

Missouri State Archives

Finding Aid RG 552.32

Legislator Papers

Annette Morgan, 1980–1996

Abstract: Records from Annette Morgan relating to her work with education legislation and reform, and her involvement in state and national education committees. Included are reports, meeting agendas and minutes, notes, speeches, news releases and clippings, correspondence, program and legislative information from other states, constituency letters, newsletters, working papers, journal articles and printed materials.

Extent: 5.2 cubic ft. (13 Hollinger boxes).

Record Description: Papers, mini cassette tape.

Alternative Formats: None.

Location: Missouri State Archives.

Administrative Information

Access Restrictions: No special restrictions.

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Historical and Biographical Notes

Annette Nobel Morgan was born Aug. 31, 1938, in Kennett, Mo. to John and Alletha Bradley Noble. She earned a Bachelor of Arts from University of Missouri–Columbia and a Master’s Degree from the University of Missouri–Kansas City. She married William B. Morgan in 1961. They had two children, a son and a daughter.

Annette Morgan was first elected to the Missouri House of Representatives from District 29 in 1980. She was elected from District 41 in 1982 and served as its representative until 1992. In 1992, she was elected to serve from District 39, which she did for two terms, 1993–1996.

An adult educator by profession, she was very active in education issues and served on several national education-related committees, including Governor Kean’s (NJ) Teacher Renaissance Working Party of the Education Commission of the States, and the National Advisory Board of Parents as Teachers. Morgan chaired the House Elementary and Secondary Education Committee from 1985 through her final term. Because of her role as chair of this committee, she was appointed co-chair of joint committees and task forces focused on education reform. Other committees that she served on during her legislative career were Appropriations–Education and Public Safety; Rules, Joint Rules, Bills Perfected and Printed; Election; Property Equalization and Classification; Urban Affairs; and Legislative Research. Morgan was a Democrat and active in Democratic campaigns.

Annette Morgan passed away on Dec. 18, 2001.

Timeline

Year	Event
1938	Born Annette Nobel on August 31.
1980–1982	Elected to Missouri House of Representatives for District 29
1982–1992	Elected to Missouri House of Representatives for District 41
1992–1996	Elected to Missouri House of Representatives for District 39
1985–1996	Chaired the House Elementary and Secondary Education Committee
2001	Died December 18

Additional Descriptive Information

Bibliography

“Honoring the Memory of the Honorable Annette Morgan, Former Missouri State Representative.” *Congressional Record (Bound Edition)*. v. 147, part 20. US Government Publishing Office: 2001. Accessed Jan. 9, 2024.
<https://www.govinfo.gov/content/pkg/CRECB-2001-pt20/html/CRECB-2001-pt20-Pg27993.htm>

Related Material

Annette Noble Morgan, Will Sarvis, 04 September 1996 at her home in Kansas City, Missouri, Transcript, The Oral History Program of the State Historical Society of Missouri, Politics in Missouri Oral History Project. Accessed Jan. 9, 2024.
<https://digital.shsmo.org/digital/collection/ohc/id/540/rec/1>

Series

The records are organized into the following series:

Children at Risk – Senate Bill 740, 1989–1990
Excellence in Education Act, 1984–1992
Miscellaneous Education Materials, 1984–1996
Outstanding Schools Act, 1991–1996
Parents as Teachers, 1984–1990
Teacher Renaissance Working Party, 1985–1986
Two-thirds Majority Vote, 1984–1988

Children at Risk in Education – SB 740, 1989–1990

Extent: 0.1 cubic ft.

Arrangement: Alphabetical

Scope and Content

Senate Bill 740, which was sponsored in the House by Morgan, made numerous changes in the law relating to public schools, school programs and services. Some of the provisions included making college credit available for students still in high school, Braille instruction for all eligible students, the creation of a drug-free schools program, and service to handicapped 3–4 year old children in compliance with the federal preschool grant program. Morgan was outspoken in support of the bill, and there was controversy over an anti-abortion amendment that was tacked onto the bill late in the session. The amendment failed approval.

This series contains constituent letters, correspondence, news clippings and articles, bill summaries, and an audio tape made by Morgan of her thoughts and reflections on the passing of the bill.

