# Rules of
## Department of Revenue
### Division 20—Highway Reciprocity Commission
#### Chapter 4—Multistate Agreement

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Title 12—DEPARTMENT OF 
REVENUE 
Division 20—Highway Reciprocity 
Commission 
Chapter 4—Multistate Agreement 

12 CSR 20-4.010 Bilateral Basing Point— 
Multistate Agreement 

PURPOSE: The Highway Reciprocity 
Commission has the authority to negotiate 
and to enter reciprocal agreements with other 
states for interstate commercial use of the 
highways. This rule explains the requirements 
for reciprocity when no fees are apportioned. 

(1) Under section 301.277(3), RSMo the 
Highway Reciprocity Commission has 
entered into a reciprocal agreement called the 
Multistate Reciprocal Agreement Governing 
the Operation of Interstate Vehicles. Missouri 
also has entered into various bilateral basing 
point agreements, which will be furnished 
upon request from the Missouri Highway 
Reciprocity Commission. 

(2) Place of business shall mean the place or 
location in a jurisdiction where the operating 
carrier or person operating the vehicle has a 
terminal, warehouse, office, garage or some 
permanent bona fide address at which an 
employee reports and performs regular 
and continuing service for the operating carrier 
or person, except that a place of business of a 
household goods carrier shall mean the place 
or location in a jurisdiction where the house-
hold goods carrier or an agent of the carrier 
has a terminal, warehouse, office, garage or 
some permanent bona fide address, in which 
an employee reports and performs regular 
and continuing service for the household 
goods carrier or for the agent of the house-
hold goods carrier. 

(3) The term base shall mean the place where 
the vehicle is most frequently dispatched, 
garaged, serviced, maintained, operated or 
otherwise controlled; or, in the case of a vehi-
cle the jurisdiction to which it is allocated for 
registration under statutory requirements. 
The owner of the vehicle or the carrier oper-
ating the vehicle shall designate the jurisdic-
tion in which s/he considers the vehicle 
based, but the carrier must have a place of 
business at the location and must use the 
vehicle in connection with the place of busi-
ness. 

(4) Properly registered or licensed shall 
mean— 
(A) The jurisdiction where the person reg-
istering the vehicle has had legal residence; 
(B) In the case of a commercial vehicle 
including a leased vehicle, the jurisdiction in 
which it is registered, if the commercial 
enterprise in which the vehicle is used has a 
place of business in it, and if the vehicle is 
most frequently dispatched, garaged, serv-
iced, maintained, operated or otherwise 
controlled in or from the place of business, 
and the owner and/or lessee has assigned the 
vehicle to the place of business; 
(C) In the case of a commercial vehicle, 
including leased vehicles, the jurisdiction 
where, because of a declared and published 
agreement or arrangement between two (2) 
or more jurisdictions, or pursuant to a declara-
tion, the vehicle has been registered as re-
quired by the jurisdiction; or 
(D) In order that this section may not be 
used for the purpose of evasion of registration 
fees, the administrator of the contracting 
jurisdiction may make the final determination 
as to which jurisdiction the vehicle and/or 
vehicles shall be registered and/or licensed to 
prevent or avoid evasion; provided, however, 
this shall not relieve the operating carrier or 
person of the obligation to properly license or 
register the vehicle in the jurisdiction of its 
base. 

(5) Vehicles operating on the highways of 
Missouri without being required to pay 
Missouri motor vehicle registration fees on 
the basis of reciprocal privileges granted 
under this agreement are limited to opera-
tions and movements as are exclusively inter-
state in character. Vehicles operating or mov-
ing between two (2) points in Missouri 
without carrying any merchandise or passengers 
are required to pay the full Missouri motor vehi-
cle registration fees required for the opera-
tion. 

(6) The laws of Missouri forbid the granting 
of an exemption by the Missouri Highway 
Reciprocity Commission from any registra-
tion fees to any motor vehicle owners/oper-
a tors duly licensed in another jurisdiction where substantially equivalent exemptions are not 
extended by that state to vehicles which are 
duly licensed in this state. 

(7) The Missouri Highway Reciprocity 
Commission may require operators seeking basing 
point reciprocity to submit an affidavit con-
taining pertinent information concerning the 
base of the vehicle and the place(s) of busi-
ness of the operator in and out of Missouri. 
Operators who refuse to file affidavits of base 
and place of business may be refused 
reciprocity. Operators who file false affidavits 
concerning bases and places of businesses 

(8) Properly based and licensed vehicles may 
be refused reciprocity by Missouri upon 
discovery of the false affidavit until the time 
as proper registration and fees are paid to the 
appropriate state. 

(9) Vehicles Operated Solely in Intrastate 
Commerce. Notwithstanding any other provi-
sion of law, no reciprocity shall be granted 
under any statute or agreement for the opera-
tion of any commercial motor vehicle within 
Missouri solely in intrastate commerce, but 
all vehicles so engaged must be duly regist-
ered and licensed in Missouri. 

(10) Does Not Cover Division of Transporta-
tion Fees. Nothing in this rule shall be inter-
preted to govern any provision or agreements 
as to reciprocity concerning the Division of 
Transportation’s charges and fees. All ques-
tions concerning the fees and charges of the 
Division of Transportation are to be deter-
mined exclusively by the reciprocal agree-
ments entered into by the Missouri Division 
of Transportation, Department of Economic 
Development. 

(11) Nothing in this rule shall be interpreted 
to govern any provisions or agreements as to 
to motor fuel taxes, except for motor fuel taxes 
assessed or collected pursuant to the Interna-
tional Fuel Tax Agreement. All questions 
concerning the fees and charges relating to 
to motor fuel taxes, other than motor fuel taxes 
pursuant to the International Fuel Tax Agreement, are to be determined by the 
Department of Revenue, Tax Administration 
Bureau, Special Fuel Tax Section.

AUTHORITY: sections 142.621 and 301.275, 
1990.* Original rule filed July 22, 1965, 
28, 1974, effective Nov. 7, 1974. Amended: 
Amended: Filed Nov. 1, 1991, effective 
March 9, 1992. 

and 301.275, RSMo 1958.