



RULES OF
Department of Public Safety
Division 45—Missouri Gaming Commission
Chapter 15—Exclusion of Person

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TITLE 11 – DEPARTMENT OF PUBLIC SAFETY
Division 45 – Missouri Gaming Commission
Chapter 15 – Exclusion of Person

11 CSR 45-15.010 Duty to Exclude

PURPOSE: This rule establishes the requirement to exclude certain people from gaming and sports wagering.

(1) No excluded person shall be permitted entry into any portion of an excursion gambling boat. When a person is placed on the exclusion list by the commission, this person shall be prohibited from contact of any kind with any Missouri excursion gambling boat's gaming operation unless and until a determination is made by the commission or a court to the contrary. It shall be the duty of the Class B licensee and its employees to exclude or eject from the excursion gambling boat any excluded person when the licensee or employee knows or reasonably should know of the presence of the excluded person.

(2) No excluded person shall be permitted to participate in sports wagering in the state of Missouri. When a person is placed on the exclusion list by the commission, this person shall be prohibited from contact of any kind with any Retail or Mobile licensee, except to close his or her account(s), or other reasons approved by the commission, unless and until a determination is made by the commission or a court to the contrary. Any unsettled sports wagers shall be voided and those wagers and any remaining funds due to the excluded person shall be refunded to the excluded person. It shall be the duty of the licensee and its employees to exclude any excluded person from participating in sports wagering when the Retail or Mobile licensee or its employee knows or reasonably should know the person is an excluded person.

AUTHORITY: section 39(g) of Article III, Mo. Const., section 313.004, RSMo 2016, and sections 313.800 and 313.805, RSMo Supp. 2025. Emergency rule filed Sept. 1, 1993, effective Sept. 20, 1993, expired Jan. 17, 1994. Emergency rule filed Jan. 5, 1994, effective Jan. 18, 1994, expired Jan. 30, 1994. Original rule filed Sept. 1, 1993, effective Jan. 31, 1994. Amended: Filed May 13, 1998, effective Oct. 30, 1998. Amended: Filed May 14, 2025, effective Nov. 30, 2025.*

**Original authority: 313.004, RSMo 1993, amended 1994, 2014; 313.800, RSMo 1991, amended 1993, 1994, 2005, 2014, 2016, 2021, 2022; and 313.805, RSMo 1991, amended 1993, 1994, 2000, 2008, 2010, 2021, 2022.*

11 CSR 45-15.020 Distribution and Availability of Exclusion List

PURPOSE: This rule establishes procedures for distributing the exclusion list.

(1) The commission shall maintain a list of persons to be ejected or excluded from excursion gambling boats and sports wagering. The list shall be distributed to each Class B licensee and each Retail or Mobile licensee, which shall acknowledge receipt of the list in writing. In addition, the Class B licensee shall notify the excluded person by certified mail that he or she is no longer welcome on the premises of the excursion gambling boat and, if discovered on the premises, after the Class B licensee has removed the excluded person from the excursion gambling boat, the licensee will

contact local authorities to request that the person be arrested for trespassing and shall report the incident to the county prosecutor and request charges be filed under section 569.140, RSMo, for criminal trespassing, a Class B misdemeanor. The list may also be distributed to law enforcement agencies. The following information, to the extent known, shall be provided for each excluded person:

- (A) The full name and all known aliases, and date of birth;
- (B) A physical description;
- (C) The effective date the person's name was placed on the list;
- (D) A photograph, if available;
- (E) The person's occupation and current home and business address; and
- (F) Other information as deemed necessary by the commission.

(2) After the initial list is provided to a new licensee, the commission will distribute updates to the list as they occur to the licensee who shall acknowledge receipt of the update.

AUTHORITY: section 39(g) of Article III, Mo. Const., section 313.004, RSMo 2016, and sections 313.800 and 313.805, RSMo Supp. 2025. Emergency rule filed Sept. 1, 1993, effective Sept. 20, 1993, expired Jan. 17, 1994. Emergency rule filed Jan. 5, 1994, effective Jan. 18, 1994, expired Jan. 30, 1994. Original rule filed Sept. 1, 1993, effective Jan. 31, 1994. Amended: Filed Dec. 17, 1996, effective July 30, 1997. Amended: Filed May 14, 2025, effective Nov. 30, 2025.*

**Original authority: 313.004, RSMo 1993, amended 1994, 2014; 313.800, RSMo 1991, amended 1993, 1994, 2005, 2014, 2016, 2021, 2022; and 313.805, RSMo 1991, amended 1993, 1994, 2000, 2008, 2010, 2021, 2022.*

11 CSR 45-15.030 Criteria for Exclusion and Placement on the Exclusion List

PURPOSE: This rule establishes criteria for placement on the exclusion list.