Container List

Box	Folder	Contents	Date
11	6–7	Constituency Letters	1990
11	8	Correspondence, Outgoing	1990
11	9	Miscellaneous Papers	1990
11	10	News Clippings & Articles	1989–1990
		Audio Tape: Thoughts on the Passage of Senate Bill 740	

Excellence in Education Act, 1984–1992

Extent: 1.6 cubic ft. (4 Hollinger boxes)

Arrangement: Alphabetical

Scope and Content

A 1983 report from the National Commission on Excellence entitled “A Nation at Risk” centered on the mediocrity of education in the nation. After this report became widely publicized, education reform was foremost in the minds of many state legislatures, and Missouri was no exception. Morgan was appointed to co-chair a joint committee for a pilot project sponsored by the Education Commission of the State and the National Conference of State Legislature and partially funded by a Danforth Foundation Grant. The committee held seminar-style meetings to receive information from the best education experts in the country. The committee addressed four broad topics: testing, incentives for excellence in teaching and schools, teacher preparation, and school finance. Bills were formulated and presented in both houses. House Bill 463, the Excellence in Education Act, was signed into law by Gov. John Ashcroft on May 23, 1985.

This series contains reports, working papers, correspondence, meeting agendas and minutes, notes, speeches, programs from other states, grant manuals, project descriptions and news releases. The majority of the materials relate to the implementation of the Excellence in Education Act rather than its development.

Container List

Box	Folder	Contents	Date
1	1	Advisory Committee on the Evaluation of the Excellence in Education Act	1988–1989
1	2	Alternatives to Standardized Testing for Student Assessment	1992
1	3	Assessing the Equity of Missouri’s School Finance System (excerpt)	1987
1	4–5	Career Ladder	1983–1990
1	6	Career Ladder, HB 1522	1990
1	7	Career Ladder, An Initial Study of Missouri’s Career Ladder Program	1987
1	8	Constituency Correspondence	1988
1	9	Core Competencies and Key Skills for Missouri Schools, DESE	January 1986
1	10	Correspondence	1985–1987
2	1–2	Educational Indicators	1985–1988

Box	Folder	Contents	Date
2	3	Implementation of the Excellence in Education Act	1986–1988
2	4	Incentives Advisory Committee/Correspondence	1985–1991
2	5	Incentives Advisory Committee/Meeting Agendas and Minutes	1985–1987
2	6	Incentives Advisory Committee/Out of State Grant Programs	1985
2	7	Incentives Advisory Committee/Worksheets, Discussion Topics, General Information	1985–1988
3	1	The Incentives for School Excellence Program/Applicant's Guide	1987–1988
3	2	The Incentives for School Excellence Program/Approved Projects	1989–1991
3	3–4	The Incentives for School Excellence Program/Correspondence, Incoming	1991
3	5	The Incentives for School Excellence Program/Correspondence, Outgoing	1991
3	6	The Incentives for School Excellence Program/Grants to Improve Schools and Teaching Practices and Procedures Manuals (Drafts)	1985
3	7	The Incentives for School Excellence Program/News Releases	1985–1986
3	8	The Incentives for School Excellence Program/Notes	1991
3	9	The Incentives for School Excellence Program/Program Guidelines, Application, and Administrative Manual	1986
3	10–11	The Incentives for School Excellence Program/Project Descriptions	1986–1991

Box	Folder	Contents	Date
3	12	Minimum Salary	1985–1987
4	1	Missouri School Improvement Program	1990
4	2	Performance Based Evaluation Committee	1985–1986
4	3	Reports of the House Interim Committee on Public School Choice and Professional Standards and Practices Boards for Education	December 1989
4	4	Reports	1984–1990
4	5	Rules, Regulations, and Guidelines	1985–1986
4	6	Speeches	1985–1987
4	7	Summary of the Excellence in Education Act of 1985	
4	8	Teacher Education	1985–1987
4	9	Teacher Education/Joint Committee on Education Meeting	Nov. 12–14, 1985
4	10	Testing	1984–1991

Miscellaneous Education Materials, 1984–1996

Extent: 1 cubic ft. (2 Hollinger boxes and 1 partial)

Arrangement: Alphabetical

Scope and Content

This series consists of a variety of resource materials concerning education and education reform in Missouri and the nation. Included are reports, studies, committee materials, speeches, journal articles, seminar materials, and printed materials from such entities as the U.S. Department of Education, American Educational Research Association, Education Writers Association, Education Commission of the States, and the Missouri State Board of Education.

