and Courtesy Resolutions honoring his service in the Missouri House of Representatives. A letter from First Lady of Missouri, Jerry Dalton to Thomas D. Graham's wife, Christine (Wood) Graham is also included.

Container List

Location	Box	Folder	Contents
	30	loose	Army Air Forces Officer Candidate School Yearbook, 1944
	30	25	Army Air Forces Property Receipts, 1944-1945
	30	26	Army Air Forces Service and post-service records, 1944-1948 and undated
	31	3	Missouri Attorney License, August 13, 1949 (OVERSIZE)
	30	27	Jerry Dalton letter to Christine Wood Graham, January 2, 1963
	31	4	Courtesy Resolutions, 1972 and 1999 (OVERSIZE)