(1) The commission may place a person on the exclusion list pending a hearing if the person has –

- (A) Been convicted of a felony in any jurisdiction of any crime of moral turpitude or of a crime involving gaming;
- (B) Violated either Article III, Section 39(g), of the *Missouri Constitution* or the *Riverboat Gambling Act*;
- (C) Performed any act which would adversely affect public confidence and trust in gaming, including engaging in prohibited conduct as defined in 11 CSR 45-20;
- (D) Been found to have harassed a protected person as defined in 11 CSR 45-20 in an effort to influence any aspect of the game or competition, in retaliation for an athlete's game performance, or to obtain nonpublic information regarding the game or competition; or
- (E) His or her name on any valid and current exclusion list from another jurisdiction in the United States.

(2) For the purpose of this rule, "harassed" means to have engaged in conduct including but not limited to verbal threats, written threats, electronic threats, lewd or obscene statements or images, vandalism or nonconsensual physical contact directed at a person the offender knew or should have known would cause a reasonable person to suffer substantial emotional distress, substantial fear for his or her safety or the safety of another person, or substantial fear for the destruction of his or her property.



AUTHORITY: section 39(g) of Article III, Mo. Const., section 313.004, RSMo 2016, and section 313.805, RSMo Supp. 2025. Emergency rule filed Sept. 1, 1993, effective Sept. 20, 1993, expired Jan. 17, 1994. Emergency rule filed Jan. 5, 1994, effective Jan. 18, 1994, expired Jan. 30, 1994. Original rule filed Sept. 1, 1993, effective Jan. 31, 1994. Amended: Filed May 14, 2025, effective Nov. 30, 2025.*

**Original authority: 313.004, RSMo 1993, amended 1994, 2014, and 313.805, RSMo 1991, amended 1993, 1994, 2000, 2008, 2010, 2021, 2022.*

11 CSR 45-15.040 Procedure for Entry of Names

PURPOSE: This rule establishes procedures for entry of names on the exclusion list.

(1) Upon a determination that a person comes under any one (1) of the criteria listed in 11 CSR 45-15.030, this person shall be deemed a candidate for exclusion. The commission shall be presented with the circumstances or reasons why the person should be added to the list and shall make a determination as to whether the person shall be placed on the exclusion list. If placed on the list, the commission shall send the excluded person a Notice of Exclusion. This notice shall include the identity of the excluded person and the nature and scope of the circumstances or reasons that the person has been placed on the exclusion list. The notice shall also inform the person of the availability of a hearing by the commission. A request for a hearing must be made within thirty (30) days from the date the Notice of Exclusion was sent.

(2) When a person is excluded, that person is prohibited from further contact of any kind, except to obtain any refunds or remaining funds in any wagering account, with any Class B licensee and any Retail or Mobile licensee unless and until a determination is made by the commission to the contrary after the requested hearing. If a determination by the commission is examined under judicial review, then the exclusion shall continue until the judicial review is completed.

(3) If the commission or a subsequent judicial review finds in favor of the candidate or excluded person, then his or her name shall be removed from the exclusion list and his or her exclusion shall be terminated as of the date of the action by the commission or the court.

AUTHORITY: section 39(g) of Article III, Mo. Const., section 313.004, RSMo 2016, and sections 313.800 and 313.805, RSMo Supp. 2025. Emergency rule filed Sept. 1, 1993, effective Sept. 20, 1993, expired Jan. 17, 1994. Emergency rule filed Jan. 5, 1994, effective Jan. 18, 1994, expired Jan. 30, 1994. Original rule filed Sept. 1, 1993, effective Jan. 31, 1994. Amended: Filed May 14, 2025, effective Nov. 30, 2025.*

**Original authority: 313.004, RSMo 1993, amended 1994, 2014; 313.800, RSMo 1991, amended 1993, 1994, 2005, 2014, 2016, 2021, 2022; and 313.805, RSMo 1991, amended 1993, 1994, 2000, 2008, 2010, 2021, 2022.*

11 CSR 45-15.050 Petition for Removal from Exclusion List

PURPOSE: This rule establishes procedure to petition for removal from the exclusion list.

(1) Any person who has been placed on the exclusion list may petition the commission in writing and request that his or her

name be removed from this list.

AUTHORITY: section 39(g) of Article III, Mo. Const., section 313.004, RSMo 2016, and sections 313.800 and 313.805, RSMo Supp. 2025. Emergency rule filed Sept. 1, 1993, effective Sept. 20, 1993, expired Jan. 17, 1994. Emergency rule filed Jan. 5, 1994, effective Jan. 18, 1994, expired Jan. 30, 1994. Original rule filed Sept. 1, 1993, effective Jan. 31, 1994. Amended: Filed May 14, 2025, effective Nov. 30, 2025.*

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