Container List

Box	Folder	Contents	Date
11	11	Assessing K–12 Educational Performance in Missouri and the Nation – David W. Grissmer	1996
11	12	The Business Roundtable Missouri Baseline Analysis	1992
11	13	Caring Communities	1992, 1995
11	14	Caring Communities Seminar	Feb. 13, 1995
12	1–2	Danforth Seminar for State Legislators	Feb. 25–28, 1988
12	3	Education Speeches	
12	4	HB 757, Kansas City District Tax	1987
12	5	House Elementary and Secondary Education Committee	Jan. 19, 1993
12	6	Joint Committee on Education Reports	1984–1993
12	7	Joint Committee on Education/Seminar Presentations	Sept. 13–14, 1984
12	8–9	Legislative Oversight Seminar, Columbia, South Carolina	July 10–1, 1986
12	10	Missourians Prepared – Success for Every Student	1990–1993
13	1–5	Printed Materials Re: Education	1986–1994

Box	Folder	Contents	Date
13	6-7	Printed Materials Re: Education/ Consortium for Policy Research in Education	1991-1993
13	8	Reaching for Excellence: An Action Plan for Educational Reform in Missouri	1984
13	9	World Class Schools for Missouri	1992

Outstanding Schools Act, 1991–1996

Extent: 2.1 cubic ft. (5 Hollinger boxes and 1 partial)

Arrangement: Alphabetical

Scope and Content

After Cole County Circuit Court Judge Byron Kinder ruled the existing school foundation formula to be unconstitutional in 1992, a Joint Education Finance Task Force was appointed by Senate President *Pro Tem* James Mathewson and House Speaker Bob Griffin to propose a new formula for consideration by the General Assembly. Representative Morgan, the House Education Committee Chair, was selected to co-chair the task force along with Senate Education Committee Chair Harold Caskey. The objective of the Task Force was to develop a new formula that would distribute state money to all districts in the state in an equitable manner. The task force was funded by the Danforth Foundation and the Civil Council of Greater Kansas City, and recruited two nationally recognized education funding experts to help develop the new formula. Senate Bill 380, known as the Outstanding Schools Act, was passed by the General Assembly on the final day of session and signed into law by Gov. Mel Carnahan on May 27, 1993. This bill provided a new foundation formula and additional state funding for education. It also provided for education reforms such as challenging statewide performance standards for students and an assessment system to measure the degree with which students met the performance standards; smaller class sizes; early childhood development programs; vocational education improvements; and more teacher training.

This series contains materials relating to the development and implementation of the Outstanding Schools Act. Included are reports, correspondence, formula runs, meeting agendas and notes, news releases, printed materials, bill versions, court decisions, information from other states, and funding reports.

Box 7, folders 1–2 Odden, Allen – Consultant restricted due to Social Security number.

Container List

Box	Folder	Contents	Date
5	1	Academic Performance Standards for Missouri Schools (Draft)	1994
5	2	Checklist for Implementation of Outstanding Schools Act	1993–1994
5	3	Constituency Letters	1993
5	4	Consulting Fees	1993
5	5	Correspondence, Incoming	1991–1994
5	6	Correspondence, Outgoing	1992–1993

Box	Folder	Contents	Date
5	7	The Design of a New Finance System for the State of Missouri, Final Report	1993
5	8	Educational Developmental Project	1993–1994
5	9	Formula Runs	1993
6	1–2	Formula Runs	1993
6	3	Funding for Task Force Study	1992–1993
6	4	Hornbeck, David – Consultant	1992–1993
6	5	Kentucky Law	1993
6	6	Missouri Curriculum Frameworks Model	1993–1994
6	7	Missouri National Education Association	1992–1993
6	8	Missourian for Academic Excellence	1994
6	9	New Partners, New Purposes Conferences	Sept. 26–28, 1993
6	10	New Standards Project	1993
6	11	New Vision Act	1993
6	12	New York – A New Compact for Learning	1992
6	13	News Releases	1993
7	1–2	Odden, Allan – Consultant (Restricted)	1992–1993
7	3	Outcome-based Education	1993
7	4	Outcome-based Education/Hawaii Foundation Program	1985
7	5	Performance Commission/Ad Hoc Review Committees Dissenting Report	1994–1995
7	6-7	Performance Commission/Correspondence	1993–1995
7	8	Performance Commission Meeting Agendas and Notes	1993
8	1–2	Performance Commission/Meeting Agendas and Notes	1993–1995
8	3	Performance Commission/Participants	No date

Box	Folder	Contents	Date
8	4	A Primer to the Outstanding Schools Act	1994
8	5-7	Printed Materials Re: Performance Standards	1991-1994
9	1-2	Printed Materials Re: Performance Standards	1995-1996
9	3	Reforming Education	1991-1993
9	4	SB 380/Amendments Offered	1993
9	5-7	SB 380/Bill Versions and Drafts	1996
9	8	SB 380/Comparison of House and Senate Versions of Formula	1993
9	9	SB 380/Implementation	1994
9	10	SB 380/Notes	
9	11	SB 380/Summaries	1993
9	12	SB 380/Talking Points	1993
9	13	SB 380/Witnesses	1993
10	1	School-Centered Decision Making	1991-1993
10	2	School Funding Court Decision	1992
10	3	School Funding Court Decision/Summaries and Analysis	1993
10	4	The Secretary's Conference on Improving Assessment in Mathematics and Science Education	Sept. 20-21, 1993
10	5	State Auditor Margaret Kelly Re: Hancock Ceiling	1993
10	6	Task Force on Education Report to the Speaker	Jan. 10, 1994

Parents as Teachers, 1984–1990

Extent: 0.2 cubic ft.

Arrangement: Alphabetical

Scope and Content

The Missouri Department of Elementary and Secondary Education, in cooperation with the Danforth Foundation of St. Louis, implemented the new Parents as Teachers pilot project in four school districts in 1981. Independent evaluation of the project from 1981–1984 indicated the program was a success in terms of student achievement and parental satisfaction. In 1982, a Commissioner’s Committee on Parents as Teachers was formed to promote parental involvement in education. This committee supported the enactment of SB 658, the Early Childhood Development Act of 1984, which authorized funding to Missouri school districts for preschool screening, parent education, and programs for preschoolers with developmental delays. The 83rd General Assembly appropriated funds for school to offer voluntary Parents as Teachers services, which first began statewide in 1985–1986. Morgan was appointed to the Commissioner’s Committee in 1985. A National Parents as Teacher Center was established in December of 1986 in cooperation with the University of Missouri–St. Louis. In March 1987 a Parents as Teachers National Advisory Board was appointed with Morgan among its members.

This series contains materials generated by Morgan’s involvement in the Commissioner’s Committee on Parents and Teachers and the Parents as Teachers National Advisory Board. Included are reports, newsletters, promotional materials, news articles and releases, speeches, and correspondence.

Container List

Box	Folder	Contents	Date
10	11	Commissioner’s Committee on Parents as Teachers	1984–1985
10	12	Correspondence	1985–1989
10	13–14	Printed Material	1984–1990
10	15	Senate Bill 658	1984
10	16	Parents as Teachers National Advisory Board/Correspondence	No date

Teacher Renaissance Working Party, 1985–1986

Extent: 0.1 cubic ft. (1 partial Hollinger box)

Arrangement: Alphabetical

Scope and Content

The Education Commission of the States was formed in 1965 as a nonprofit, nationwide compact formed to help governors, state legislators and others develop policies to improve the quality of education. In September 1985, Gov. Thomas H. Kean of New Jersey, the 1985–1986 chair of this commission, appointed 20 nationally recognized political leaders, educators, and business leaders to a Teacher Renaissance Working Party. Morgan was one of these appointees. The working party was created to strengthen and encourage teachers as professionals and to include their ideas and suggestions in formulating education reforms.

This series represents Morgan's involvement with the Teacher Renaissance Working Party. Included are a briefing book, correspondence, speeches, articles, news releases, and working papers.

Container List

Box	Folder	Contents	Date
11	1	Briefing Book	April 2–3, 1986
11	2	Correspondence	1985
11	3	Miscellaneous Materials	1985–1986
11	4	News Releases	1985
11	5	Working Papers	1985–1986

Two-Thirds Majority Vote, 1984–1988

Extent: 0.1 cubic ft.

Arrangement: Alphabetical

Scope and Content

The issue of passing bonds to finance public improvements by a four-sevenths majority rather than the long-standing two-thirds majority was brought up in the legislature for five years before finally being approved and sent to the voters. Morgan sponsored a bill version in the House every year from 1984 until 1988 when the legislature agreed to place the issue on the ballot. Missouri voters ultimately approved the measure.

This series includes materials relating to the efforts to get the four-seventh bill passed in the legislature, such as bill versions, correspondence, reports, witness lists, statements of support, a survey, news articles and news releases.

Container List

Box	Folder	Contents	Date
10	7	Two-Thirds Majority Vote Legislation	1984–1988
10	8	Two-Thirds Majority Vote Legislation/Correspondence	January 1986–May 1988
10	9	Two-Thirds Majority Vote Legislation/Miscellaneous Materials	1986–1988
10	10	Two-Thirds Majority Vote Legislation/News Articles and News Releases	1986–1989